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# AN EVALUATION OF THE HOUSTON

# **HIGH-OCCUPANCY VEHICLE LANE SYSTEM**

By

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and

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Research Report 1146-5

A "Before" and "After" Evaluation of the Committed High-Occupancy Vehicle Transitway Projects

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### ABSTRACT

This report evaluates the operation of the Houston freeway high-occupancy vehicle (HOV) lane system through calendar year 1991. As of the end of 1991, HOV lanes were in operation on four Houston freeways: Katy Freeway (I-10); North Freeway (I-45); Northwest Freeway (US 290); and Gulf Freeway (I-45). Since 1988, an annual report has been prepared through this research project that summarizes the status and effectiveness of the HOV improvements.

This research report provides an analysis of data related to: 1) operation of the HOV lanes; 2) operation of the freeway mainlanes; 3) combined HOV lane and freeway data; and 4) data relating to transit usage and operations. Both a "before" and "after" trend line analysis and a comparison to control freeways are used as a means of assessing the impacts of the HOV facilities.

As of the end of 1991, 46.5 miles of barrier-separated HOV facilities were in operation. Over 60,000 daily person trips are served on the HOV lanes; this represents a 11 percent decrease in usage compared to 1990. A number of factors appear to help explain this decrease in utilization of the priority facilities. Fifty-nine percent of total person trips on the HOV lanes are being served by carpools and vanpools, with the remaining 41 percent being served by buses.

Key Words: High-occupancy vehicle lanes, Transitways, Busways, Carpools, HOV Facilities, Authorized Vehicle Lanes, Priority Treatment for High-Occupancy Vehicles.

# **IMPLEMENTATION STATEMENT**

This report was sponsored by the Texas Department of Transportation as part of an overall effort entitled "A 'Before' and 'After' Evaluation of the Committed High-Occupancy Vehicle Transitway Projects." The principal objective of this effort is to collect, analyze and interpret data that can be used to assess the performance and effectiveness of the committed freeway HOV lanes now being implemented in Houston, Texas.

The first of the completed HOV facilities opened on the Katy Freeway (I-10) in October 1984. In November 1984, the contraflow lane on the North Freeway (I-45) was converted to a barrier-separated HOV lane, and in 1988 transitways were opened on both the Northwest Freeway (US 290) and the Gulf Freeway (I-45). No new HOV sections were completed in 1989; in 1990, extensions of the Katy, North and Northwest HOV lanes were completed, and carpool use of the North HOV lane began and construction of the Eastex (US 59) facility was initiated. No new HOV sections were completed in 1991. High-occupancy vehicle lane construction continues in the Southwest Freeway (US 59), Gulf Freeway (I-45), and Eastex Freeway (US 59) corridors.

This report presents data relating to the four operating HOV lanes and focuses on data collected during calendar year 1991. As of 1991 both the Gulf and Northwest HOV lanes were still relatively new. Thus, the data for the more mature facilities -- the North and the Katy -- is more meaningful. The results of this research have helped the implementing agencies to learn from the early experience with HOV lanes in order to allow future projects to be developed more effectively.

### **DISCLAIMER**

The contents of this report reflect the views of the authors who are responsible for the opinions, findings and conclusions presented herein. The contents do not necessarily reflect the official views or policies of the Federal Highway Administration or the Texas

Department of Transportation. This report does not constitute a standard, specification, or regulation; nor is it meant for construction, bidding, or permit purposes.

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# **SUMMARY**

In response to congestion and related concerns, a variety of transportation actions are being taken in Houston. One of those actions involves the implementation on many of the urban freeways of a system of priority lanes for high-occupancy vehicles. Locally, these facilities are sometimes referred to as high-occupancy vehicle lanes (HOV) or transitways, and they are being jointly developed by the Texas Department of Transportation and the Metropolitan Transit Authority of Harris County. This report presents and evaluates data relative to transitway and freeway performance in Houston through calendar year 1991.

A commitment is in place to develop 95.5 miles of barrier-separated high-occupancy vehicle (HOV) lanes. The cost of the entire HOV lane system, including all support facilities, will be approximately \$640 million.<sup>1</sup> As of the end of 1991, 46.5 miles of barrier-separated HOV lanes were in place, implemented at a cost of approximately \$276 million<sup>1</sup>; HOV lanes were in operation in four corridors. While some sections of two-direction high-occupancy vehicle lanes have been developed, the typical Houston HOV lane is located in the freeway median, is approximately 20-feet wide, is reversible, and is separated from the freeway general-purpose mainlanes by concrete median barriers. Most access/egress to the transitways is provided by grade-separated ramps.

In December 1991, the HOV lane system served 60,141 person trips, an 11 percent decrease compared to December 1990. A variety of factors appear to explain this decrease, and early 1992 data suggest that usage has not continued to decline. At the end of 1991, 9,171 cars were parked in transitway corridor park-and-ride lots on a typical day. The HOV lanes have been successful in attracting young, educated, professional, white-collar patrons. These individuals are choosing to use the high-occupancy vehicle lanes primarily to: 1) save time; 2) avoid having to drive in congested traffic; 3) have a reliable trip time; 4) have time to relax; and 5) save money.

<sup>&</sup>lt;sup>1</sup> These costs include the HOV lanes, HOV lane access and egress ramps, all park-and-ride lots, park-and-pool lots and bus transfer centers, and the HOV surveillance, communication and control system. The costs are in 1990 dollars.

### Measures of High-Occupancy Vehicle Lane Effectiveness

In order to assess the effectiveness of the HOV lanes, it is necessary to identify the purpose(s) for which those facilities were provided. To a large extent, the decision to consider building HOV lanes in Houston came through the realization that it was simply not possible, either physically or economically, to provide enough street and highway lanes to indefinitely serve peak-period travel demands at 1.2 persons per auto.

Accordingly, it is assumed that the primary goal of the Houston HOV lanes is to cost effectively increase the person-movement capacity of the freeways. Achieving this should also: 1) enhance bus operations; 2) improve air quality; and 3) reduce fuel consumption. Implementation of the HOV lanes should not unduly impact the operation of the freeway generalpurpose lanes. That implementation should have public support.

This report presents data and analyses that help to determine whether these objectives and implementation strategies are being attained. Two principal evaluation approaches are used. First, "before" and "after" trend line data are collected for each freeway where an HOV lane is being developed. Second, similar data are being collected in control corridors that do not have high-occupancy vehicle lanes. These procedures help to identify and isolate the impacts of the freeway HOV lanes.

The priority lanes move a relatively high percentage of the total roadway person movement in a relatively low percentage of total vehicles. This, however, is to be expected when most of the higher-occupancy vehicles operate in a single lane, and it does not, by itself, imply that the HOV lanes are effective.

On a typical non-incident day, the Houston HOV lanes offer a travel time savings to users during the peak-hour; these savings range from eight minutes on the Northwest HOV lane to 12 minutes on the Katy HOV lane. In an average, non-incident peak-hour, the 46.5-mile system offers 32 minutes of time savings, or about 0.7 minutes per mile. It is of interest to note,

however, that the time savings perceived by the users is much greater than the actual time savings.

### Factors Influencing High-Occupancy Vehicle Lane Utilization

This research has shown that the following three factors significantly impact the level of utilization on an HOV lane: 1) the length of time the priority lane has been operating; 2) the vehicle groups allowed to use the HOV lane; and 3) the travel time savings and trip time reliability provided by the HOV lane. This third factor is, perhaps, the most important single factor influencing transitway use. The data suggest that, unless the HOV lane offers on a recurring basis a peak-hour travel time savings relative to the general-purpose lanes of in excess of five minutes, utilization of the priority facility will be marginal.

### **Changes in Roadway Person Movement**

A major reason for implementing HOV lane improvements is to increase the effective person-movement capacity of a roadway. Since implementation of the HOV lane does increase the number of directional roadway lanes, for the high-occupancy vehicle lane to be effective it should <u>at least</u> increase person movement by an amount greater than the increase in lanes added to the roadway. The data show the Houston HOV lanes are helping to bring about a disproportionately large increase in person movement (Table S-1). During the peak-hour, the HOV lanes are moving 58 percent to 181 percent more persons per lane than are the freeway general-purpose lanes.

# **Changes in Average Vehicle Occupancy**

For the priority HOV lanes to generate substantial increases in person movement, it is necessary to increase the average vehicle occupancy. This has happened. On the two freeways with the more mature HOV lanes, peak-hour average vehicle occupancies are in the range of 1.5 or more persons per vehicle (Tables S-1 and S-2). Compared to pre HOV lane conditions, average vehicle occupancy on the North and Katy Freeways has increased by over 15 percent. This type of increase has not been experienced on freeways not having HOV lanes.

For average occupancy to increase, there needs to be an increase in transit use and carpooling. The HOV lanes have resulted in the formation of new carpoolers and transit riders, and those types of increases in ridesharing have not been experienced on freeways not having HOV lanes (Tables S-1 and S-2). It is estimated that about half the people currently ridesharing on the HOV lanes have chosen to carpool or ride a bus because of the presence of the high-occupancy vehicle lane.

# **HOV Lane Impacts on Bus Operations**

The HOV lanes have generated a large increase in transit use and have attracted a new type of transit rider. Young, educated, white-collar Texans are making extensive use of transit. Also, in comparing pre-HOV conditions to the present, average bus operating speeds during the peak hour have more than doubled, increasing from 26 mph to 49 mph. The result has been significant decreases in bus schedule times. The reduction in revenue hours of service resulting because of the higher speeds on the HOV lanes results in an annual bus operating cost savings of approximately \$4.8 million.

		HOV	Facility	
Measure of Effectiveness	Katy	North	Gulf	Northwest
Change in Roadway Person Movement				
% Increase in directional lanes due to HOV lane % Increase in a.m. person volume <sup>1</sup>	33 % 79 %	25 % 77 %	-	33 % 46 %
Change in Average Vehicle Occupancy (persons/vehicle)				
Occupancy before HOV lane Occupancy in December 1991 % Change, Pre-HOV lane to current	1.26 1.63 +29.4%	1.28 1.55 +21.1%		1.14 1.30 +14.0%
% Change in 2+ Carpool Volume <sup>4</sup>	+94%	+98%	-	+196%
% of carpools formed due to HOV lane <sup>2</sup> (1990)	53%	46 %	26%	47%
% Change in Bus Passengers (peak period) <sup>1</sup>	+325%	-		+153%
% New bus riders due to HOV lane <sup>2</sup> (1990)	47%	52%	33%	47%
% Change, Freeway Mainlane Volume per Lane <sup>1,3</sup>	+23.5%	+1.1%	-	+7.8%
% Change, Freeway Mainlane Speed (Peak Hour) <sup>1,3</sup>	+1.7%	+12.5%	—	+9.3%
% Change, Freeway Mainlane Accident Rate <sup>4</sup>	+2.5%	-15.8%	-27.2%	-22.4%
% Change, Freeway Per Lane Efficiency <sup>1,3,3</sup>	+129%	+54%		+32.3%
<u>Comparison, HOV Lane vs. Freeway Lane</u> <sup>6</sup> (HOV lane improvement as a % of freeway improvement)				
Fuel consumption (gallons) Air quality (kg of CO)	84% 69%		_	-
Annual Value of Travel Time Saved on HOV Lane <sup>7</sup> (\$ millions)	\$10.4	<b>\$4</b> .1	<b>\$</b> 2.0	<b>\$</b> 4.5
Travel time saved as a % of construction cost <sup>4</sup>	41.4%	7.5%	6.8%	7.3%
Are HOV Lanes Good Improvements <sup>9</sup>				
Yes No Not Sure	71% 16% 13%	81% 9% 10%	63 % 21 % 16 %	75% 11% 14%

#### Table S-1. Summary of Measures Used to Assess the Effectiveness of the High-Occupancy Vehicle Lanes

<sup>1</sup> A.M. peak-hour, peak-direction. Percentage change from pre-HOV lane conditions to current conditions (mixed lanes).

<sup>2</sup> Estimated percent of total carpools or bus passengers using the HOV lane that have been created because of the HOV lane.

<sup>3</sup> Data for the freeway general-purpose mainlanes.

<sup>4</sup> Percentage change in accident rate (injury accidents per 100 million vehicle miles) from pre-HOV to current.

<sup>5</sup> Freeway per lane efficiency is expressed as the multiple of persons moved times average speed. Analysis combines freeway general-purpose lane performance with HOV lane performance.

<sup>6</sup> Simulation was used on the Katy Freeway to estimate what conditions would have been had an extra general-purpose lane been provided instead of the transitway. The values of fuel consumption and air quality (CO emissions) are those characteristic of the transitway alternative as a % of those estimated to be characteristic of the all-mainlane alternative. Both alternatives serve essentially the same demand, expressed in passenger-miles.

<sup>7</sup> This is an estimate of the annual (1990) value of time saved by users of the HOV lane.

<sup>\*</sup> This is the estimated annual value of 1990 travel time savings for HOV lane users expressed as a percent of the cost of constructing the operating segment of the HOV lane. A simplistic analysis suggests that, if this value exceeds 10%, the project is cost effective.

<sup>9</sup> Responses from motorists in the general-purpose freeway lanes to the question "Do you feel the transitways being developed in Houston are good transportation improvements?"

Measure of Effectiveness	Representative Pre-HOV Lane Value	Representative Current Value	% Change
A.M. Peak-Hour, Peak-Direction Avg. Vehicle Occupancy			
Freeways With HOV Lanes			
Katy	1.26	1.63	+29.4%
North	1.28	1.55	+21.1%
Northwest	1.14	1.30	+14.0%
Freeway Without HOV Lane	1.34	1.18	-11.9%
Peak-Hour Peak-Direction 2+ Carpool Volume			
Freeways With HOV Lanes			
Katy (5-6 p.m.)	763	1480	+94.0%
North (7-8 a.m.)	700	1384	+97.7%
Northwest (7-8 a.m.)	490	1450	+195.9%
Freeway Without HOV Lane (7-8 a.m.)	595	304	-48.9%
A.M. Peak-Period Bus Ridership (3.5 hours)			
Freeways With HOV Lanes			
Katy	900	3827	+325.2%
North	0	4881	
Northwest	605	1528	+152.6%
Freeway Without HOV Lane <sup>1</sup>	2230	2100	-5.8%
Cars Parked at Park-and-Ride Lots			
Freeways With HOV Lanes			
Katy	575	2283	+297.0%
North	- 1	4072	
Gulf	1115	1312	+ 17.7%
Northwest	430	1504	+249.8%
Freeway Without HOV Lane <sup>1</sup>	1680	1469	-12.6%

#### Table S-2. Comparison of Experience on Freeways With and Without High-Occupancy Vehicle Lanes

"Current" data is 1989. The 1991 data are not comparable due to diversion of bus service to the Katy HOV lane.

Note: The freeway without an HOV lane data are from the Southwest (US 59) Freeway.

# HOV Lane Impacts on Freeway General-Purpose Lane Operations

Although the HOV facilities move several thousand persons in the peak hour, there has been virtually no impact on the operation of the freeway general-purpose lanes that can be attributed

to implementation of the transitways (Table S-1). Per lane volumes on the general-purpose lanes are higher today than they were prior to HOV implementation. In reviewing accident data for the four freeways with HOV lanes, in aggregate there has not been a noticeable change in those rates.

The implementation of a high-occupancy vehicle lane should increase the overall efficiency of a freeway. For purposes of this study, the peak-hour per lane efficiency of a freeway is expressed as the multiple of peak-hour person volume times the speed at which that volume is moved (a weighted average for the freeway and the HOV lane). This efficiency has increased (Table S-1) since the HOV lanes have been implemented, and a part of that increase is the result of the transitway implementation.

# Air Quality and Energy Considerations

A simulation analysis (a.m. inbound, 6 a.m. to noon) was undertaken to compare the "add an HOV lane" alternative to both the "do nothing" alternative and the "add a general-purpose freeway lane" alternative. If all alternatives serve the same demand (expressed as the combined passenger-miles using the HOV lane and the freeway in 1991), the HOV lane is considerably more favorable in terms of both a reduction in energy consumption and pollution emissions (Table S-1). The HOV alternative, compared to the add a general-purpose lane alternative, resulted in an 16 percent reduction in fuel consumed and a 31 percent reduction in carbon monoxide emissions.

## **HOV Project Cost Effectiveness**

The cost effectiveness analyses conducted in this report consider only one benefit, the value of the time saved by users of the HOV facility. It is recognized that successful HOV projects generate many other benefits, some of which can be significant. For example, in the Katy corridor it would be necessary to construct four to five additional general-purpose lanes to provide the peak-period capacity needed to serve the demand now using the HOV lane. Also,

by serving large travel volumes in the HOV lane, congestion levels in the general-purpose lanes are less, resulting in potentially significant travel time savings.

However, if an HOV project is even marginally cost effective based on the single travel time savings benefit, that project would simply just be more cost effective if all benefits were quantified. Based on this analysis, the two more mature HOV lanes -- Katy and North -- have previously proved themselves cost effective.

If some of the additional benefits referred to previously are considered, the benefit-cost ratio can increase markedly. For example, with this type of analysis, in 1991 the benefit-cost ratio for the Katy HOV project was in excess of 4.0 (see Table 28 in text). For that facility, the value of all quantified benefits was five times greater than the value of user time saved. For the entire Houston area, it is estimated that the HOV lanes presently reduce areawide congestion levels by about four percent. This equates to a reduction in the areawide annual cost of congestion of approximately \$115 million.

