

## TECHNICAL BRIEF | Synthesis of Practices to Deter Pedestrians from Crossing Freeways

The Texas Department of Transportation (TxDOT) has seen an increase in recent years in crashes involving pedestrians crossing freeways and other high-speed roadways. This technical brief summarizes relevant practices found through a literature review, which included a variety of research studies, practitioner interviews and surveys, and published resources and guidelines. The review produced a set of countermeasures that could be assigned to several broad categories (see Table 1).

**Table 1. Countermeasures for Freeways Identified from Literature Review.**

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|  <p><b>A Accommodations</b></p> <ul style="list-style-type: none"> <li>• Overpass or underpass.</li> <li>• Pedestrian facilities on existing overpass or underpass.</li> <li>• Interchange redesign.</li> <li>• Sidewalk or shared use path on frontage roads.</li> </ul> | <ul style="list-style-type: none"> <li>• Wider shoulder design to allow more space for unintended pedestrians to walk along the side of the roadway after a breakdown or collision.</li> </ul>   |  <p><b>B Barriers</b></p> <ul style="list-style-type: none"> <li>• Pedestrian fencing along right-of-way.</li> <li>• Pedestrian barriers along right-of-way.</li> <li>• Median barrier with optional attachments.</li> </ul>  |
| <p><b>LA Laws</b></p> <ul style="list-style-type: none"> <li>• Fines for pedestrians entering freeways.</li> <li>• “Move over” laws.</li> <li>• Collision clearance laws.</li> </ul>    | <p><b>SE Services</b></p> <ul style="list-style-type: none"> <li>• Increase police surveillance for motorist assistance.</li> <li>• Roadside assistance program.</li> <li>• Circulator bus service for local pedestrians.</li> <li>• Maps or electronic displays for local pedestrians.</li> </ul>  | <p><b>SP Signs (Pedestrians)</b></p>  <ul style="list-style-type: none"> <li>• Pedestrian warning and regulatory signs (perhaps in larger sizes).</li> <li>• Pedestrian wayfinding signs.</li> <li>• No Pedestrian Crossing symbol signs (R9-3) and No Pedestrian Crossing symbols stenciled on median barriers.</li> </ul> |
| <p><b>E Education</b></p> <ul style="list-style-type: none"> <li>• Pedestrian safety education (e.g., risks inherent in crossing freeways, alternatives to crossing freeways).</li> </ul>   | <ul style="list-style-type: none"> <li>• Driver safety education (e.g., best practices for car breakdown, awareness of possible pedestrian presence).</li> </ul>   | <p><b>SD Signs (Drivers)</b></p> <ul style="list-style-type: none"> <li>• Warning signs to alert drivers of possible pedestrian crossings (text and/or graphics).</li> </ul>    |
| <p><b>LI Lighting</b></p> <ul style="list-style-type: none"> <li>• Freeway lighting.</li> <li>• Overpass and underpass lighting.</li> <li>• Adaptive lighting.</li> </ul>   |  <p><b>O Other</b></p> <ul style="list-style-type: none"> <li>• Technology for monitoring pedestrian activities and responses to help prioritize future pedestrian improvements.</li> </ul>   | <ul style="list-style-type: none"> <li>• Monitoring plan to log police department dispatches, crashes, video recordings of crossings, and feedback from stakeholders.</li> </ul>   |

Table 2 contains a summary of the countermeasure studies revealed in the review, including where the study was conducted, what type of pedestrian is addressed by the countermeasure, and whether the reviewed source described the effectiveness of the countermeasure in a formal study. Unintended (U) pedestrians are typically drivers of vehicles that have been involved in a minor crash or breakdown who then get out of the vehicle. Bystanders may stop to render aid

and exit their vehicle to do so. Once out of the vehicle, they are considered pedestrians. Intentional (I) pedestrians enter the highway on purpose, for reasons such as taking a shortcut to nearby destinations (*I*). Intentional pedestrians also include those who walk along a highway because there are no available pedestrian facilities adjacent to the highway and pedestrians who cross the highway because there is a long distance between crossings.