# Public Support for the High-Occupancy Vehicle Lane Program

Acceptance of the HOV lane program by the public is high and has been increasing over time. Based on 1990 surveys, over 70 percent of the motorists in the freeway general-purpose lanes (not HOV lane users) viewed these project as being good transportation improvements. Fewer than 15 percent stated the projects were not good improvements.

### **Comparison to Other Fixed-Guideway Projects**

The Houston HOV facilities are relatively inexpensive and move a large volume of persons during the congested peak hour. Their public operating costs are low. Rail projects tend to move more persons on a daily basis. Selected data are summarized in Table S-3.

	Туре	of Fixed-Guideway Impro	vement
Comparative Factor	Houston HOV Lanes <sup>1</sup>	Heavy Rail	Light Rail
Capital Cost per Mile (millions)	\$ 5.9	\$57.1 <sup>2</sup>	\$12.43
Operating Cost per Passenger Mile (cents)	13	314	245
<u>Ridership</u> (person trips)			
Maximum Peak-Hour, Peak-Direction	3900	6,700	1,9003
Daily	16,800	55,000²	21,100 <sup>3</sup>

#### Table S-3. Comparison of the Houston High-Occupancy Vehicle Lanes With Other Fixed-Guideway Improvements

'The average value for the four operating Houston high-occupancy vehicle lanes. 1990 dollars.

<sup>2</sup>Miami. Year of construction dollars.

<sup>3</sup>Average for light rail in Portland, Sacramento, San Diego (San Ysidro line) and San Jose. Year of construction dollars.

<sup>4</sup>Average for heavy rail in Miami, Atlanta, and Washington, D.C.

<sup>5</sup>Average for light rail in Buffalo, Portland, Sacramento, and San Diego.

<sup>6</sup>Average for Miami and Atlanta.

# **Conclusions**

This report identified the objectives associated with developing high-occupancy vehicle lanes in Houston. The report reviews and analyzes data collected through calendar year 1991 to assess the performance of the priority lanes in meeting their objectives.

Some of the relevant data associated with these analyses is shown in Tables S-1 through S-3. A review of these performance measures leads to several general observations. The performance measures suggest that both the Katy and North HOV lanes are fulfilling their intended purpose; these are the two more mature priority lanes. The Northwest HOV lane is marginal at this time, while the Gulf HOV lane has yet to generate significant benefits. The Northwest HOV lane was completed in final form during 1990. Less than half the length of the ultimate Gulf HOV lane is now operating, and this section offers only minimal benefits; it will not be extended for at least another year.

Continued monitoring of all the committed high-occupancy vehicle lane projects will take place as part of this research project.

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# I. INTRODUCTION

Beginning in the early 1970's, increases in travel demand, expressed as freeway vehiclemiles of travel (VMT), in Houston began to exceed increases in roadway supply, expressed as lane-miles of freeway (Figure 1). Between 1970 and 1985, VMT per freeway lane-mile in the City of Houston increased by 95 percent.<sup>2</sup> During that period, congestion increased noticeably; in fact, a 1984 Federal Highway Administration study<sup>3</sup> indicated that Houston had some of the most, if not the most, congested freeway facilities in the nation.



Source: "Regional Mobility Plan for the Houston Area, 1989" and TTI Research.

# Figure 1. Relationship Between Freeway Vehicle-Miles of Travel and Lane-Miles of Freeway, Harris County

<sup>2</sup> Texas Transportation Institute Research Report 431-1F.

<sup>&</sup>lt;sup>3</sup> "Quantification of Urban Freeway Congestion and Analysis of Remedial Measures". Federal Highway Administration, October 1986.

Monitoring of overall urban congestion in major cities clearly indicated that mobility in Houston deteriorated until the mid 1980s. Areawide congestion levels in Houston increased by 39 percent between 1975 and 1984.<sup>4</sup> However, as the result of an aggressive multimodal effort to restore mobility in Houston, congestion in the area has been moderating in recent years (Figure 2). Between 1984 and 1990, the congestion index in Houston actually declined by ten percent, even though vehicle-miles of travel increased by almost eleven percent during that time period. Nevertheless, Houston remains a relatively congested city (Table 1).



Note: An index of greater than 1.0 is assumed to represent undesirable areawide congestion in an urban area. This index is based on vehicle-miles of travel and lane-miles of roadway for both freeways and principal arterials.

Figure 2. Relative Houston Area Mobility Level, 1975-1990

In response to the congestion problem, a variety of actions are being taken. One of these actions involves the implementation on the urban freeways of a system of priority lanes for high-occupancy vehicles. These facilities, sometimes referred to locally as transitways or HOV lanes, are being jointly developed by the Texas Department of Transportation (TxDOT) and the Metropolitan Transit Authority of Harris County (Metro).

<sup>&</sup>lt;sup>4</sup>Texas Transportation Institute Research Report 339-8.

Urban Area	Relative Mobility Index <sup>1</sup>	Urban Area	Relative Mobility Index <sup>1</sup>
1. Los Angeles	1.55	7. Seattle	1.20
2. Washington, D.C.	1.37	8. San Bernadino	1.19
3. San Francisco-Oakland	1.35	9. New York	1.14
4. Miami	1.26	10. HOUSTON	1.12
5. Chicago	1.25	11. New Orleans	1.12
6. San Diego	1.22		

Table 1. Relative Mobility Levels in Major United States Cities, 1990

<sup>1</sup>An index of greater than 1.0 is assumed to represent undesirable areawide congestion in an urban area. This index is based on vehicle-miles of travel and lane-miles of roadway for both freeways and principal arterials.

Source: Texas Transportation Institute Research Report No. 1131-5 (Draft).

Through this research effort, a comprehensive evaluation of the HOV lanes is being performed; an objective of the research is to use the experience to date as a means for developing improved guidelines for planning, designing, and operating the freeway HOV lanes. The evaluations are being conducted using two approaches. First, "before" and "after" trend line data are being collected for each freeway on which an HOV lane is being developed; this provides a means for identifying changes that occur in those corridors. Second, similar data are being collected on freeways that do not have an HOV lane. These "control" corridors help to isolate the specific impacts of the HOV facilities.

This report presents and evaluates data relative to high-occupancy vehicle facility and freeway operations in Houston through December 1991. Data are presented for all four of the operating transitways.

# **Organization of the Report**

The following section of this report provides an overview description of the entire Houston high-occupancy vehicle facility system. The six sections after that review the available data to help determine the current effectiveness of the HOV lanes. The last section of the report presents the conclusions. A series of appendices provide a listing of milestone dates in the development of the Houston HOV lanes, and more detailed data on each of the HOV lane projects are also included.

# **II. OVERVIEW OF THE HOUSTON HIGH-OCCUPANCY VEHICLE SYSTEM**

#### **Historical Background**

By the early 1970s, it was evident that serious congestion problems were developing in the Houston area. At the same time, experiences with HOV lanes on the Shirley Highway in northern Virginia and the San Bernardino Freeway in Los Angeles were highly successful. As a result, in the mid 1970s a joint decision was made by the City of Houston and the Texas Highway Department to test the high-occupancy vehicle lane concept in Houston. Accordingly, these two agencies developed and operated a 9-mile contraflow lane on the North Freeway (I-45). This contraflow lane, which opened in August 1979, reserved the inside freeway lane in the off-peak direction for exclusive use by buses and vans traveling in the peak direction during both peak periods.

This contraflow lane was successful beyond all expectations. Although it operated for only 2.5 hours during each peak period and was used by only authorized buses and vans, the contraflow lane moved over 8,000 persons during each peak period. The facility attracted transit riders who had autos available for the trip. Large vanpool programs developed.

It became evident that, under certain conditions, a significant unserved demand for highspeed, high-quality transit existed in at least some Houston corridors. The success of the relatively modest contraflow project and the emergence of Metro as a well-financed transit agency with a long-range plan dependent upon HOV lanes brought about a large-scale commitment in Houston to the HOV concept. As a result, since 1979 the Houston area has seen continuous development of barrier-separated, high-occupancy vehicle projects. A listing of milestone dates in the development of the Houston HOV system is included in the appendices.

#### The Committed System

A commitment is in place in the Houston area to develop approximately 96 miles of highoccupancy vehicle lanes (Figure 3). As of December 1991, four separate HOV facilities were in operation (Table 2). A total of 46.5 miles of barrier-separated, high-occupancy vehicle lanes were operating. No extensions of operating HOV segments occurred during 1991. During 1991, a 3+ requirement was implemented in the P.M. peak hour on the Katy HOV lane. Weekend use of the HOV facilities on the North, Northwest and Gulf HOV lanes was terminated in 1991 due to low usage; the Katy HOV lane continues to operate on weekends. Construction is continuing in the Southwest, Gulf, and Eastex corridors.

HOV Facility	Date First Phase Opened	Miles in Operation	Ultimate System Miles	Vehicles Allowed to Use HOV Lane	Hours of Weekday <sup>4</sup> Operation
Katy (I-10)	October 1984	13.0	13.0	3+ vehicles from 6:45 to 8:00 a.m. 5:00 to 6:00 p.m. 2+ during other operating hours	4 a.m. to 1 p.m. inbound 2 p.m. to 10 p.m. outbound
North (I-45)	November 1984 <sup>2</sup>	13.5	19.74	2+ vehicles	4 a.m. to 1 p.m. inbound 2 p.m. to 10 p.m. outbound
Gulf (I-45)	May 1988	6.5	15.5 <sup>s</sup>	2+ vehicles	4 a.m. to 1 p.m. inbound 2 p.m. to 10 p.m. outbound
Northwest (US 290)	August 1988	13.5	13.5	2+ vehicles	4 a.m. to 1 p.m. inbound 2 p.m. to 10 p.m. outbound
Southwest (US 59)	Not open in 1991	-	13.8 °		
Eastex (US 59)	Not open in 1991	-	<u>15.5-20.0</u> 3	_	
Total		46.5	91.0-95.5 <sup>3</sup>		

Table 2. Status of the High-Occupancy Vehicle Lane System, December 1991

<sup>1</sup> Beginning in October 1989, the Katy and Gulf HOV lanes were opened to 2+ carpools on weekends; those facilities operate outbound on Saturday (4 a.m. to 10 p.m.) and inbound on Sundays (4 a.m. to 10 p.m.). In June 1990, the North HOV lane opened on weekends, and in October 1990 the Northwest HOV lane opened on weekends. Weekend use of all HOV lanes except the Katy was discontinued in October 1991 due to low usage.

<sup>2</sup> A contraflow lane was implemented on the North Freeway in August 1979. It was replaced with a barrier-separated, reversible lane in November 1984.

<sup>3</sup> A firm commitment is in place to develop 15.5 miles of the HOV lane from the CBD to Will Clayton Drive, scheduled completion is in 1996. Implementation of the 4.5 miles from Will Clayton to Kingwood Drive has not yet been scheduled.

<sup>4</sup> Scheduled for completion in 1996.

<sup>5</sup> Scheduled for completion in 1994.

<sup>6</sup> Scheduled for completion in 1994.



Figure 3. Status of HOV Lane Development, June 1992

# **Physical Description of the High-Occupancy Vehicle Lanes**

While some sections of two-direction HOV facility are being developed, the typical Houston HOV lane is located in the freeway median, is approximately 20-feet wide, is reversible, and is separated from the general-purpose freeway mainlanes by concrete median barriers (Figure 4). In some locations, implementation of the HOV lane was accomplished by narrowing freeway lanes to 11 feet and reducing inside shoulder widths. A typical section is shown in Figure 5.



Figure 4. Transitway in Median of Katy Freeway

Access to the median HOV facilities is provided in a variety of manners. At some locations, "slip ramps" are used to provide access and egress to/from the inside freeway lane (Figure 6). While these are relatively inexpensive, depending on their location they may create a variety of operational problems. As a consequence, most access to the median HOV lanes is provided by grade-separated interchanges of various designs (Figure 7). The HOV lanes become elevated in the median, and ramps go over the freeway lanes to connect with streets, park-andride lots, or bus transfer centers. These grade-separated interchanges are typically constructed


**Typical Section Before Transitway Construction** 



**Typical Section After Transitway Construction** 

# Figure 5. Typical Sections, Before and After Transitway Construction, Katy Freeway Transitway

at a cost in the range of \$2 to \$7 million each; access to the HOV lanes is typically provided at 3- to 5-mile intervals.



Figure 6. Slip Ramp for Transitway Access/Egress on Katy Freeway

# **Estimated Capital Cost**

Since the HOV lanes have generally been constructed as part of freeway reconstruction projects, it is difficult to determine precisely the capital cost of the priority lanes. Information provided by both Metro and TxDOT is used in developing the costs shown in this section. More detailed cost breakdowns are included in the appendices.

The HOV lanes in operation today, including all access ramps, have typically been built at an average cost of less than \$4 million per mile (Table 3). An extensive system of support facilities -- park-and-ride lots, park-and-pool lots, and bus transfer facilities -- also has been provided in each corridor. Some of these facilities would have been provided even if there were



Direct Ramp to Eastwood Bus Transit Center, Gulf Transitway



Transitway Ramps to Frontage Roads, Northwest Transitway

Figure 7. Examples of Grade Separated Transitway Interchanges

no HOV lanes. In total, a substantial investment, typically about \$2 million per mile, exists in these support facilities. A surveillance, communication and control system is being installed on the HOV lanes at an average cost of \$300,000 per mile. The total cost for all project elements is in the range of \$6 million per mile. Total capital expenditures (1990 dollars) for the operating segments have been approximately \$276 million. Figure 8 summarizes current capital expenditures in the Houston HOV system.



Source: Developed from data provided by TxDOT and Metro, see appendices.



Approximately half of the ultimate HOV lane system was operating in 1991. Table 4 provides an estimate of the cost of the completed system. The ultimate capital cost (1990 dollars) for the HOV lanes and ramps will be approximately \$5.0 million per mile. The HOV support facilities -- park-and-ride lots, park-and-pool lots, and bus transfer facilities--will cost

an additional \$2.0 million per mile. The entire completed system will cost approximately \$642 million, or about \$7.1 million per mile (1990 dollars).

HOV Lane		Estimated Capital Cost, Millions <sup>1,2</sup>											
	Miles in Operation	HOV Lane Plus Ramps <sup>3</sup>		Support	Facilities <sup>4</sup>	Commun	illance, ication and atrol <sup>5</sup>	Total					
		Total	Per Mile	Total	Per Mile	Total	Per Mile	Total	Per Mile				
Katy (I-10)	13.0	\$27.5 (\$25.1)	\$2.1 (\$1.9)	\$30.0 (\$29.3)	\$2.3 (\$2.2)	\$5.5 (\$4.7)	\$0.4 (\$0.4)	\$63.0 (\$59.1)	\$4.8 (\$4.5)				
North (I-45)	13.5	\$57.8 (\$54.8)	\$4.3 (\$4.1)	\$18.2 (\$18.5)	\$1.4 (\$1.4)	\$2.6 (\$2.6)	\$0.2 (\$0.2)	\$78.6 (\$75.9)	\$5.8 (\$5.6)				
Northwest (US 290)	13.5	\$62.7 (\$62.0)	\$4.6 (\$4.6)	\$32.6 (\$32.0)	\$2.4 (\$2.4)	\$2.9 (\$2.9)	\$0.2 (\$0.2)	\$98.2 (\$96.9)	\$7.3 (\$7.2)				
Gulf (I-45)	6.5 	\$30.5 <u>(\$29.9)</u>	\$4.7 (\$4.6)	\$12.6 (\$12.4)	\$1.9 (\$1.9)	<b>\$1</b> .9 <u>(\$1.9)</u>	\$0.3 (\$0.3)	\$45.0 <u>(\$44.2)</u>	\$6.9 (\$6.8)				
Total	46.5	\$178.5 (\$171.8)	\$3.8 (\$3.7)	\$93.4 (\$92.2)	\$2.0 (\$2.0)	\$12.9 (\$12.1)	\$0.3 (\$0.3)	\$284.8 (\$276.1)	\$6.1 (\$5.9)				

Table 3. Estimated Capital Cost<sup>1</sup> of the Operational Houston HOV Lane System, 1991

<sup>1</sup> Numbers in parentheses are in 1990 dollars. Numbers not in parentheses are in year of construction dollars. Highway construction costs in 1990 are generally lower than those that existed in the 1980s.

<sup>2</sup> Costs do not include the value of the existing freeway rights-of-way in which HOV lanes have been located. The costs of additional buses required to provide the HOV service and the bus maintenance facilities needed to serve those buses are not included.

<sup>3</sup> Includes the cost of the median HOV lane and the access/egress ramps serving that lane.

<sup>4</sup> Includes the cost of all existing park-and-ride lots, park-and-pool lots, and bus transfer centers.

<sup>5</sup> The cost of the surveillance, communication and control system serving the HOV lanes.

Source: Developed from information provided to TTI by Metro and TxDOT. An additional cost breakdown is included in the appendices.

Each of the HOV projects has been funded differently, with funding coming from a combination of federal and state highway funds and federal and local transit monies. About 80 percent of the total capital cost is from transit funds. With the exception of some ramps and support facilities, the HOV facility system has been constructed in state-owned rights-of-way.

		Estimated Capital Cost, Millions <sup>1,2</sup>											
HOV Lane	Ultimate System Miles	HOV Lane Plus Ramps <sup>3</sup>		Support Facilities <sup>4</sup>		Surveillance, Communication and Control <sup>5</sup>		Total					
		Total Per Mile		Total	Per Mile	Total	Per Mile	Total	Per Mile				
Katy (I-10)	13.0	\$ 25.1	<b>\$2</b> .0	\$29.3	\$2.4	\$ 4.7	\$0.4	<b>\$</b> 59.1	\$4.8				
North (I-45)	19.7	\$104.0	\$5.3	\$34.0	<b>\$1.7</b>	\$ 4.1	\$0.2	\$140.6	<b>\$</b> 7.1				
Gulf (I-45)	15.5	\$ 89.4	\$5.8	\$28.4	\$1.8	\$ 3.3	<b>\$</b> 0.2	\$121.1	\$7.8				
Northwest (US 290)	13.5	\$ 62.0	\$4.6	\$32.0	\$2.4	\$ 2.9	\$0.2	\$ 96.9	\$7.2				
Southwest (US 59)	13.8	\$ 84.8	<b>\$</b> 6.1	\$39.2	\$2.8	\$ 4.5	\$0.3	\$128.5	\$9.3				
Eastex (US 59)	<u>15.5</u> °	<u>\$ 73.9</u>	\$4.8	<u>\$17.8</u>	\$1.1	<u>\$ 3.9</u>	\$0.3	<u>\$ 95.6</u>	<b>\$</b> 6.2				
Total	91.0	\$439.2	<b>\$</b> 4.9	\$180.7	<b>\$</b> 2.0	\$23.4	<b>\$</b> 0.3	\$641.8	\$7.1				

Table 4. Estimated Cost<sup>1</sup> of the Completed Houston HOV Lane System

<sup>1</sup> Estimated costs are in 1990 dollars.

<sup>2</sup> Costs do not include the value of the existing freeway rights-of-way in which HOV lanes have been located. The costs of additional buses required to provide the HOV service and the bus maintenance facilities needed to serve those buses are not included.

<sup>3</sup> Includes the cost of the median HOV lane and the access/egress ramps serving that lane.

<sup>4</sup> Includes the cost of all park-and-ride lots, park-and-pool lots, and bus transfer centers.

<sup>5</sup> The cost of the surveillance, communication and control system serving the HOV lanes.

<sup>6</sup> Ultimately, this will be a 20-mile HOV lane. A firm commitment to a date for developing the final 4.5 miles does not yet exist. Thus, costs are shown only for 15.5 miles.

Source: Developed from information provided to TTI by Metro and TxDOT. An additional cost breakdown is included in the appendices.

## **Facility Operating and Enforcement Cost**

The daily operation and enforcement of the HOV lanes is the responsibility of the Metropolitan Transit Authority. On average, this is costing approximately \$265,000 per HOV lane per year (Table 5). This is equivalent to less than one cent per passenger-mile.<sup>5</sup>

Additional discussion of the operating costs associated with providing bus transit service on the HOV lanes is presented subsequently in this report. Those analyses indicate that an operating subsidy of \$3.00 is required for each bus passenger using the HOV facilities. This equates to an annual subsidy of approximately \$18 million to provide the bus service on the HOV facilities.

<sup>&</sup>lt;sup>5</sup> In 1990, approximately 140 million passenger-miles were served on the Houston HOV facilities. At \$1,060,000 per year for operations and enforcement, this equates to 0.8 cents per passenger mile.

Cost	Annual Budget
Daily Operations Enforcement	\$ 660,000 \$ 400,000
	<u>\$ 400,000</u>
Total	\$1,060,000
Average Per HOV Lane (unweighted)	\$ 265,000

 Table 5. Estimated Annual Cost of Operating and Enforcing the

 Operating Houston HOV Lanes, 1990

Source: Metropolitan Transit Authority

Thus, the total annual public operating costs for the HOV lanes is approximately \$19 million; one million is for operations and enforcement, and \$18 million is for bus operating subsidies. Figure 9 provides a summary of operating cost data. More detail on those costs is provided subsequently in this report.



Figure 9. Operating Cost Per Passenger-Mile for the Operating Houston HOV Facilities, 1990

## **General Trends in HOV System Utilization**

This section briefly overviews systemwide data that help describe the usage of the Houston HOV lanes. A more detailed evaluation of these data is included in a subsequent section of this report, and additional data are included in the appendices.

### Trends in Systemwide HOV Usage

Annual vehicle-miles of travel on the HOV lanes and annual passenger-miles traveled are depicted in Figures 10 and 11. Since carpools were first allowed to use the HOV lanes in 1985, vehicle-miles of transitway usage have increased rapidly. With this carpool use and the continued opening of HOV lanes and HOV lane extensions, annual passenger-miles on the HOV system have also been increasing.

Figures 10 and 11 show a continued increase in both annual vehicle-miles of travel and annual passenger-miles of travel on the HOV lanes. This seems to conflict with the decrease shown in daily person by Figure 12 but is explained by the fact that Figure 12 is an end of year only person-trip value for December. Additionally, some sections of HOV were opened during 1990 and all sections were open during 1991.

Figure 12 depicts total daily systemwide HOV usage in Houston. Daily person trips in December 1991 totaled 60,141, a 10.7 percent decrease over the ridership level in December 1990. Probable reasons for the decline are listed below.

- A significant decrease occurred on the Katy HOV lane whose operation was changed to require a 3+ requirement for carpools during the p.m. peak.
- Travel time savings have not increased significantly during 1991 and actually decreased on the North Freeway.
- Bus ridership in general has been flat (no increase nor decrease).
- Freeway volumes in general have been flat.
- Overall areawide decreases have been occurring in carpooling.



Source: See data in appendices.



Source: See data in appendices.

Figure 10. Trends in Annual Vehicle-Miles on Travel on Houston Transitways



Source: See data in appendices.



Source: See data in appendices.

Figure 11. Trends in Annual Passenger-Miles on Travel on Houston HOV Lanes



Source: See data in appendices.

Figure 12. Trends in Daily Person Trips on Houston Transitways

- HOV lanes have gone through early rapid growth years. An increase of 50 percent was experienced between 1990 and 1991, and it was considered unreasonable to expect significant ridership increases to take place in 1991. This effect is expected to become more uniform with time.
- First and second quarter data during 1992 suggests the downward trend is not continuing. Daily person trips during the first quarter increased to 62,197, which is a 3.4 percent increase over December 1991 figures. Second quarter data indicates increases to 64,419, which is another 3.6 percent increase for that quarter.

Historically, the annual increase in HOV lane usage has been much greater than the increase in overall travel on the freeways and principal arterials in the Houston area (Figure 13). Between 1985 and 1991, the miles of operating HOV facility have increased by 188 percent. During that same time period, daily person trips on the HOV lanes have increased by 192 percent, roughly in line with the expansion of the system.



Figure 13. Annual Percentage Increase in HOV Person Trips and in Vehicle-Miles of Travel on Freeways and Principal Arterials

# **Comparison to Other Fixed-Guideway Projects**

Simply as a basis of comparison, the operating Houston HOV lane system (46.5 miles) has been constructed for a capital cost of approximately \$276 million, and this system serves approximately 60,000 person trips per day. The public operating cost per passenger-mile is roughly 13 cents. The Miami heavy rail system (21 miles) was constructed at a cost of approximately \$1.2 billion and is serving about 55,000 daily person trips. The public operating cost per passenger-mile on that system is 52 cents. This simplistic comparison (Figure 14) is not intended to lead to a conclusion that either of the projects is necessarily good or bad, but it helps to demonstrate the relative significance of HOV investment in Houston.



Figure 14. Comparative Data for the Operating Houston HOV Lanes and the Miami Rail Transit System

Table 6 compares cost and ridership data for selected light rail projects with the Houston HOV lanes. The Houston HOV lanes are, in general, less expensive than the rail projects and move more persons during the peak hour in the peak direction. In comparison, the rail projects are generally moving more total daily passengers.

Table 7 compares public operating cost per passenger-mile for the Houston HOV lanes with operating cost data for selected rail transit projects. As would be expected, because of the large carpool use of the Houston HOV lanes and the low marginal cost associated with that use, the public operating costs are relatively low.

City and Transit Improvement	Length (Miles)	Capital Cost Per Mile <sup>1</sup> (millions)	Average Weekday Person Trips <sup>2</sup>	Maximum Ridership, Peak-Hour, Peak-Direction
Houston HOV Lanes				
Katy (I-10)	13.0	\$4.5	22,284	4,812
North (1-45)	13.5	\$5.7	18,252	4,939
Gulf (I-45)	6.5	\$6.8	8,564	2,567
Northwest (US 290)	13.5	\$7.2	11,041	3,759
Average	11.6	\$5.9	15,035	4,019
U.S. Light Rail Lines				
Portiand	15.1	\$14.1	22,000	2,200
Sacramento	18.3	\$ 9.6	21,000	2,500
San Diego (San Ysidro)	15.9	\$ 7.3	31,900	2,300
San Jose	10.0	\$18.8	9,400	500
Average	14.8	\$12.4	21,100	1,900

### Table 6. Houston HOV Facilities Compared to Other Fixed-Guideway Projects

<sup>1</sup>HOV capital costs from Table 3. Houston costs in 1990 dollars, rail costs in year of construction dollars. <sup>2</sup>Houston HOV data for December 1991. LRT ridership data for 1990.

Source: Texas Transportation Institute and respective transit agencies.

Fixed Guideway	Operating Cost Per Passenger-Mile (cents)					
Houston HOV System <sup>1</sup> , 1990	13					
Rail Transit Systems, 1988						
Unweighted Average	27					
Atlanta	16					
Buffalo	50					
Miami	52					
Portland	19					
Sacramento (1987)	17					
San Diego	10					
Washington, D.C.	25					

### Table 7. Estimated Public Operating Cost Per Passenger-Mile for Selected Fixed-Guideway Facilities

<sup>1</sup>Operating costs include: 1) daily costs to operate lanes; 2) daily costs to enforce lanes; and 3) bus operating subsidy. The bus operating subsidy was approximately \$18 million, and the costs of operating and enforcing the priority lanes was about \$1 million.

Source: Metropolitan Transit Authority of Harris County; "Rail Research Project Comparative City Data Base", prepared by Metropolitan Transit Authority and Texas Transportation Institute, and UMTA Section 18 data.

### Park-and-Ride Usage

Between December 1990 and December 1991, there has been an increase of 2.6 percent in the use of park-and-ride lots in the corridors served by HOV lanes (Figure 15). In December 1991, approximately 9,171 cars were parked at park-and-ride lots; in December 1990 that number was 8,940.



Source: See data in appendices

Figure 15. Trends in Usage of Park-and-Ride Lots in HOV Facility Corridors

## Summary of HOV Usage Data

Selected HOV operating data are presented in Table 8. Except for the Katy HOV lane during the period when carpool usage is restricted to 3+, violations have not been a problem and have been less than five percent. The accident rates on the HOV lanes have generally been about equal to, or less than, the rates on the freeway general-purpose lanes. Weekend operation for North, Gulf, and Northwest HOV lanes ended in October of 1991.

Time Period and Operating Data		HOV Lane									
	Katy	North	Gulf	Northwest							
Weekday Operations											
HOV Lane Person Volume											
A.M. Peak Hour	3,966	4,520	2,209	3,055							
Daily	22,284	18,252	8,564	11,041							
HOV Lane Vehicle Volume	1										
A.M. Peak Hour	838	1,081	613	1,095							
Daily	6,539	3,929	2,475	3,905							
Percent of Total A.M. Peak-Hour,											
Peak-Direction Person Volume on											
HOV Lane <sup>1</sup>	40 %	38%	3	34%							
Vehicles Parked in Corridor Park-and-Ride	2,283	4,072	1,312	1,504							
Lots				-							
Weekend Operations <sup>2</sup>											
		-									
Daily Saturday Vehicles	2,181	-		-							
Daily Sunday Vehicles	2,593										

### Table 8. Selected HOV Lane Operating Statistics, December 1991

<sup>1</sup>Data collected at HOV lane maximum load point. The remaining percentage is in the freeway general-purpose lanes. <sup>2</sup>Scheduled bus service does not use the HOV lanes on weekends. Weekend operations for North, Gulf, and Northwest HOV lanes ended October 1991.

<sup>3</sup>Mainlane data not collected.

Source: Texas Transportation Institute data collection, see appendices.

# **Characteristics of High-Occupancy Vehicle Lane Users**

On several occasions, TTI has surveyed both bus patrons and carpoolers using the HOV facilities. Those surveys, which are thoroughly documented elsewhere,<sup>6</sup> are highlighted herein. The most recent surveys were completed in 1990.

# **Transit Surveys**

Selected data are summarized in Table 9. The HOV facilities have attracted to transit young, educated, white-collar professionals. The bus is being used to serve long-distance commute trips, primarily to downtown. These individuals are using the HOV lanes primarily to save

<sup>&</sup>lt;sup>6</sup>Refer to TTI Research Reports 484-8, 484-10, 484-12 and 484-14F.

	HOV Lane									
Characteristic	Katy	North	Northwest	Gulf						
A.M. Trip Destination										
Downtown	93%	91%	95%	86%						
City Post Oak	2%	0%	2%	1%						
Greenway Plaza	1%	1%	0%	0%						
Texas Medical Center	1%	6%	1%	5%						
Trip Purpose (% Work)	97%	98%	99 %	96%						
Age, Years (50th Percentile)	36	38	35	34						
Sex (% Male)	48%	40%	43 %	30%						
Education, Years (50th Percentile)	16	15	16	14						
Occupation										
Professional	50%	43%	45%	41%						
Managerial	19%	17%	17%	16%						
Clerical	20%	30%	25%	32%						
Sales	5%	3%	8%	2%						
Auto Available for Trip (% Yes)	91%	95%	92%	87%						
Does Employer Pay for Transit										
Yes, All	17%	16%	17%	14%						
Yes, Part	44%	48%	54%	48%						
No	39%	36%	29 %	38%						
Why Use Transitway <sup>1</sup>										
Freeway Too Congested	20%	23%	_							
Saves Time	16%	20%	-							
Time to Relax	18%	15%	****							
Reliable Trip Time	14%	15%								
Costs Less	14%	12%								
Dislike Driving	11%	10%								
Have You Carpooled on HOV Lane (% Yes)	46 %	32%	50%							

### Table 9. Selected Characteristics of HOV Lane Bus Patrons, 1990

<sup>1</sup>Data from 1986 transit user survey <sup>2</sup>Data from 1989 transit user survey

Source: Texas Transportation Institute surveys.

time, avoid having to drive in congested traffic, have time to relax, and have a reliable trip time. The bus patrons are transit users by choice, with over 85 percent having an auto available for the trip. Over 60 percent of the bus passengers have all or part of their bus fare paid by their employer. Interestingly, on the two HOV facilities surveyed in 1990 that have been open to carpool use for at least two years (Katy and Northwest), about half of the bus riders have at some time carpooled or vanpooled on the HOV lane.

# Carpool and Vanpool Surveys

Carpoolers also tend to be young, educated, white-collar professionals (Table 10). They are using the HOV lane for a long-distance commute trip. The carpools are more effective at serving dispersed trip patterns; compared to bus patrons, fewer destinations are in the downtown. Over 60 percent of the carpools are made up of family members. Fewer than 20 percent of the carpools are formed at either a park-and-ride or a park-and-pool lot.

	HOV Lane								
Characteristic	Katy	North	Northwest	Gulf <sup>e</sup>					
A.M. Trip Destination									
Downtown	55%	76%	40%	78%					
City Post Oak	13%	3%	28%	6%					
Greenway Plaza	5%	2%	5%	2%					
Texas Medical Center	6%	7%	6%	4%					
Other	21%	12%	21 %	10%					
Trip Purpose									
% Work	88%	95%	90%	98%					
% School	2%	5%	10%	2%					
Age, Years (50th Percentile)	38 <sup>1</sup>	37	36	38					
Sex (% Male)	55%1	53%	38%	41%					
Education, Years (50th Percentile)	15 <sup>1</sup>	15	15	14					
Occupation									
Professional	45%'	38%	49%	46%					
Managerial	18%'	21%	19%	15%					
Clerical	14% <sup>1</sup>	21%	15%	26%					
Sales	6% <sup>1</sup>	11%	7%	4%					
Why Use Transitways <sup>2</sup>									
Freeway Too Congested	19%	20%							
Saves Time	20%	20%							
Time to Relax	14%	13%							
Reliable Trip Time	12%	13%							
Costs Less	14%	15%							
Who Makes up Carpool									
Family Members		61%	62%	_					
Neighbors		13%	13%	-					
Co-workers		25%	25 %						
Does Carpool Stage at Park/Pool Lot (% Yes)		11%	17%						

## Table 10. Selected Characteristics of Carpoolers Using the HOV Facilities, 1990

<sup>1</sup>Data from 1989 survey <sup>2</sup>Data from 1986 survey

Source: Texas Transportation Institute surveys.

### **III. MEASURES OF HIGH-OCCUPANCY VEHICLE LANE EFFECTIVENESS**

A major intent of this research project is to evaluate the effectiveness of the high-occupancy vehicle lanes being implemented in Houston. The commitment to developing these priority lanes is extensive, and the projects are unlike anything that has been implemented. As a result, a high level of interest exists in assessing the effectiveness of the HOV lane projects. In response to this interest, the Texas Department of Transportation has chosen to pursue a long-range evaluation of the high-occupancy vehicle lanes.

To a large extent, the decision to consider building HOV lanes came through the realization that it was simply not possible, either physically or economically, to provide enough street and highway lanes to indefinitely continue to serve peak-period travel demands at 1.2 persons per auto. The current round of freeway expansion being pursued in Houston, which will be largely complete by the end of the 1990s, represents, to a significant extent, the last major capacity expansion that can be added to existing corridors. However, demand is expected to continue to increase into the indefinite future at rates of around two to three percent per year.