**Table 2. Summary of Countermeasure Studies for Pedestrians on Freeways.**

| Cat | Countermeasure  | Where           | Ped Type | Effectiveness  | Study?    | Source                   |
|-----|---|-----------------|----------|--|-----------|--------------------------|
| A   | Provide overpass/underpass  | Nationwide      | I        | Varies   | Anecdotal | Hudson (1)<br>Harkey (3) |
| A   | Provide overpass/underpass  | Nationwide      | I, U     | Crash reduction factor of 65–100 percent for pedestrian crashes                    | Yes       | Gan (8)                  |
| A   | Widen shoulder  | Nationwide      | I, U     | Unknown  | No        | Hudson (1)               |
| A   | Widen shoulder  | Arizona         | I, U     | Crash reduction factor of 71 percent for pedestrian crashes                        | Yes       | Gan (8)                  |
| A   | Redesign interchange, including addition of sidewalks and improved access to bus stops on city street | Englewood, Ohio | I        | More welcoming environment, positive comments                                      | Anecdotal | PEDSAFE (2)              |
| A   | Sidewalks or shared-use paths on frontage roads   | Austin          | I, U     | Unknown  | No        | Allred (4)               |
| A   | Install sidewalk  | Nationwide      | I, U     | Crash reduction factor of 65–89 percent for pedestrian crashes                     | Yes       | Gan (8)                  |
| A   | Accommodations on over/underpasses  | Texas           | I        | Unknown  | Yes       | Gan (8)                  |
| B   | Pedestrian fencing or barriers at right-of-way  | Nationwide      | I        | Unknown  | No        | Hudson (1)<br>Harkey (3) |
| B   | Barrier plan for specific corridor  | Austin          | I        | Unknown  | No        | Allred (4)               |
| B   | Median barrier  | Texas           | I        | Unknown  | No        | Finley (5)               |
| LA  | Fines for pedestrians entering controlled-access roadways   | Nationwide      | I        | Fines can create a disincentive to pedestrians who may otherwise enter the freeway | No        | Hudson (1)               |
| LA  | “Move over” and collision clearance laws  | Nationwide      | I, U     | Unknown  | No        | Hudson (1)               |
| SE  | Roadside assistance program   | Nationwide      | U        | Unknown  | No        | Hudson (1)               |
| SE  | Increase police surveillance  | Nationwide      | I, U     | Varies   | Anecdotal | Harkey (3)               |
| SE  | Provide maps or electronic displays for navigation  | Austin          | I        | Unknown  | No        | Allred (4)               |
| SE  | Circulator bus service  | Austin          | I        | Unknown  | No        | Allred (4)               |
| SE  | Roadside assistance program   | Texas           | U        | Unknown  | No        | Finley (5)               |

**Table 2. Summary of Countermeasure Studies for Pedestrians on Freeways (continued.)**

| Cat | Countermeasure   | Where                 | Ped Type | Effectiveness  | Study?    | Source                |
|-----|--|-----------------------|----------|--|-----------|-----------------------|
| SP  | Large, visible pedestrian warning signs  | Nationwide            | I        | Varies   | Anecdotal | Harkey (3)            |
| SP  | Pedestrian wayfinding signs  | Austin                | I        | Unknown  | No        | Allred (4)            |
| SP  | Pedestrian warning and regulatory signs  | Austin                | I        | Unknown  | No        | Allred (4)            |
| SP  | No Pedestrian Crossing symbol signs (R9-3) and No Pedestrian Crossing symbols stenciled on concrete median barrier | Austin                | I        | Unknown  | No        | Finley (5)            |
| E   | Driver safety education  | Nationwide            | U        | Unknown  | No        | Harkey (3)            |
| E   | Pedestrian safety education  | San Diego, California | I        | Language and timing of educational messages need to target the vulnerable population of interest | Yes       | Emry (6)              |
| SD  | Warning signs with graphics  | San Diego, California | I        | Signs with graphics were more effective than text signs  | Yes       | Emry (6)              |
| SD  | Warning signs to alert drivers of possible pedestrian crossings  | Nationwide            | I        | Varies   | Anecdotal | Johnson (10)          |
| LI  | Freeway lighting   | Nationwide            | U        | Unknown  | No        | Hudson (1)            |
| LI  | Freeway lighting   | Nationwide            | I, U     | Unknown  | No        | Harkey (3)            |
| LI  | Aesthetic lighting on overpasses to help illuminate the nearest safe crossing location                             | Austin                | I        | Unknown  | No        | Allred (4)            |
| LI  | Freeway lighting   | Texas                 | I        | Unknown  | No        | Finley (5)            |
| LI  | Freeway lighting   | Florida               | I        | Crash reduction factor of 25 percent for roadway segment crashes                                 | Yes       | Hunter (7)<br>Gan (8) |
| LI  | Adaptive lighting system   | Theoretical           | I, U     | Unknown  | No        | Wanvik (9)            |
| O   | Technology for monitoring pedestrian activities and responses to help prioritize future pedestrian improvements    | Austin                | I        | Unknown  | No        | Allred (4)            |
| O   | Establish a monitoring plan  | Austin                | I        | Unknown  | No        | Allred (4)            |

**COLUMN HEADINGS:**

- » **Cat.** Countermeasure category, where A = Accommodations, B = Barriers, LA = Laws, SE = Services, SP = Signs (Pedestrians), E = Education, SD = Signs (Drivers), LI = Lighting, and O = Other.
- » **Countermeasure.** Description of the countermeasure.
- » **Where.** Examples of where the countermeasure has been considered.
- » **Ped Type.** Type of pedestrian, where I = Intentional and U = Unintended.
- » **Effectiveness.** Summary of effectiveness of the countermeasure as identified in the literature review.
- » **Study.** Where Yes = formal study conducted, No = no study identified for this countermeasure, and Anecdotal = observations on the perceived effectiveness of the countermeasure.
- » **Source.** References that discuss the countermeasure.

## REFERENCES

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