In concept, if the HOV lanes perform as intended, provision of the priority lanes offers a means to help accommodate some of this future growth. If design year volumes of 7,000 to 10,000 persons per hour per lane are achieved on these lanes, the person-movement capacity of the freeway will effectively have been doubled at a cost of \$5 to \$10 million per mile, and future volumes can be served acceptably. However, this will be the case only if the HOV lanes perform as expected. As a result, their performance is being closely monitored to assess the effectiveness of the improvements.

## **Potential Measures of Effectiveness**

Prior to establishing measures of effectiveness by which to evaluate the performance of the high-occupancy vehicle lanes, it is necessary to identify the primary reason(s) for building those facilities. Effectiveness measures can then be determined to help establish whether the project goals are being met. Numerous potential HOV project objectives exist, some qualitative in nature and some that can be quantified. A recent survey<sup>7</sup> of North American high-occupancy vehicle lane projects determined that increasing roadway capacity and reducing vehicle-miles of travel were the primary reasons for implementing HOV lanes.

In Houston, it appears that the primary reason for high-occupancy vehicle lane development has been to increase the effective roadway capacity to move people. In the face of increasing congestion and projected freeway average daily traffic volumes in the range of 300,000 vehicles or more, it was realized that travel demand simply could not be served just by building more additional mixed-flow traffic lanes. At the same time, a desire existed to enhance the role of transit in the area, and air quality issues needed to be addressed.

Thus, it is assumed that the primary goal of the Houston HOV lanes is to cost effectively increase the person-movement capacity of the freeways. Achieving this should: 1) enhance bus transit operations; 2) improve air quality; and 3) reduce fuel consumption. Implementation of the HOV lanes should not unduly impact the operation of the freeway general-purpose lanes. That implementation should have general public support.

If these are accepted as major reasons for implementing high-occupancy vehicle lane projects, the next issue becomes the identification of the data and analyses required to assess whether the project objectives are being realized. A discussion of these issues is presented in this section; actual data collection and analyses are presented in subsequent sections of this report.

<sup>&</sup>lt;sup>7</sup> Texas Transportation Institute Technical Report 0925-1.

Objective. Increase the effective person-movement capacity of the freeway.

Measure. The percentage increase in the peak-hour, peak-direction person volume resulting from HOV lane implementation should <u>at least</u> be greater than the percentage increase in directional lanes added to the roadway. This will be accomplished by increasing the average number of persons per vehicle on a roadway; the increase in average vehicle occupancy should be the result of creating *new* carpoolers and *new* bus transit riders. Unless a significant volume of new rideshare patrons are created by an HOV lane, it is difficult to argue why that lane should be an HOV lane as opposed to a general-purpose lane.

<u>Objective</u>. Improve the efficiency of bus transit operations.

- <u>Measure</u>. Schedule times should decrease. The HOV lane should result in a faster schedule speed. It provides a more reliable travel time which should increase schedule adherence.
- <u>Objective.</u> HOV lane implementation should not unduly impact freeway mainlane operation, and its implementation should increase overall roadway efficiency.
  - Measure. Operation on the mainlanes should not be degraded as a result of the HOV lane, and the per lane efficiency of the roadway should increase because of the HOV lane. Capacity, operating speed, and safety on the general-purpose freeway mainlanes should not be unduly impacted. Also, the per lane efficiency of the roadway, defined in this report as the multiple of person volume moved times speed of movement, should increase due to the implementation of the transitways.

Objective. The HOV lane project should be cost effective.

Measure. If the project has a benefit-cost ratio greater than one, based on the only benefit being the value of the time saved by persons using the transitway, it is clear that the project is cost effective. This is a conservative estimate, since an effective HOV lane should also generate other benefits. However, if the project is cost effective based on this single benefit, it is apparent that the project would simply be more cost effective if all benefits were considered. This highly conservative approach suggests that the annual value of time saved by users of the HOV lane should be <u>at least</u> 10% of the total HOV lane construction cost.

- Objective. Development of the HOV facility system should have public support.
  - Measure. Opinion surveys should show that public support exists for developing freeway high-occupancy vehicle lanes. Experience has shown that major transportation projects -- whether freeway or transit -- that generate significant public opposition will sometimes either not proceed forward or not proceed forward on schedule. The on-going debate over rail transit development in Houston, which has now lasted over 10 years without yet being fully resolved, is an example of the difficulty that can be encountered in developing major transportation projects without having clear public support. Monitoring of public attitudes regarding HOV facilities should, desirably, show that support for these improvements exists.
- <u>Objective</u>. High-occupancy vehicle facilities should have favorable impacts on air quality and energy consumption.
  - Measure. For the total demand being served, the HOV lane should have more favorable air quality and energy impacts than would the addition of a general-purpose lane. If a lane is to be added to the facility and if it is designated as an HOV lane, that HOV designation should bring about more favorable impacts than would designating the lane as a general-purpose lane. It should also be favorable when compared to the "do nothing" alternative.

Subsequent sections of the report analyze the data from the Houston research effort to assess the effectiveness of the high-occupancy vehicle facilities at this point in time in regard to the objectives set forth above.

# **The Time Factor**

As of the end of 1991, the oldest of the Houston HOV lanes had been in operation for just over six years. Until 1990, none of the high-occupancy vehicle facilities had been completed in its final form. In assessing the worth of these improvements, it should be recognized that these facilities are being looked to as a means of helping to serve the growth in travel that will be occurring over the next 10 to 20 years. Design year demand estimates are three times greater than the current demand on some of the HOV lanes.

It is not expected that the HOV lanes will be as effective in their early years of operation as they are expected to be in future years. Consequently, in reviewing the data in this report, more emphasis should be given to the evaluations that relate to the more mature HOV facilities -- the Katy and the North HOV lanes. Even then, it should be realized that there is reason to expect that the current level of effectiveness associated with those facilities will increase over time; this will be the case if their usage and congestion on the freeway mainlanes increase as is anticipated.

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### IV. PERSON MOVEMENT, OCCUPANCY, AND TRANSIT EFFICIENCY

A primary objective of high-occupancy vehicle lane implementation is to significantly increase person-movement on a roadway. This will be accomplished if average vehicle occupancy (persons per vehicle) is increased, and if that increase is largely the result of increases in ridesharing, both carpooling and transit. In this section of the report, data are presented that address these issues. Transit operating data are also documented.

### High-Occupancy Vehicle Lane Utilization and Time Savings

In December 1991, 60,141 daily person trips were counted on the Houston HOV lane system. This represents an 11 percent decrease in comparison to 1990; however 1990 usage was about 50 percent greater than 1989 usage. Daily riders per mile of HOV lane in 1991 was 1,318. The comparable number in 1990 was 1,477.

As would be expected, the HOV lanes move a relatively high percentage of total roadway person volume in a relatively low percentage of total vehicles (Figure 16). However, this is the result that should occur if nearly all of the higher-occupancy vehicles operate in a single lane; as a consequence, by itself, this is not necessarily a measure of effectiveness.



Source: See data in appendices.

Figure 16. HOV Vehicle and Person Volumes as a Percent of Total (HOV plus Freeway) Volumes, A.M. Peak-Hour, Peak-Direction Table 11 presents selected usage and time savings data related to the Houston HOV facilities for 1990 and 1991. Statistics indicate a decrease in usage of the HOV facilities during 1991. Plausible reasons for this decrease have been listed previously.

## **Travel Time Savings**

A major purpose of the high-occupancy vehicle lanes is to offer HOV users a savings in travel time. As part of this research project, travel time data are collected on a quarterly basis for each freeway and HOV lane. These data are averaged to estimate the representative travel time savings offered by the HOV lanes. A plot of the a.m. travel times is shown in Figure 17.

The data in Table 11 show the average peak-hour travel time savings measured on the HOV lanes. It should be noted that variability exists in travel times on a daily basis, plus there is some error in the measurement of travel times. As a result, differences or changes of only two to three minutes have little significance. It is interesting to note that the surveys show that the users of the HOV lanes perceive a much greater time savings than is actually realized (Table 12).

			Perceived HOV Travel Time Savings (min.)								
HOV Facility	HOV Facility Travel Time Savings (min)		Transi	t Riders	Carpe	oolers					
	AM	PM	AM	PM	AM	PM					
Katy	19.8	10.2	17	19	19	19					
North	7.8	2.2	15	19	15	19					
Gulf <sup>i</sup>	5.0	12.4	10	15	12	15					
Northwest	10.4	6.3	18	18	19	19					

Table 12. Comparison of Actual (1991) and Perceived Travel Time Savings<sup>1</sup> on The HOV Lanes

<sup>1</sup>Perceived travel time savings are 1990 data.

Source: Texas Transportation Institute surveys and data collection.

	Katy			North		Northwest		Gulf			Total, 4 Transitways				
Data	12/90	12/91	% Change	12/90	12/91	% Change	12/90	12/91	% Change	12/90	12/91	% Change	12/90	12/91	% Change
Miles of HOV Lane	13.0	13.0	0	13.5	13.5	0	13.5	13.5	0	6.5	6.5	0	46.5	46.5	0
HOV Lane Person Volume															
Daily	26960	22284	-17.3	19033	18252	-4.1	11349	11041	-2.7	10025	8564	-14.6	67367	60141	-10.7
A.M. Peak Hour	4406	3966	-10.0	4429	4520	2.1	2960	3055	3.2	2809	2209	-21.4	14604	13750	-5.8
A.M. Peak Period	11445	8760	-23.5	9089	8501	-6.5	5201	5270	1.3	5117	4224	-17.5	30852	26755	-13.3
P.M. Peak Hour	5198	4300	-17.3	4476	4632	3.5	2776	2842	2.4	2332	2364	0.1	14782	14138	-4.4
P.M. Peak Period	12739	10472	-17.8	9340	9117	-2.4	5600	5485	-2.1	4404	4034	-8.4	32083	29108	-9.3
HOV Lane Vehicle Volume															
Daily	8830	6539	-25.9	3921	3929	0.2	4117	3905	-5.1	2994	2475	-17.3	19862	16848	-15.2
A.M. Peak Hour	1034	838	-19.0	810	1081	33.5	1117	1095	-2.0	882	613	-30.5	3843	3627	-5.6
A.M. Peak Period	3386	2349	-30.6	1773	1874	5.7	1943	1857	-4.4	1519	1168	-23.1	8621	7248	-15.9
P.M. Peak Hour	1419	788	-44.5	809	986	21.9	920	1015	10.3	705	671	-4.8	3853	3460	-10.2
P.M. Peak Period	4056	2664	-34.3	1846	1738	-5.9	1900	1905	0.3	1248	1154	-7.5	9050	7461	-17.6
Avg. HOV Lane Vehicle Occupancy, A.M. Peak Hour	4.26	4.73	11.0	25.3	4.2	-23.2	2.64	2.79	5.7	3.18	3.60	13.2	3.89	3.83	-1.5
HOV Lane Travel Time Savings, Avg. Peak Hour (min) <sup>1</sup>	13.7	15.0	9.5	5.3	5.0	-12.3	4.7	7.9	68.1	3.7	4.4	18.9	27.8	32.3	16.2

Table 11. Summary of Selected Data Relating to Usage and Travel Time Savings on the Houston HOV Lanes

Notes: Peak hour is defined as the hour in which person movement is the highest. As a result, it is not always the same hour. The peak period is a 3.5 hour time period. See appendices for more detail.

<sup>1</sup> Travel time data can vary significantly due to normal variations in traffic flow. Time shown is the average of a.m. and p.m. peak hours. It is also the average of data collected on a quarterly basis. Due to these variations and the error associated with measuring these values, changes or differences in the range of 2 minutes or less have little significance.

Source: Texas Transportation Institute.



Note: Travel times are from Senate to the S.P. Railroad

Note: Travel times are from Beltway 8 to Hogan



Note: Travel times are from SH 6 to the S.P. Rairoad Note: Travel times are from Faix Flace to Down Source: See data in appendices.

Figure 17. A.M. Peak Period Travel Time, Houston Freeways and HOV Lanes

# Factors Influencing High-Occupancy Vehicle Lane Utilization

It is evident that a number of factors influence both bus ridership and carpooling on an HOV lane. Some of those factors, such as parking cost, are the ones used in traditional mode split models. A review of the Houston data suggests that at least three factors appear to be significant in helping to explain current HOV lane ridership levels.

# Length of Time HOV Lane Has Operated

Most successful HOV projects experience rapid growth over the first three to four years of operation.<sup>8</sup> This is simply reflecting the fact that mode choice changes continue to occur over a period of several years.

This occurrence of rapid growth in usage during the early years of operation has been observed on the Houston HOV facilities (Figure 18). Both the North and Katy HOV lanes have been in operation long enough to have experienced this early year growth surge. The same is now beginning to be true for the Gulf and Northwest HOV lanes, which opened in 1988.



Source: See data in appendices.

Figure 18. Daily Ridership by Months of Operation, Houston Transitways

<sup>&</sup>lt;sup>8</sup> See data in Texas Transportation Institute Research Report 1146-2.

As would be expected, either allowing carpools to use an HOV lane or reducing carpool occupancy requirements will result in an increase in HOV lane usage (as long as the vehicular capacity of the priority lane is not exceeded). This is reflected in the fact that 59 percent of total HOV person trips on the Houston HOV lanes are in carpools or vanpools.

Figure 19 shows carpool impacts on HOV usage. The North HOV lane had been experiencing a slow decline in total usage for over four years until carpools were allowed onto the facility in 1990. Carpool use of HOV lanes offers numerous benefits; one of these is that the total capacity of the lane to move people is better utilized.





### The HOV Lane Must Offer Meaningful Travel Time Savings

Provision of meaningful travel time savings is, perhaps, the most important single factor influencing HOV lane use. Quite simply, unless severe freeway congestion exists on a recurring basis, usage of HOV lanes will not be high. It has been postulated for several years that a priority high-occupancy vehicle lane must provide at least one minute of travel time savings per mile of lane to be successful.<sup>9</sup>

The historical data from the Houston HOV evaluations provide a rough relationship between HOV lane usage and travel time savings (Figure 20). Those data suggest that HOV usage does not start to increase rapidly until travel time savings begin to exceed five minutes. While the relationship depicted in Figure 20 exhibits considerable data scatter, an explanation exists for most of the outlying data points.



Average Peak-Hour Transitway Ridership (1000's)

Figure 20. Relationship Between Peak-Hour HOV Lane Ridership and Peak-Hour HOV Lane Travel Time Savings

<sup>&</sup>lt;sup>9</sup> D. Baugh and Associates. "Freeway High-Occupancy Vehicle Lanes and Ramp Metering Evaluation Study." Prepared for U.S. Department of Transportation, 1979.

The relationship depicted in Figure 20 is critical in planning and justifying HOV improvements. The high-occupancy vehicle lane can be an appropriate improvement in freeway corridors that routinely experience intense congestion so that the HOV lane can offer, as a minimum, a five- to ten-minute travel time savings compared to driving in the freeway general-purpose lanes.

## **Changes in Roadway Person Movement**

A major reason for implementing high-occupancy vehicle lanes is to increase the effective person-movement capacity of a roadway. There is at least an implicit recognition that emphasis needs to begin to be focused on moving people rather than vehicles. The HOV facilities are intended to be an incentive to help bring about this increase in person movement. The HOV lanes do move a greater volume of persons than do the freeway lanes (Figure 21). During the peak hour, the HOV lanes are moving 55 percent to 140 percent more persons per lane than are



Source: See data in appendices.

Figure 21. Peak-Hour, Peak-Direction Person Volumes Per Lane on Houston Freeways and HOV Lanes

the freeway mainlanes. To an extent, however, this would be expected since nearly all of the higher-occupancy vehicles have been put into one lane.

Since implementation of the HOV lane does increase the number of directional lanes, for the priority lane to be effective it should <u>at least</u> increase person movement by an amount greater than the increase in lanes added to the roadway due to implementing an HOV lane. If this is not the case, the effectiveness of the HOV lane might be called into question. The data show that the Houston HOV lanes are helping to result in a substantial increase in person movement (Figure 22). In all instances where data are available, the increase in person movement exceeds the increase in lanes provided.



Source: See data in appendices

Figure 22. Increase in Total (Freeway plus HOV Lane) A.M. Peak-Hour, Peak-Direction Person Movement, Comparison of Pre-HOV Lane Conditions to Present

## **Changes in Average Vehicle Occupancy**

For the HOV lanes to generate the disproportionate increases in person movement reflected in Figure 22, it is necessary to increase the average vehicle occupancy (persons per vehicle) characteristic of the roadway. The high-occupancy vehicle lane is intended to offer a travel alternative that a significant percentage of commuters will find attractive and will, as a result, choose to either carpool or ride a bus. If this occurs, it should be reflected by an increase in average vehicle occupancy.

On the two more mature Houston HOV lanes (Katy and North), peak-hour average vehicle occupancies are currently unusually high for Texas (or other southwestern states) freeways, being in the range of 1.5 persons per vehicle or more (Figure 23). These occupancies are the combined average of all freeway mainlane plus all transitway traffic.



Source: See data in appendices.

Figure 23. Change in A.M. Peak-Hour, Peak-Direction Average Vehicle Occupancy, Freeways With and Without HOV Lanes
During the time period being studied, the percentage increase in average vehicle occupancy on the freeways with HOV lanes has been significant. This has not been the case on a freeway not having an HOV facility (Figure 24).



Source: See data in appendices.



The data clearly show that the presence of the HOV lane has resulted in a meaningful increase in average vehicle occupancy. On the freeways with HOV lanes, in comparison to pre-HOV lane conditions, the average peak-hour, peak-direction vehicle occupancy has increased by 14 to 29 percent. Over the same time period, occupancy on a freeway without an HOV lane has experienced a 16 percent decrease in average vehicle occupancy.

These data suggest that the HOV lanes have increased vehicle occupancy. For the HOV facilities to be successful, it is important that they generate <u>new</u> rideshare patrons, not merely divert existing rideshare users to the HOV lane. The next two sections of this report review the data relative to changes in carpooling and bus ridership resulting from the HOV implementation.

## **Changes in Carpooling**

Survey data suggest that relatively few carpools now using the HOV lanes were existing carpools that diverted to the HOV lane from parallel routes (Table 13). This indicates that the increases that occurred in average vehicle occupancy were primarily from factors other than this diversion.

HOV Facility		Carpoolers Whose Was Carpooling <sup>1</sup>	Percent of Those Carpoolers Who Previously Used a Parallel Route <sup>2</sup>		
	1989	1990	1989	1990	
Katy	26%	29 %	15%	13 %	
North		40%		19%	
Gulf	44%	-	14%		
Northwest	46%	33%	11%	15%	
Unweighted Average	39%	34%	13%	16%	

Table 13. Carpools That Diverted to the HOV Facility From Parallel Routes

<sup>1</sup>The mode of travel prior to carpooling on the HOV lane.

<sup>2</sup>As an example, in 1990, 13% of 29%, or approximately 4%, of the total carpools using the Katy HOV lane are carpools that diverted to the HOV lane from parallel routes. This does not include carpools that previously used the freeway general-purpose lanes.

Source: Texas Transportation Institute surveys.

There have been significant increases in carpool volumes since carpools were allowed to use the HOV facilities (Figure 25). Increases approaching 100 percent are typical. To assess the effectiveness of the high-occupancy vehicle lanes, it is necessary to develop estimates of how many of the carpools using the HOV lanes are new carpools formed largely due to the implementation of those priority lanes.

The estimate of new carpools is further complicated in that carpools naturally have relatively high turnover rates. Just to keep the carpool volumes constant, many new carpools need to be formed to replace those that discontinue. Two approaches exist to try to define this impact. First, if HOV lanes create more carpools, it might be reasonable to assume that, because of the HOV lane, those carpools would remain in existence longer than would carpools in corridors not having HOV facilities. Second, a comparison of the changes in carpool volumes over time



Note: Katy HOV data for p.m. peak hour due to 3+ requirement in a.m.

Source: See data in appendices

Figure 25. Volume of 2+ Carpools (Freeway Plus HOV Lane), A.M. Peak-Hour, Peak-Direction, Pre-HOV Lane and Current

between corridors having and not having HOV lanes helps to isolate the impacts of the HOV facilities.

Available data suggest that carpools in corridors with HOV lanes do remain in existence longer than carpools in corridors without HOV lanes (Figure 26). The median age of a carpool on an HOV facility is over two times greater than the median carpool age on a non-HOV facility. It appears that the presence of an HOV lane is causing carpools to remain in existence longer.

Comparing what has occurred on freeways with HOV lanes to what has taken place over the same time period on freeways without HOV lanes helps to isolate the impacts of the HOV facilities (Figure 27). The magnitude of increase that has occurred on the freeways with priority lanes simply has not taken place in the corridor without a transitway. The increase in carpools on the freeways with transitways has been several times greater than what has been experienced on a freeway without an HOV lane. Since the major difference in the corridors being compared is the availability of an HOV lane, a conclusion is that the priority lane is a significant factor in creating new carpools.

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Source: Texas Transportation Institute surveys





Source: See data in appendices.

Figure 27. Percent Change (Pre-HOV Lane to Present) in 2+ Carpool Volumes, A.M. Peak-Hour, Peak-Direction, Freeway Volume Plus HOV Lane Volume

Other approaches exist for identifying that component of carpooling that has been created as a result of the HOV lane. One indicator is the "previous mode" of travel for carpoolers; that is, prior to carpooling on the HOV lane, how was the trip made (Figure 28). Those data indicate that somewhere between 40 percent and 60 percent of current carpoolers on the HOV lanes were previously in "drive alone" vehicles; as the HOV lanes become more mature and



Source: See data in appendices

Figure 28. Previous Mode of Travel for HOV Lane Carpoolers, 1990

carpool volumes increase, this percentage has also been increasing. The sum of "drive alone" plus "new trips", which in 1990 was in the range of 43 percent to 63 percent of total carpools on the HOV lanes, can be considered as an initial indication of the volume of new carpools created as a result of the HOV lane.

However, as pointed out above, due to the relatively high turnover rate of carpools, at least some of those with a previous mode of "drive alone" would, in all likelihood, have formed carpools regardless of whether an HOV lane were present.<sup>10</sup> To try to identify this portion of

<sup>&</sup>lt;sup>10</sup> Similarly, some of the existing carpools would have changed to a drive alone mode.

carpool demand, carpoolers using the HOV lanes were surveyed to assess the importance of the HOV lane in their decision to carpool.

One question asked was "how important was the transitway in your decision to carpool?" The responses (Table 14) suggest that the HOV lane was "somewhat important" or "very important" in the decision to carpool to over 80 percent of the HOV carpoolers surveyed in 1990; that percentage has generally been increasing over time as more carpools form.

	Response (percent)						
HOV Facility	Very Important		Somewhat	t Important	Not Important		
	1989	1990	1989 1990		1989	1990	
Katy	73	64	14	20	13	17	
North		60		21		19	
Gulf	48		19	-	33	_	
Northwest	56	74	20	9	24	17	
Unweighted Average	59	66	18	17	23	17	

Table 14. Responses to Question "How Important Was the Transitway in Your Decision to Carpool?"

Source: Texas Transportation Institute surveys.

A second question asked carpoolers if they would be carpooling if there were no transitway (Table 15). In the 1990 surveys, over half the respondents said "no" or "not sure".

Table 15. Response to Question "If the Transitway Had Not Opened to Carpools, Would You Be Carpooling Now?"

		Response (percent)							
HOV Facility	Y	Yes		No		Sure			
	1989 1990 1989		1989	1990	1989	1990			
Katy	42	37	42	43	16	20			
North	-	48		40		12			
Gulf	68		20	-	12				
Northwest	52	45	30	39	18	16			
Unweighted Average	54	43	31	41	15	16			

Source: Texas Transportation Institute surveys.

Implementation of the HOV lanes appears to have lengthened the median life of a carpool and increased the volume of carpools. The type of increase in carpooling experienced on freeways with HOV facilities simply has not taken place on a freeway that does not have an HOV facility. The surveys indicate that the HOV lane is an important factor in the decision to carpool. It appears that, on the HOV lanes surveyed in 1990, approximately half of the current HOV carpoolers previously drove alone and formed a carpool as a result of the HOV facility (Table 16).

	Apparent Carpool:		Would You Carpool if No Transitway <sup>2</sup>						Est. % of 1990 Transitway
HOV Facility	on Pre Mo	vious	Y	es.	N	ło	Not	Sure	Carpools Formed Due to
	1989	1990	1989	1990	1989	1990	1989	1990	Transitway
Katy North	61%	62% 43%	42%	37% 48%	42%	43 % 40 %	16%	20% 12%	53 % 46 %
Gulf Northwest	45 % 48 %	57%	68% 52%	45%	20% 30%	39%	12% 18%	16%	26 % <sup>4</sup> 47 %
Unweighted Average	51%	54%	54%	43 %	31%	41%	15%	16%	43 %

Table 16. Estimated Impact of HOV Lanes in Forming New Carpools

'The sum of "drove alone" and "new trips"

<sup>2</sup>See Table 15.

<sup>3</sup>It is assumed that the sum of "no" responses plus one-half of the "not sure" responses equals the percentage of total transitway carpools that were formed due to implementing the transitway. The previous mode response provides a logic check for this conclusion. <sup>4</sup>1989 data.

Source: Texas Transportation Institute surveys.

Thus, on a freeway with an HOV facility that has operated several years and offers meaningful time savings, the presence of that HOV facility can be expected to essentially double carpooling.

## **HOV Carpool Benefits**

Carpool use of HOV facilities increases operational and enforcement problems. However, this use also creates several benefits, including: 1) an increase in the perception that the HOV lanes are adequately utilized; 2) the capability to serve travel patterns, particularly suburban-to-suburban travel, that can be difficult to serve with conventional, fixed-route bus service; and 3) a lowering of the public operating cost per passenger-mile on the HOV facility.

# Perception of Underutilization

A common criticism of HOV lanes is that, based on the vehicular volumes using the lanes, they can appear to be underutilized. Previous research<sup>11</sup> in Texas has shown that, unless peak-hour HOV volumes are at least 400 to 500 vph, a strong perception of underutilization is likely to exist. On the Houston HOV lanes, bus volumes are generally less than 70 buses per hour, and vanpool volumes are typically below 30 vehicles per hour. Thus, carpools are the means of greatly increasing vehicular volume on the HOV facilities. Typically, 95 percent of the vehicle volume on the HOV lanes is carpools. Consequently, carpools can be an effective tool for increasing the perception that the HOV lane is adequately utilized.<sup>12</sup>

# Travel to Locations Other Than Downtown

As was shown previously in this report (see Table 9), the overwhelming majority of HOV bus service is oriented to downtown. While that serves a useful purpose, it does not necessarily help in serving the growing travel to other major employment centers. A significant percentage of HOV carpool trips are not to the downtown (see Table 10), and implementing the HOV lanes has greatly increased the volume of carpools traveling to the other three major activity centers (Table 17). That volume has almost tripled (Figure 29). Being able to help serve these dispersed trips contributes to the effectiveness of the HOV lanes.

# Marginal Public Operating Cost

Unlike bus transit service, carpools are privately owned vehicles, and their operation does not require a direct public operating subsidy. Some additional operational and enforcement costs are incurred because carpools are allowed to use the priority facilities. If it is assumed that

<sup>&</sup>lt;sup>11</sup> Texas Transportation Institute Research Report 484-10.

<sup>&</sup>lt;sup>12</sup> Additional discussion of this perception issue is included in Section VIII of this report.





Figure 29. Increase (Pre-HOV to Present) in Peak-Period 2+ Carpool Volumes Destined to Major Non CBD Activity Centers, All Houston HOV Lanes

	Activity Center and 2+ Carpool Vehicle Volumes							
HOV Facility	Galleria	Post Oak	Greenw	ay Piaza	Texas Medical Center			
	Pre-HOV Volume	1991 Volume	Pre-HOV Volume	1991 Volume	Pre-HOV Volume	1991 Volume		
Katy	170	354	49	135	43	150		
% increase	_	+108%		+176%		+249%		
North	169	315	75	112	56	125		
% increase		+ 86%		+ 49%		+123%		
Northwest	82	638	27	125	55	125		
% increase	-	+678%	-	+363 %		+127%		
TOTAL	421	1308	151	373	154	400		
% increase		+211%	_	+147%		+160%		

Table 17.	Increases in	A.M. Pea	k-Period	Carpooling	to th	he Major	Suburban	Activity
		Centers	, Pre-HO	OV Lane to	Prese	ent		

Note: Volumes shown in carpool vehicles per hour. 1991 volumes include both freeway general-purpose lane and HOV lane carpools. Source: Texas Transportation Institute data collection. approximately half of the total operating and enforcement cost should be assigned to carpools (See Table 5), the public operating cost for carpools is considerably less than one cent per passenger-mile (see Table 7), which helps make the HOV lanes attractive alternative transportation improvements. Carpools, which are serving roughly 55 percent of total HOV person trips, are accommodated on the HOV lanes at a minimal marginal cost (refer to Figure 9).

# **Bus Transit Operations**

Data shown previously (see Table 9) indicate that the HOV facilities have been successful in attracting a new type of bus rider. Young, educated, professional Texans are riding buses on the high-occupancy vehicle lanes. This section of the report presents data describing HOV impacts on bus transit.

# **Changes in Bus Ridership**

The previous section determined that the HOV lanes have been responsible for creating a significant volume of new carpools. The available data suggest that these priority lanes have also caused significant increases in bus ridership.

With the opening of the HOV lanes, significant increases in bus ridership have been realized (Figure 30). In the North Freeway corridor, there was essentially no bus service prior to the opening of the contraflow lane in 1979. It appears that the HOV lanes have been a meaningful factor in generating the ridership increases that have been observed.

An examination of the previous mode of travel for HOV bus riders provides an indication that the HOV lanes have created new bus riders (Figure 31). These data suggest that fewer than 30 percent of existing HOV lane bus riders rode a bus prior to using the HOV lane. Over a third previously drove alone. The unweighted average of the survey data regarding previous mode of travel indicates that: 39 percent drove alone; 14 percent carpooled or vanpooled; 22 percent rode a bus; and 25 percent did not make the trip.



Figure 30. Number of Bus Riders, A.M. Peak-Hour, Peak-Direction, Pre-HOV Lane and Current



<sup>1</sup>Volume data are for 1990, previous mode percentages from 1989 survey.

Source: See data in appendices.

Figure 31. Previous Mode of Travel for HOV Lane Bus Riders, 1990

The HOV lane bus riders have been surveyed on numerous occasions to help determine the importance of the HOV lane in their decision to ride a bus. The data suggest that the availability of an HOV lane has been an important consideration in deciding to ride a bus (Table 18). The HOV lane has been an unimportant consideration for fewer than 10 percent of the riders surveyed in 1990. Over time, the importance of the HOV lane in attracting riders appears to be increasing.

HOV Facility	Response to Question (percent)								
	V	Very Important Somewhat Important						Not Importar	at
	1988	1989	1990	1988	1989	1990	1988	1989	1990
Katy	68	72	72	18	17	19	14	11	9
North			73			17		- 1	10
Gulf		54		- 1	22			24	- 1
Northwest	-	71	76		21	15	-	8	9
Unweighted Average	68	66	74	18	20	17	14	14	9

Table 18. Response to Question "How Important Was the Opening of the Transitway in Your Decision to Ride a Bus?"

Source: Texas Transportation Institute surveys.

A second question asked bus riders if they would be riding a bus if there were no HOV lane (Table 19). For the more mature facilities (North and Katy), approximately 33 percent of the bus riders said "yes". The data for the facilities surveyed in 1990 suggest that about half of total bus ridership would not be riding the bus if there were no HOV facility. The responses to the question from the Katy surveys have been consistent for the past several years.

Table 19. Response to Question "If the Transitway Had Not Opened, Would You be Riding a Bus Now?"

HOW Facility	Apparent % New 1990 Bus							Est. % of 1990 Bus
HOV Facility	Riders Based	Yes		'es No		Not Sure		Ridership Formed Due to HOV
	on Previous Mode <sup>1</sup>	1989	1990	1989	1990	1989	39 1990	Lane <sup>2</sup>
Katy	52	32	35	36	31	32	33	47%
North	52		33		37	-	30	52%
Gulf	47	56		22		22		33%3
Northwest	55	41	41	39	35	20	24	47%
Unweighted Average	52	43	36	32	34	25	29	45%

'The sum of "drove alone" and "new trips".

<sup>2</sup>It is assumed that the sum of "no" responses plus one-half of the "not sure" responses equals the percentage of total HOV bus riders that are riding a bus due to the presence of the HOV lane. The "previous mode" data provide a logic check for this conclusion. <sup>3</sup>From 1989 survey.

Source: Texas Transportation Institute surveys.

Bus ridership has increased more rapidly in corridors having HOV lanes than it has in a corridor without an HOV lane (Figure 32). Again, these data seem to confirm that the HOV lane has been a primary force in increasing bus ridership. Peak-period, peak-direction ridership has increased by over 150 percent in the corridors with HOV lanes; the increases in peak-hour ridership have been even greater than the peak-period increases.





The Katy increase is overstated due to a diversion of Southwest Freeway buses to the Katy HOV lane. Without that diversion, the Katy increase would be 220%.

<sup>2</sup>1989 data for the Southwest Freeway are used instead of 1991 data to develop this change. This is due to the diversion of Southwest buses to the Katy HOV lane during 1991.

Source: See data in appendices.

# Figure 32. Change (Pre-HOV Lane to Present) in A.M. Peak-Period, Peak-Direction Bus Ridership, Freeways With and Without HOV Lanes

Thus, on a freeway with an HOV facility that has operated several years and offers meaningful time savings, the presence of that HOV facility can be expected to more than double transit ridership.

## **Change in Park-and-Ride Lot Utilization**

As would be expected, significant increases in the use of park-and-ride lots has also occurred in the corridors with high-occupancy vehicle lanes (Figure 33). In both the Northwest and the Katy corridors, a 250 percent increase or greater in the use of the park-and-ride lots has been



Note: For the Southwest Freeway, the 1989 data may be the more relevant. During 1990 some transit service was routed from the Southwest Freeway to the Katy HOV lane.

Source: See data in appendices.

# Figure 33. Percent Change (Pre-HOV lane to present) in Daily Vehicles Parked in Corridor Park-and-Ride Lots

experienced. In a corridor not having a high-occupancy vehicle lane, there has been a decrease in park-and-ride usage during the same period of time.

# **Enhancement of Bus Service**

A major reason for implementing HOV lanes is to enhance bus operations. The highoccupancy vehicle lanes offer higher travel speeds and more reliable trip times. Efforts are currently being made to provide more extensive documentation of the impacts of the HOV facilities on Metro's bus operations. Preliminary data suggest these impacts are substantial.

Compared to conditions that existed prior to HOV lane implementation, average bus operating speeds have increased dramatically (Table 20). On average, peak-hour bus operating

_	Bus Operating Speed (mph)					
Freeway	Before HOV	Current	Percent Increase			
Katy	23	56	143%			
North	20	56	180%			
Gulf	31	53	71%			
Northwest	29	50	72%			
Unweighted Average	26	54	107%			

Table 20. Average A.M. Peak-Hour Bus Operating Speeds, Before HOV Implementation and Current

Source: See data in appendices.

speeds have almost doubled, increasing from 26 mph to 54 mph. Also, previous research<sup>13</sup> has illustrated that, based on a comparison of standard deviations, travel times in the HOV lanes are much more reliable and consistent than are travel times on the freeway mainlanes. Figure 34 provides an indication of the impacts that the HOV lanes can have on bus schedules during the peak hour. Due to the increase in bus operating speeds, schedule times have been cut significantly.



Note: Kuykendahl opened after the HOV lane existed. The pre-HOV schedule time is an estimate based on freeway operating speeds. Source: Metropolitan Transit Authority bus schedules.

Figure 34. Bus Schedule Time, A.M. Peak-Hour Service to Downtown, "Before" and "After" HOV Lane Development

<sup>&</sup>lt;sup>13</sup> Texas Transportation Institute Research Report 339-12.

Metro<sup>14</sup> has performed operational analyses of some of the recent enhancements to the HOV facility system. Analyses were performed for improvements to the Northwest, Katy, and North HOV lanes. The following modest improvements were analyzed by Metro.

- Northwest HOV Lane. In April 1990, the direct ramp from the Northwest Station parkand-ride lot to the transitway was opened.
- North Freeway. For construction purposes, the 3.8-mile section of HOV lane from North Shepherd to West Road was closed during 1988. It reopened in January 1989.
- Katy Freeway. A 1.5-mile eastern extension of the 11.5-mile Katy HOV lane opened in January 1990.

A summary of the impacts of these improvements is presented in Table 21.

	Schedule 7	Fime (min.)	Bus Operations Savings			
HOV Facility	Before Improvement	After Improvement	Bus Hours Saved	Equivalent Buses Saved	Annual Operating Cost Savings (1000s)	
Northwest <sup>1</sup>						
Route 214	44	30	14.9	4	854	
North <sup>2</sup>						
Route 204	40	28				
Route 207	31	23			-	
Total		-	20	5	115	
Katy <sup>3</sup>						
Route 228	30	24	6.4	2	117	

Table 21. Bus Operational Impacts of Enhancements to the HOV Facilities

The improvement is ramp from the park-and-ride lot to the HOV lane.

<sup>2</sup>The improvement is re-opening a 3.8-mile section of the HOV lane.

The improvement is a 1.5 mile extension to the Katy HOV lane.

<sup>4</sup>A part of this savings is the result of more efficient allocation of routes to bus operating facilities.

Source: Metropolitan Transit Authority of Harris County.

While the changes in Metro service are noticeable, in comparison to the opening of the major sections of HOV lane, the impacts of these modest HOV lane enhancements are small. During 1990, the presence of the HOV lanes reduced the revenue bus hours required to provide the

<sup>14</sup> Metropolitan Transit Authority, "Transitway Analysis". April 1991.

service by over 31,000. For commuter bus service in 1990, the average Metro cost was \$152 per revenue hour. Thus, the HOV time savings effectively reduced Metro's 1990 bus operating costs by approximately \$4.8 million.

# **Bus Operating Costs**<sup>15</sup>

On a systemwide basis, Metro recovers about 23 percent of operating costs from the fare box (Table 22). The commuter routes, which have a higher fare structure, perform somewhat better than the local routes in this regard. However, the operating subsidy per passenger is greater for the commuter system.

 
 Table 22. Revenue-Cost Ratios and Subsidy Per Passenger, Metro Bus Service, Average Weekday, 1990

Type of Service	Passenger Boardings	Revenue/Cost	Subsidy Per Passenger
Local Commuter <sup>i</sup>	263,680 <u>24,206</u>	19.6% 34.6%	\$1.52 \$3.29
Systemwide	287,886	22.6%	\$1.67

<sup>1</sup>Commuter service includes all park-and-ride service, not just the park-and-ride that uses HOV facilities. See Table 23.

Source: Metropolitan Transit Authority of Harris County.

Thus, providing the commuter bus service on the HOV lanes requires an operating subsidy. Table 23 provides an estimate of the annual subsidy per passenger required to operate the bus service on the high-occupancy vehicle lanes. The HOV bus service operated from the park-andride lots shown in that table recovers approximately 39 percent of operating costs from fare box revenue.

In general, an operating subsidy of \$3.00 is required for each passenger trip using the HOV lanes on a bus. Data suggest that, in 1990, approximately 5.85 million passenger trips were made by bus on the HOV lanes; thus, the total bus operating subsidy for HOV lane service was in the range of \$18 million in 1990.

<sup>&</sup>lt;sup>15</sup> From "Quarterly Ridership and Route Performance Report, June 1990." Metropolitan Transit Authority.

HOV Lane and Bus Route <sup>1</sup>	Avg. Weekday Passenger-Trips	Subsidy Per Passenger Trip	Revenue/Cost	Estimated Annual Subsidy <sup>2</sup> (1000s)
<u>Katy</u>				
West Belt (210) Addicks (228) Kingsland (221) Sub-total	381 2,378 <u>797</u> 3,566	\$4.22 \$3.57 <u>\$5.36</u> \$4.03	25 % 33 % <u>30 %</u> 31 %	\$ 402 \$ 2,122 <u>\$ 1,068</u> \$ 3,592
North <sup>3</sup>				
N. Shepherd (201) Kuykendahl (202) Seton Lake (212) Spring (204) FM 1960 (207) Sub-Total	1,088 3,129 1,664 1,716 <u>470</u> 8,067	\$3.32 \$2.90 \$2.25 \$1.46 <u>\$3.83</u> \$2.57	27% 38% 44% 59% <u>35%</u> 42%	\$ 903 \$ 2,268 \$ 936 \$ 626 <u>\$ 450</u> \$ 5,183
Gulf				
Edgebrook (245) Bay Area (246) Sub-Total <u>Northwest</u>	1,237 <u>1,605</u> 2,842	\$4.29 <u>\$1.66</u> \$2.81	26 % <u>55 %</u> 42 %	\$ 1,327 <u>\$ 666</u> \$ 1,993
W. Little York (216) Pinemont (218) N.W. Station (214) Sub-Total	290 338 <u>1,755</u> 2,383	\$2.76 \$2.00 <u>\$3.39</u> \$3.12	39 % 42 % <u>34 %</u> 36 %	\$200 \$169 <u>\$1,487</u> \$1,856
Total HOV System	16,858	\$3.00	39%	\$12,624

### Table 23. Selected Characteristics of Bus Service on the High-Occupancy Vehicle Lanes, 1990

<sup>1</sup>Only data for routes serving downtown are shown. This is virtually all of the service. <sup>2</sup>Daily subsidy multiplied by 250.

<sup>3</sup>Data from Woodlands lot, which is not a Metro operated lot, are not shown.

Source: Metropolitan Transit Authority.

# V. HOV LANE IMPACTS ON FREEWAY GENERAL-PURPOSE LANE OPERATIONS

Data presented previously have shown that the HOV lanes have increased the overall average vehicle occupancy characteristic of the roadways. Desirably, the implementation of a high-occupancy vehicle lane, regardless of how much utilization it generates, will not unduly impact the operation of the freeway mainlanes. The HOV lane should also improve the overall efficiency of the roadway.

## **Impacts on Freeway General-Purpose Lane Operations**

It has been demonstrated previously that HOV facilities, to be "successful", must offer a significant travel time savings. As such, they are congestion-dependent improvements; that is, severe congestion must exist on the freeway mainlanes in order for the HOV lane to be able to offer a significant travel time savings.

Available data suggest that the implementation of high-occupancy vehicle lanes, with a design similar to that being used in Houston, does not greatly affect the operation of the freeway general-purpose lanes, in spite of the fact that the transitways are moving several thousand persons in the peak hour (Table 24). Current per lane volumes on the North and Northwest freeways are within ten percent of what they were prior to HOV lane implementation; that is the same basic conclusion that was reached in 1989 and 1990. The increased volume on the Katy Freeway appears to be attributable to eliminating a downstream bottleneck. While speeds on some freeways have actually increased since transitway implementation, this is largely attributable to factors other than the transitway implementation. Plots of freeway travel speeds, prior to HOV lane implementation and current, are shown in Figure 35.

Implementation of some of the HOV lanes has involved narrowing traffic lanes and inside shoulders. As a result, potential accident impacts have been a concern. Due to the ongoing construction that has occurred in many of the corridors (e.g., interchanges with Beltway 8 on Katy and Northwest Freeways), it is difficult to establish meaningful roadway segments for



Source: See data in appendices

Figure 35. Freeway Peak-Period Speeds on Mainlanes, Pre-Transitway and Current

Freeway General-Purpose Lane Data	HOV Facility or Freeway								
	Katy		North		Northwest		Gulf		
	Pre- HOV	Current	Pre- HOV	Current	Pre- HOV	Current	Pre- HOV	Current	
Vehicle Volume/Hour/Lane <sup>1</sup>						1			
A.M. Peak Hour A.M. Peak Period	1320 1250	1722 1517	1650 —	1668 1470	1790 1460	1930 1520		_	
Freeway Peak-Hour Speed <sup>2</sup> , mph	23	22	20	34	28	31	-	-	
Injury Accidents per 100 MVM <sup>3</sup>	20.0	20.5	30.3	25.5	11.7	9.0	29.8	21.7	

#### Table 24. Freeway General-Purpose Lane Operation, Prior to HOV and Current

<sup>1</sup>Peak-period volumes are for a 3.5 hour period.

<sup>2</sup>Many factors other than HOV implementation have had a more significant impact on freeway operating speeds.

<sup>3</sup>Accident rate expressed as injury accidents per 100 million vehicle miles. Accidents were evaluated for the following roadway sections: Katy, Gessner to Post Oak (4.7 mi.); North, N. Shepherd to Hogan (7.8 mi.); Northwest, Little York to I-610 (7.7 mi.); and Gulf, Broadway to Dowling (6.3 mi.).

Source: See data in appendices.

comparing pre-HOV lane and current conditions. Table 24 presents the most relevant data. Accident rates are slightly higher on some roadways and slightly lower on others; the unweighted average accident rate has declined from 23 injury accidents per 100 MVM prior to the HOV lanes to 19 accidents per 100 MVM currently. It appears that HOV lane implementation has not significantly impacted freeway accident rates.

## **Parallel Route Volumes**

It is commonly postulated that, as a result of implementing a transitway, significant rideshare volumes of travel divert to the HOV from parallel routes. Thus, even though mainlane freeway volumes may not change, it is postulated that volumes on parallel routes may show decreases.

Two different efforts have been pursued to attempt to determine whether this has occurred. First, transitway carpoolers have been asked which route they travelled prior to using the transitway. And second, volume counts on parallel routes have been taken in the Northwest and Gulf corridors to see if a perceptible change has occurred. The survey data from the HOV carpool surveys are summarized in Table 25. It appears that between 10 percent and 20 percent of HOV lane carpoolers previously traveled on a parallel roadway. Given typical carpool volumes on the HOV lanes, this would equate to roughly 75 to 150 vehicles in the peak hour.

Response		HOV Lane							
	к	Katy		North		Gulf		Northwest	
	1989	1990	1989	1990	1989	1990	1989	1990	
On the transitway (bus or van)	16%	15%	_	22%	17%		17%	14%	
On the freeway general-purpose lanes	64%	68%		58%	68%		68%	67%	
On a parallel street or highway	9%	13%		19%	10%	-	10%	15%	
Did not make this trip	11%	4%		1%	5%	-	5%	4%	

 
 Table 25. HOV Lane Carpooler Responses to the Question "Prior to Carpooling on the Transitway, How Did you Normally Make the Trip?"

Source: Texas Transportation Institute surveys.

In two of the corridors, volume counts have been conducted on parallel routes. These data are depicted in Figure 36. There is no reason to conclude from these data that the opening of the transitways brought about a significant decrease in parallel route volumes, although a small decline may have occurred. Rather than reducing peak vehicle volumes, the transitways appear to be a means of increasing person volume without a corresponding increase in vehicle volume.

## Comparison of 1989, 1990 and 1991 Freeway Data

Appendix Figure E-1 is a summary table of selected mainlane and HOV traffic data which was used to assess overall vehicle and passenger volume changes on the sections of freeway which have HOV lanes. This comparison spans a three year period between 1989 and 1991. Freeway ADT count locations are in the same vicinity as HOV lane locations. Although overall mainlane traffic volumes increased on the four freeways by six percent between 1989 and 1990 (156,000 ADT '89 to 166,000 ADT '90), no overall increase was experienced between 1990 and 1991 (167,000 ADT '91). Similarly, HOV vehicle volumes increased between 1989 and 1990 (10,996 AFDT '89 to 19,862 ADT '90) but decreased between 1990 and 1991 (16,848 ADT '91).



Note: Parallel routes are Old Galveston Road and Telephone Road



Note: Parallel route is Hempstead Highway

# Figure 36. A.M. Peak-Period (6-9:30), Peak-Direction Vehicle Volumes on Parallel Routes in the Gulf and Northwest Freeway Corridors

Appendix Figures E-2 through E-6 graphically compare the volumes for each freeway during this time period as well as depict an average condition.

# **Impacts on Overall Roadway Efficiency**

The HOV facilities are intended to move substantial volumes of commuters at relatively fast speeds. As such, successful HOV lane implementation should improve the overall efficiency of a freeway. For purposes of this study, the peak-hour efficiency of the freeway is expressed as the multiple of the peak-hour person volume times the speed at which that volume is moved. It is expressed on a per lane basis.

In all cases for which data are available, the implementation of the HOV lane has increased the overall efficiency of the facility (Table 26). It appears that, on a facility with a mature HOV lane, the priority lane should increase the per lane efficiency, compared to pre-transitway conditions, by an absolute value of at least 20; this level of increase has been attained on the North, Katy, and Northwest Transitways. These increases in efficiency have been larger than those experienced on a freeway that does not have an HOV lane (Figure 37).

Freeway					
	Pre-HOV Lane Per Lane Freeway Efficiency (1)	Freeway (2)	HOV Lane (3)	Combined Freeway & HOV Lane (4)	Absolute Increase in Per Lane Efficiency Due to HOV Lane <sup>2</sup> (5)
North	42	64	254	102	38
Katy	39	42	223	87	45
Northwest	62	62	153	85	23
Southwest <sup>3</sup> (w/o transitway)	68	45		45	0

Table 26. Estimated Change in A.M. Peak-Hour, Peak-Direction Per Lane Efficiency<sup>1</sup>, "Before" and "After" HOV Lane Implementation

<sup>1</sup>Peak-hour per lane efficiency is defined as the person volume per lane times the average speed divided by 1000. Thus, it is a measure both of the person volume moved and the speed at which that volume is moved.

<sup>2</sup>Calculated as follows. Column (4) minus Column (2).

<sup>3</sup>For comparison, this is a freeway without a transitway. The pre-transitway value is the average of conditions on the Southwest Freeway prior to implementation of the Katy, the Northwest, and the Gulf Transitways.



Note: Peak-hour per lane efficiency is defined as the person volume per lane times the average speed divided by 1000. Thus, it is a measure both of person volume moved and the speed at which that volume is moved.

Source: See data in appendices.

Figure 37. Change (Pre-HOV Lane to Current) in A.M. Peak-Hour, Peak-Direction Roadway Efficiency, Freeways With and Without HOV Lanes

This criterion has weaknesses. While it can be used to show what the HOV lane has done to change per lane efficiency, it does not address what would have happened to overall roadway efficiency had the new lane been used as another mixed-flow lane rather than as a transitway. This issue merits more attention.

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## VI. AIR QUALITY AND ENERGY CONSIDERATIONS

Surveys<sup>16</sup> have indicated that, while not the primary reasons for implementing highoccupancy vehicle facilities, air quality and energy conservation are secondary reasons for developing these projects. The passage of the 1990 Clean Air Act (CAA) and the Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA) increase the emphasis given to the air quality and energy conservation impacts of alternative transportation improvements. Unfortunately, evaluating the effectiveness of HOV projects regarding these issues is difficult.

As has been shown in previous sections, implementing the high-occupancy vehicle lane does not necessarily reduce the vehicular volumes on the freeway general-purpose mainlanes; the HOV lane, in effect, is allowing more person movement to be served without increasing congestion on the freeway general-purpose lanes. As a result, the travel that takes place in the lane that serves as the HOV facility can be an increase in vehicle-miles of travel compared to what existed prior to constructing the priority lane. Consequently, in comparison to pretransitway conditions, implementing an HOV lane may well increase the total vehicle-miles of travel, which will also increase energy consumed and pollutants emitted.

However, such a conclusion is simplistic. Recognizing that HOV lanes are developed in congested corridors and that demand is projected to increase over time, a more appropriate question might be - "what is the most effective means of serving the travel demand that is expected to occur?" Thus, the relevant analysis might be to compare, for a given level of travel demand, the "add an HOV lane" alternative to both a "do nothing" alternative and to an "add another mixed-flow traffic lane" alternative. This comparison needs to recognize that future travel demands are likely to be greater than those that currently exist.

This analysis allows the impacts of doing nothing to be quantified. It also provides data that help to answer the question that, if one lane is to be added to a freeway, should that lane be

<sup>&</sup>lt;sup>16</sup> "A Description of High-Occupancy Vehicle Facilities in North America", Texas Transportation Institute Technical Report 925-1, 1990.

designated as a reversible HOV lane, or should it be designated as an additional general-purpose traffic lane?<sup>17</sup>

The analysis presented in this section of the report utilized a freeway simulation model (FREQ) and applies that model to the Katy Freeway and Transitway. Operation on both the freeway mainlanes and the transitway, based on 1991 travel volumes, has been simulated. The demand, expressed as passenger-miles, that existed in 1991 is held constant in comparing alternatives. Average vehicle occupancy is adjusted between alternatives as necessary to reflect the observed impacts of the HOV facility on vehicle occupancy.

The following three alternatives have been evaluated.

- 1. **Do nothing.** The freeway would have 3 mixed-flow freeway lanes in each direction and no HOV facility. This is the condition that existed prior to adding the HOV facility to the freeway.
- 2. Add a general-purpose freeway lane. This would result in four general-purpose freeway lanes in each direction with no HOV facility. It is the condition that would have resulted had an additional freeway general-purpose lane been added to the freeway instead of an HOV lane.
- 3. Add an HOV lane. This is the improvement that was implemented. A reversible HOV lane was added to the freeway. Three directional general-purpose freeway lanes remain.

The results of this analysis are shown in Figures 38 and 39. And since demand is projected to continue to increase in the future, the HOV lane should over time continue to look even more favorable; the HOV alternative provides capacity to serve additional growth, while the alternatives that provide only freeway mainlanes operate at capacity in 1991 and are unable to serve higher volumes. It is recognized that this analysis has limitations (e.g., it does not consider the benefits that would accrue from having an additional mixed-flow lane available to serve off-peak and off-peak direction travel). However, it is clear that, to serve the passenger-

<sup>&</sup>lt;sup>17</sup> The reversible HOV lane requires approximately the same pavement width as would be required to provide one additional general-purpose lane in each direction.









Source: Texas Transportation Institute simulation analysis, 6 a.m. to noon, peak direction, 1991 demand levels

Figure 39. Estimated Impacts of HOV Improvements on Energy Consumption, Katy Freeway and HOV Lane mile demand in the peak direction that is occurring today on this particular facility, the HOV lane alternative is superior in terms of air quality and energy conservation benefits.

Analyses of this type on additional freeway corridors are needed to better understand the trade-offs between adding freeway lanes as opposed to adding HOV lanes. However, at least in the Katy Freeway corridor, the HOV lane alternative offers the most favorable impacts on pollutants emitted and energy consumed.

## VII. HIGH-OCCUPANCY VEHICLE LANE COST EFFECTIVENESS

An objective of HOV projects is that they be cost effective. If these projects are to compete for the limited available highway and transit funding, they must be viewed as being favorable from a cost effectiveness standpoint.

Data presented previously in this report (Figures 38 and 39) provided an indication of how an HOV lane project compares to a general-purpose lane project in one corridor. In that corridor, the HOV alternative results in a reduction in total travel time and energy consumption relative to the alternative of adding a general-purpose highway lane. Since those are principal variables in determining cost effectiveness, it can be argued that, in at least the Katy Freeway corridor, the HOV lane was a more effective improvement than would have been the addition of another general-purpose mainlane. This conclusion should be viewed with caution and not generalized. The implication is that, in some highly congested corridors with appropriate travel patterns, the HOV alternative will rate highly in a benefit-cost analysis. This certainly will not be the conclusion for <u>all</u> (or probably even most) highway corridors. A rather specific set of conditions need to be present in a corridor to enhance the relative attractiveness of the HOV alternative; in many instances, if an either/or decision needs to be made, general-purpose freeway improvements may be preferable to HOV lane implementation.

The analysis in this report focuses on the HOV facilities that have been built and reviews available data to assess whether those projects are cost effective. Many of the potential benefits associated with an HOV facility, while possibly significant, are difficult to quantify. Included in this potential benefit list are factors such as air quality, energy consumption, impacts on regional economic development, impacts of improved bus schedule reliability, etc. While these are not readily quantifiable, they can, nevertheless, be significant HOV project benefits.

One benefit that can be quantified relatively easily is the value of the time saved by users of the HOV lanes. It would appear that, if the project is cost effective based solely on this criterion, the project would be even more cost effective if all the other potential benefits were considered.<sup>18</sup> It must be realized that this approach does not consider certain benefits that can be significant. For example, in the Katy corridor it would be necessary to provide four to five additional general-purpose lanes if an HOV lane was not serving the high demand it presently serves. The cost of these alternative general-purpose lane improvements, costs that are foregone by building the HOV lane, are not considered in a benefit assessment that considers only travel time savings.

Depending on the assumptions made concerning the discount rate and project life used in the economic analysis, different conclusions can be drawn concerning the level of travel time savings required to make the HOV project cost effective based solely on that criterion. However, it appears that, as a simplified "rule of thumb", if the average annual value of the HOV user travel time savings is at least 10 percent of the construction cost of the project, the transitway project will be cost effective.<sup>19</sup>

For reasons cited in the footnote, the average annual value of time saved over the life of the project should be greater than the amount saved in the early years of the project. Previous

<sup>&</sup>lt;sup>18</sup> An argument that has some merit and has not yet been fully resolved is what would happen to overall travel time if the new lane added was a mixed-flow lane and not an HOV lane. Experience would suggest that expansion of freeway capacity will not, other than possibly in the very short term, significantly improve freeway operating speeds during peak periods. This does not mean that freeway projects aren't necessary and cost effective, it simply suggests they will not eliminate peak-period congestion. Also, as shown previously, moving several thousand persons per hour on the Houston transitways has not resulted in significantly improved operations on the freeway mainlanes. Simulation of the Katy Freeway, also presented previously, suggests that, on that particular facility for the current level of demand, the HOV project reduced delay much more than would the addition of a general-purpose freeway lane. More simulation of this type is needed to more fully address trade-off issues between HOV lanes and general-purpose freeway lanes.

<sup>&</sup>lt;sup>19</sup> Assuming a constant stream of benefits over the life of the project (which is conservative since benefits should increase over time as HOV utilization and freeway congestion both increase), a 20-year project life (again, conservative since no salvage value is included), a 4% discount rate, and a \$9.25/hour value of time, the present worth factor would be 13.6. Thus, if operating and maintenance costs are not included (they are relatively small), a benefit/cost ratio of approximately 1.4 would result if the annual benefit stream equalled 10% of the initial construction cost.

discussions in this report have identified specific reasons why time savings should be expected to increase on all of the Houston transitways. However, if the project appears cost effective based on <u>today's</u> level of use, it should prove to be even more cost effective as transitway use increases. Table 27 summarizes this analysis. The value of time saved in 1991 is 11 percent greater than it was in 1990.

HOV Facility	Annual Value of Time Saved <sup>1</sup> (\$ millions)	For Operati	nstruction Cost ing Segment <sup>2</sup> 1990 dollars)	Annual Value of Time Saved as a % of Construction Costs		
		HOV Lane and Ramps	HOV lane, Ramps and Support Facilities	HOV Lane and Ramps	HOV Lane, Ramps and Support Facilities	
Katy	\$10.4	\$25.1	\$54.4	41.4%	19.1%	
North	\$ 4.1	\$54.8	<b>\$</b> 73.3	7.5%	5.6%	
Gulf	\$ 2.0	\$29.9	\$42.3	6.8%	4.7%	
Northwest	<u>\$.4.5</u>	<u>\$62.0</u>	<u>\$94.0</u>	7.3%	4.8%	
Total	\$21.0	\$171.8	\$264.0	12.2%	8.0%	

 
 Table 27. Annual Value of Time Saved by HOV Lane Users as a Percent of HOV Lane Construction Cost

<sup>1</sup>Based on 1990 time savings for HOV lane users. Does not include any time savings by motorists in the freeway mainlanes. <sup>2</sup>See Table 3 and appendices.

Based on this simplistic analysis, under 1991 operating conditions, the Katy HOV facility is clearly effective, and the other HOV lanes are marginally effective. When all four operating HOV lanes are combined, under 1991 conditions the overall system is cost effective (based on the cost to construct the HOV lane and ramps) based on this single benefit. Again, this simple benefit is not representative of total benefits.

However, the analysis shown in Table 27 does not include many potential benefits. In an effort to compile a more complete listing of costs and benefits associated with one of the HOV facilities, Table 28 was prepared. Based on the costs and benefits listed in that table, and based on usage levels in 1991, the Katy HOV facility had a benefit-cost ratio of more than 4.0. The actual benefits quantified in that table are nearly five times greater than the value of the time saved by HOV lane users (that value of time is the only benefit considered in Table 27).

Cost or Benefit Category	Dollars (millions)
Cost	
Capital Cost <sup>1</sup>	\$5.5
Operating Cost	
Enforcement and Operations <sup>2</sup>	0.3
Bus Subsidy <sup>3</sup>	<u>7.2</u>
TOTAL COST	\$13.0
Benefits	
HOV User Travel Time Savings <sup>4</sup>	\$10.4
Bus Operating Cost Savings <sup>5</sup>	1.5
Freeway Construction Foregone <sup>6</sup>	17.6
Freeway General-Purpose Travel Time Savings <sup>7</sup>	18.5
Reduced Fuel Consumption <sup>8</sup>	4.3
TOTAL Benefits	\$52.3
Benefit/Cost Ratio	4.0

### Table 28. Estimated Costs and Benefits of the Katy HOV Lane, 1991

<sup>1</sup>10 percent of HOV capital cost, assumed to be the annualized cost.

<sup>2</sup>Based on \$250,000per year for operating and enforcement support.

<sup>3</sup>Based on a subsidy of \$4.03 per bus passenger on the Katy HOV lane (see Table 23).

\*The value of the time saved by users of the HOV facility (see Table 27).

The reduction in bus operating costs due to the reduction of revenue hours of bus service due to the higher bus operating speeds on the HOV lane. Cost per revenue hour for Metro commuter bus service is \$152.

<sup>6</sup>Assumes that, if the HOV lanes were not provided, at least four additional general-purpose lanes would be needed to provide the equivalent peak-hour capacity. Cost per lane mile assumed to be \$4 million. Ten percent of total cost is assumed to be the annual cost. Counting both freeway construction foregone and freeway general-purpose travel time savings could be considered as double counting benefits.

<sup>7</sup>Simulation analyses suggest that person-hours of travel time in the freeway mainlanes would increase significantly if the HOV lane did not exist and all person movement was handled in the general-purpose lanes. This is an estimate of the value of the increase that would result in travel time on the general-purpose lanes if there were not HOV lane.

The HOV alternative, compared with an all general-purpose lane alternative, reduces fuel consumption.

On a regular basis, the Texas Transportation Institute has quantified the annual congestion cost in Houston. Analyses suggest that the HOV lanes presently in place are reducing the congestion index in the Houston area by about four percent. This translates to an annual reduction in the cost of congestion of approximately \$115 million on an areawide basis.

## VIII. DOES THE HOV LANE PROGRAM HAVE PUBLIC SUPPORT?

Since the HOV lane system being developed in Houston is unique, is viewed as a major means of serving future growth in travel, and involves the expenditure of approximately \$700 million in tax monies, public attitudes pertaining to HOV facility development have been an area of continued interest. Desirably, for this program to continue to move forward, it should have public support.

Since 1985, both individuals that use the HOV facilities as well as individuals not using the high-occupancy vehicle lanes have been surveyed to identify their attitudes concerning these priority lane projects. Surveys have been performed both on freeways that have HOV lanes (Katy, North, Northwest and Gulf) and on a freeway (Eastex) that does not presently have an HOV lane. Two primary issues have been addressed: 1) are the HOV facilities good transportation improvements; and 2) are the HOV lanes sufficiently utilized.

## Are the HOV Lanes Good Transportation Improvements?

Acceptance of the high-occupancy vehicle facilities as effective improvements is extremely high and has been increasing over time. In all three of the corridors surveyed in 1990 (Table 29), over 70 percent of the motorists in the freeway mainlanes (not HOV lane users) viewed these projects favorably. Of those motorists surveyed, fewer than 15 percent felt the transitways were not good transportation improvements; this is similar to what was found in a 1988 survey on a freeway (Eastex) that does not have a transitway. The trend of increasing acceptance of the HOV lanes over time is reflected in Figure 40.

The responses shown in Table 29 and Figure 40 are those of the motorists using the congested freeway mainlanes during peak periods. While these individuals may perceive that they are receiving relatively few direct benefits (e.g., freeway congestion has not, in general, been noticeably reduced) from the HOV lane development, they nevertheless strongly indicate that, in their opinion, the high-occupancy vehicle lanes represent good transportation improvements.



Source: Texas Transportation Institute surveys

Figure 40. Trends in Public Attitudes Concerning HOV Lane Development

Survey Location and Group	Year of Survey							
Responses to Question	1985	1986	1987	1988	1989	1990		
Motorists in Freeway Mainlanes	1							
Freeways With Transitways								
North Freeway <sup>1</sup>						l		
Yes		62%				81%		
No	-	20%	_			9%		
Not Sure	-	28%			—	10%		
Katy Freeway <sup>2</sup>								
Yes	41%	36%	60%5	64%	67%	71%		
No	35%	43%	24%	22%	19%	16%		
Not Sure	24%	21%	16%	14%	14%	13%		
Northwest Freeway <sup>3</sup>								
Yes	-				71%	75 %		
No					13 %	11%		
Not Sure	- 1	-			16%	14%		
Gulf Freeway <sup>4</sup>						{		
Yes					63 %			
No		- 1			21%	- 1		
Not Sure	-			-	16%	-		
Freeway Without Transitway								
Eastex Freeway								
Yes	- 1	-		58%		1 -		
No	-			15%		-		
Not Sure	-			27%				

Table 29.	Responses to the Question "Do You Feel the Transitways Being Developed
	in Houston are Good Transportation Improvements?"

'The original North Freeway contraflow lane opened in 1979; the North Transitway opened in 1984.

<sup>2</sup>The Katy Transitway opened in October 1984.

The Northwest Transitway opened in August 1988.

"The Gulf Transitway opened in May 1988.

<sup>5</sup>Average of 2 surveys conducted in 1987.

Source: Texas Transportation Institute surveys.
Thus, strong public support for the HOV program exists, and that support has been increasing over time.

#### Are the HOV Lanes Sufficiently Utilized?

While the responses in Table 29 indicate that HOV lanes are being overwhelmingly accepted as worthwhile transportation improvements, there is less agreement as to whether these priority lanes are sufficiently utilized (Tables 30 and 31). The perception that the HOV lanes do not carry enough traffic and are, therefore, underutilized is a concern that has existed since the initiation of the HOV program.

Over 75 percent of those who use the HOV lanes feel that those facilities are sufficiently utilized (Table 30). This percentage has generally been increasing over time.

However, the motorists using the general-purpose mainlanes do not feel that the HOV lanes are sufficiently utilized (Table 31). The plurality of responses in the three corridors in which surveys were conducted in 1990 was that the transitways were not sufficiently utilized. This has been a consistent finding over the years. While the percentage of responses indicating that the HOV lanes are sufficiently utilized has been increasing noticeably over time, nevertheless, this is an issue that will need to continue to be addressed in the formulation of strategies for operating the HOV facilities.

Survey Location and Group	T	Year of Survey						
Responses to Question	1985	1986	1987	1988	1989	1990		
Katy Transitway Users Bus Riders								
Yes	49%	66%	77%	72%	85%	81%		
No	33%	14%	7%	8%	5%	4%		
Not Sure	18%	20%	16%	20%	10%	9%		
Carpoolers & Vanpoolers <sup>2</sup>								
Yes	33 %	43 %	82%	45%	77%	75%		
No	46 %	35%	9%	35%	14%	15%		
Not Sure	21%	22 %	9%	20%	9%	10%		
North Transitway Users Bus Riders								
Yes	-	81%	_	_	-	88%		
No	-	6%	- 1		-	4%		
Not Sure	-	13%	-		-	8%		
Vanpoolers and Carpoolers <sup>3</sup>								
Yes	_	84%				88%		
No		7%			-	5%		
Not Sure	-	9%		-	-	7%		
<u>Northwest Transitway Users</u> Bus Riders								
Yes	_				72%	88%		
No			-		6%	6%		
Not Sure	-		-	-	22%	6%		
Carpoolers & Vanpoolers								
Yes					75%	87%		
No Not Sure	-		_		12% 13%	6% 7%		
Gulf Transitway Users								
Bus Riders								
Yes	_		_		75 %			
No				-	9%			
Not Sure	-		-	-	16%	-		
Carpoolers & Vanpoolers								
Yes	-		-	-	72%	-		
No	-			-	14%	-		
Not Sure					14%	L		

#### Table 30. Responses from Users of the Transitway to the Question "Is the Transitway Sufficiently Utilized?"

<sup>b</sup>This question has been asked as it applies to both transitway vehicle and person volumes. In general, the responses were not greatly different.

<sup>2</sup>Unweighted average of responses from vanpoolers and carpoolers for 1985-1988. Weighted average in 1989. 1987 survey is carpoolers only. Between 1987 and 1988, a.m. occupancy requirements changed from 2 + to 3 + between 6:45 a.m. and 8:15 a.m. This helps to explain the wide variation in responses from 1987 to 1989.

<sup>3</sup>Survey of vanpoolers in 1986; survey of vanpoolers and carpoolers in 1990.

Source: Texas Transportation Institute surveys.

Survey Location and Group		Year of Survey						
Responses to Question	1985	1986	1987	1988	1989	1990		
Katy Freeway Mainlane Motorists								
Yes	3%	3%	40% <sup>1</sup>	31% <sup>2</sup>	31%	37%		
No	90%	92%	48%	55%	53%	45%		
Not Sure	7%	5%	12%	14%	16%	18%		
North Freeway Mainlane Motorists								
Yes		26%		_	_	32%		
No		56%			- 1	40%		
Not Sure		18%	-		-	28%		
Northwest Freeway Mainlane Motorists								
Yes					22%	29%		
No					58%	47%		
Not Sure					20%	24%		
Gulf Freeway Mainlane Motorists								
Yes		-	-		21%	_		
No					55%	-		
Not Sure					24%			

#### Table 31. Response from Non-Users of the Transitway to the Question "Is the Transitway Sufficiently Utilized?"

<sup>1</sup>Average of two surveys conducted in 1987.

<sup>2</sup>Data collected after a.m. peak occupancy requirement for carpools on the transitway was changed from 2+ to 3+ between 6:45 and 8:15 a.m.

Source: Texas Transportation Institute surveys.

#### **IX. CONCLUSIONS**

A 95.5-mile system of freeway HOV lanes is being developed in Houston. As of the end of 1991, 46.5 miles of that barrier-separated system were operational, with priority facilities operating in four different freeway corridors.

In this report, it is assumed that the primary goal of the Houston HOV lanes is to cost effectively increase the person-movement capacity of the freeways. Achieving this should: 1) enhance bus operations; 2) improve air quality; and 3) reduce fuel consumption. Implementation of the HOV lanes should not unduly impact the operation of the freeway general-purpose lanes. That implementation should have public support.

This report reviews and analyzes data collected through calendar year 1991 to assess the extent to which these objectives are being attained (Table 32). In assessing the performance of the HOV lanes, the following quantitative values can be used as guides.

**Objective:** Increase Roadway Person Movement

- 1. Daily HOV lane ridership (measured in person trips) should be in the range of 10,000 to 15,000 or greater.
- 2. The HOV lane should increase peak-hour, peak-direction person volume by a percentage greater than the percent increase in directional lanes added to the roadway due to HOV lane implementation.
- 3. The HOV lane should increase the peak-hour, peak-direction average vehicle occupancy (persons per vehicle) of the roadway by at least 10 percent to 15 percent.
  - More than 25 percent of the total carpools using the HOV lane should be new carpools created because of the HOV lane.
  - More than 25 percent of the total bus riders using the HOV lane should be new bus riders created because of the HOV lane.

Objective: Don't Unduly Impact Freeway General-Purpose Lane Operations

1. Implementing the HOV lane should not significantly increase either freeway generalpurpose lane congestion or the accident rate on those lanes.

Objective: Increase the Overall Efficiency of the Roadway

1. The absolute value of the total roadway (general-purpose lanes plus HOV lane) peak-hour per lane efficiency (defined as the multiple of person volume times speed of movement) should increase by at least 20 due to implementation of the HOV lane. Stated differently, the total roadway per lane efficiency should be greater than the freeway general-purpose lane efficiency by an amount of at least 20.

Objective: Create Favorable Energy and Air Quality Impacts

1. Compared to the alternative of either providing an additional general-purpose lane or doing nothing, implementation of the HOV lane should result in reductions in energy consumed and pollutants emitted.

**Objective:** Enhance Bus Transit Operations

- 1. Peak-hour bus operating speeds should be increased by at least 50 percent on the HOV lanes.
- 2. A safer bus operating environment should result. HOV accident rates should be equal to, or less than, freeway general-purpose lane rates.
- 3. Significant savings in bus operating costs should result.

Objective: HOV Projects Should be Cost Effective

1. From an extremely conservative viewpoint, the projects can be considered cost effective if the average annual value of time saved over the life of the project exceeds 10 percent of the initial construction cost.

#### Objective: Public Support Should Exist for HOV Development

1. Surveys should show that most people feel the HOV lanes are good transportation projects.

A review of these performance measures based on the HOV evaluations performed in Houston leads to several general observations (Table 33). The performance measures suggest that, at today's level of usage, both the Katy and North HOV lanes are fulfilling their intended purpose; these are the two more mature priority lanes. The Northwest HOV lane is marginal at this time, while the Gulf HOV lane has yet to generate significant benefits. Both of these facilities have been operating less than four years. The Northwest HOV lane was completed in final form in 1990. Less than half the length of the ultimate Gulf HOV lane is now operating, and the section that is operating offers only minimal benefits; the Gulf facility will not be extended for at least another year.

Continued monitoring of all the committed high-occupancy vehicle lane projects in Houston will take place as part of this research project.

Performance Measure <sup>1</sup>	formance Measure <sup>1</sup> Free					
	Katy <sup>2</sup> w/ HOV Lane	North <sup>2</sup> w/ HOV Lane	Gulf <sup>2</sup> w/ HOV Lane	Northwest <sup>2</sup> w/ HOV Lane	Southwest <sup>3</sup> w/o HOV Lane	
Daily HOV Lane Person Trips (12/91) Percent Change over 12/90	22,248 -17.3 <i>%</i>	18,252 -4.1%	8,564 -14.6%	11,041 -2.7%	NA NA	
% Change in Number of Lanes <sup>4</sup>	+33%	+25%	NA	33 %	NA	
% Change in Person Volume <sup>5</sup>	+92%	+90%	NA	+46%	-21 %	
% Change in Average Vehicle Occupancy <sup>5</sup> (persons/vehicle)	+29%	+21%	NA	+14%	-16%	
% Change in 2+ Carpool Volumes <sup>5</sup> % New Carpools Due to HOV Lane <sup>6</sup> (1990)	+94%" 53%	+98% 46%	NA 26%	+196% 47%	-49% NA	
% Change in Peak-Period Bus Riders % New Bus Riders Due to HOV Lane <sup>7</sup>	+325% 47%	NA 52%	NA 33%	+153% 47%	- 6% NA	
% Change in Peak-Hour Bus Speeds	+149%	+80%	+71%	+72%	-11%	
Annual Savings in Bus Operating Costs Due to HOV Lane (millions) (1990)	\$4.8					
% Change in Vehicles at Park-and-Ride Lots	+297%	NA	+18%	+250%	-13%	
% Change, Freeway Volumes Per Lane <sup>t</sup>	+28%	+ 1%	NA	+ 8%	- 7%	
% Change, Roadway Efficiency <sup>9</sup>	+123 %	+54%	NA	+32%	-41%	
HOV Travel Time Savings as a % of Construction Cost <sup>10</sup>	41.4%	7.5%	6.8%	7.3%	wither	

# Table 32. Potential Performance Measures for the Houston HOV Lanes, A.M. Peak-Hour, Peak-Direction

<sup>1</sup>The percent change is a comparison of current values with representative pre-HOV lane values.

<sup>2</sup>These freeways have operating HOV lanes as of 12/91.

This freeway does not have an HOV lane and represents a basis of comparison to the freeways with HOV lanes. Some of the data are for 1989 since in 1990 some Southwest Freeway buses were diverted to the Katy HOV lane.

'The HOV added one lane; this is the percent increase in the number of total lanes (freeway plus HOV) resulting from implementing the HOV lane.

<sup>5</sup>A.M. peak-hour, peak-direction, combined mainlane and HOV data.

This is an estimate of the percent of total carpools using the transitway that are new carpools created as a result of the transitway.

This is an estimate of the percent of total bus riders using the transitway that are new bus riders created as a result of the transitway.

<sup>8</sup>Data for freeway mainlanes. A.M. peak-hour, peak-direction.

<sup>9</sup>Freeway per lane efficiency is expressed as the multiple of persons moved times average speed, a.m. peak-hour, peak-direction.

<sup>10</sup>This is the estimated annual value of 1991 travel time savings for HOV lane users expressed as a percent of the cost of constructing the segment of the HOV lane in operation in 1991.

<sup>11</sup>P.M. peak-hour volume due to the 3+ a.m. requirement.

		ноу	Facility	
Objective, Measure of Effectiveness	Katy	North	Gulf	Northwest
Increase Person Movement				
<ul> <li>Is daily ridership greater than 10,000</li> </ul>	Yes	Yes	No	Yes
<ul> <li>Is daily ridership greater than 15,000</li> </ul>	Yes	Yes	No	No
<ul> <li>Has the increase in a.m. peak-hour person volume exceeded the increase in lanes due to the transitway</li> </ul>	Yes	Yes	NA	Yes
<ul> <li>Has a.m. peak-hour occupancy increased by more than 15%</li> </ul>	Yes	Yes	NA	No
<ul> <li>Are more than 25% of the transitway carpools new due to the transitway</li> </ul>	Yes	Yes	Yes	Yes
<ul> <li>Are more than 25% of the transitway bus riders new due to the transitway</li> </ul>	Yes	Yes	Yes	Yes
Don't Unduly Impact Freeway General-Purpose Lane Operations				
• Has mainlane congestion increased due to the transitway	No	No	No	No
<ul> <li>Has the mainlane accident rate increased significantly due to the transitway</li> </ul>	No	No	No	No
Increase the Overall Efficiency of the Roadway				
<ul> <li>Has the roadway per lane efficiency increased by more than 20 due to the HOV lane</li> </ul>	Yes	Yes	NA	Yes
HOV Lane Should Have Favorable Air Quality & Energy Impacts				
<ul> <li>Has adding a transitway lane been more effective than adding a general purpose freeway lane would have been</li> </ul>	Yes	NA	NA	NA
Enhance Bus Operations				
• Peak-hour bus speeds increase by at least 50%	Yes	Yes	Yes	Yes
HOV lane accident rate less than general-purpose lanes	No	Yes	Yes	No
The HOV Lane Should be Cost Effective				
<ul> <li>Is the annual value of time saved by transitway users greater than 10% of the transitway capital cost</li> </ul>	Yes	Yes	No	No
HOV Lanes Should Have Public Support				
• Do most of the persons responding to surveys indicate support for transitway development	Yes	Yes	Yes	Yes
Overall Assessment, Is HOV Facility Effective?	Effective	Effective	Not Effective	Marginally Effective

#### Table 33. Comparison of HOV Lane Objectives and HOV Lane Performance

NA = Either not available or not applicable.

# **APPENDIX A**

# KATY FREEWAY AND HOV LANE DATA

## KATY FREEWAY (IH 10) AND HOV LANE, HOUSTON

Summary of A.M. Peak-Period, Peak-Direction Katy Freeway and HOV Lane Data, December 1991 Prepared by Texas Transportation Institute

Type of Data Phase 1 of HOV Lane Became Operational 10/29/84	"Representative" Pre-HOV Lane	"Representative" Current Value	% Change
HOV Lane Data			
HOV Lane Length (miles)		13.0	
HOV Lane Cost (millions of 1990 dollars)		\$59.1	
Person-Movement			
Peak Hour (7-8 a.m.)		3,966	- 1
Peak Period (6-9:30 a.m.)		8,760	
Total Daily		22,284	-
Vehicle Volumes			
Peak Hour		838	- 1
Peak Period		2,349	-
Vehicle Occupancy, Peak Hour (persons/veh)		4.73	
Accident Rate (Accidents/MVM), 11/84-12/91		1.31	-
Vehicle Breakdowns (VMT/Breakdown), 11/84-12/91		38,200	-
Violation Rate (6-9:30 a.m.)		16%	1
Peak Hour Lane Efficiency <sup>1</sup> (1000's)		223	-
Annual Value of User Time Saved (millions) <sup>7</sup>		\$5.2 to \$10.4	-
Freeway Mainlane Data (see note)			
Person Movement			
Peak Hour	5,100	5,833*	+14.4%
Peak Period (6-9:30 a.m.)	15,655	17,5519	+12.1%
Vehicle Volume			
Peak Hour	4,045	5,1659	+27.7%
Peak Period	12,750	15,925°	+24.9%
Vehicle Occupancy, Peak Hour (persons/veh)	1.26	1.139	-10.3%
Accident Rate (Injury Accidents/100 MVM) <sup>2</sup>	20.0	20.5	+2.5%
Avg. Operating Speed <sup>3</sup>			
Peak Hour	23	21.5°	-6.5%
Peak Period	33	33.9	+2.7%
Peak Hour lane Efficiency <sup>1</sup> (1000's)	38	429	+10.5%
Combined Freeway Mainlane and HOV Lane Data			
Total Person Movement			
Peak Hour	5,100	9,799°	+92.1%
Peak Period	15,655	26,3119	+68.1%
Vehicle Volume		< 000 <sup>0</sup>	10 10
Peak Hour	4,045	6,003°	+48.4%
Peak Period	12,750	18,274	+43.3%
Vehicle Occupancy	1 96	1.63°	+29.4%
Peak Hour	1.26 1.23	1.449	+29.4%
Peak Period	1.23	1.44	T11.1%
Carpool Volumes <sup>e</sup>	505	981	+94.3%
2+, 6 a.m. to 7 a.m.	505 45	272	+504.4%
3+, 7 a.m. to 8 a.m.	45 763	1,480	+94.0%
2+, 5 p.m. to 6 p.m.	705	1,400	T 27.070
Travel Time (minutes) <sup>3</sup>	33.94	13.0 <sup>s</sup>	-61.7%
Peak Hour Peak Period	33.9 <sup>4</sup> 23.1 <sup>4</sup>	13.05	-01.7%

Footnotes on page A-3

60 138	+445.5% +331.3%
138	+331.3%
1	
2,045	+510.4%
3,827	+325.2%
34.1	+ 11.8%
27.7	- 1.4%
2,283	+297.0%
56.3 <sup>3</sup>	+149.1%
	+ 69.0%

#### Summary of A.M. Peak-Period, Peak-Direction Katy Freeway and HOV Lane Data, December 1991 Continued

Note: Site-specific data collected at Bunker Hill. For purposes of visibility volumes are counted between an exit and an entrance ramp. Thus, the mainlane volumes may be low.

Footnotes on following page.

Measure of Effectiveness	"Representative" Pre-HOV Lane Value	"Representative" 12/91 Value	% Change
Average A.M. Peak-Hour Vehicle Occupancy			
Freeway w/HOV lane	1.26	1.63	+ 29.4%
Freeway w/o HOV lane	1.34	1.18	- 11.9%
Peak-Hour 2+ Carpool Volume			
Freeway w/HOV lane	505	981	+ 94.3%
Freeway w/o HOV lane	600	470	- 21.7%
Bus Passengers, Peak Period			
Freeway w/HOV lane	900	3,827	+325.2%
Freeway w/o HOV lane	2,185	814	- 62.7%
Cars Parked at Park-and-Ride Lots			
Freeway w/HOV lane	575	2,283	+297.0%
Freeway w/o HOV lane <sup>1</sup>	1660	1,469	- 11.5%
Facility Per Lane Efficiency <sup>1</sup>			
Freeway w/HOV lane	39	87	+123.1%
Freeway w/o HOV lane	49	49	0.0%

#### Comparison of Measures of Effectiveness, Freeway With (Katy, I-10W) and Freeway Without (Southwest US 59) HOV Lane, Houston

Footnotes on following page

#### Footnotes

<sup>1</sup>This represents the multiple of peak-hour passengers and average speed (passengers x miles/hour). It is used as a measure of per lane efficiency. <sup>2</sup>Due to inconsistencies in reporting accidents in Harris County, only injury accidents are included in this analysis. Accidents analyzed between Gessner and Post Oak, a distance of approximately 4.7 miles. This corresponds to Phase 1 of the HOV lane. "Before" data are for the period 1/82 through 10/84. "After" data are for the period from 11/84 to 8/91. Only officer-reported accidents are included in current files. 1991 freeway volumes estimated by TTI.

<sup>3</sup>From SH 6 to Washington, a distance of 12.18 miles. The HOV lane is in place over this section.

<sup>4</sup>Data pertains to operation in the freeway mainlanes.

<sup>6</sup>Data for freeways without HOV lanes are a composite of data collected on the Gulf Freeway during the time in which no HOV lane existed on that facility (6/83 thru 4/88) and on the Southwest Freeway (9/86 to present).

<sup>7</sup>Based on time savings for HOV lane users in 1991 and HOV lane volumes in 1991, an annual estimate of travel time savings to HOV lane users is developed. A value of time of \$9.25/hour is used based on the value applied in the Highway Economic Evaluation Model.

\*Carpool counts are adjusted in an effort to compensate for under counting of occupancies in the field.

<sup>9</sup>Data is average of first three quarters of1991.

Source: Texas Transportation Institute. The Texas A&M University System.

#### **HOV LANE DATA**

#### **Description**

- o Phase 1 (4.7 miles) of the HOV lane opened October 29, 1984.
- o The HOV lane is now complete with 13.0 miles in operation.
- The capital cost (incl. all support facilities) for the completed facility in 1990 dollars was \$59.1 million. A more detailed cost breakdown (including dates) is provided on the following page.
- o Selected milestone dates are listed below. Other dates are shown in the capital cost table.
  - o 10/29/84 Post Oak to Gessner (4.7 miles) opens, used by buses and vans
  - o 4/1/85 4+ authorized carpools allowed onto HOV
  - o 5/2/85 HOV extended to West Belt (6.4 miles)
  - o 11/4/85 3+ authorized carpools allowed onto HOV
  - o 8/11/86 2+ carpools, no authorization, hours extended
  - o 6/29/87 HOV extended to SH 6 (11.5 miles)
  - o 7/25/88 Hours of operation extended
  - o 10/17/88 3+ from 6:45 a.m. to 8:15 a.m.
  - o 10/1/89 Weekend operation begins
  - o 1/9/90 Eastern extension opens (13.0 miles)
  - o 4/1/90 Northwest Transit Center opens
  - o 5/23/90 3+ carpool hours changed to 6:45 to 8:00 a.m.
  - o 9/16/91 3+ carpool restriction, 5:00 to 6:00 p.m.

<sup>&</sup>lt;sup>5</sup>Data pertains to operation in the HOV lane.

KATY HOV LANE Estimated Capital Costs (millions)

Cost Component	Year of Construction Cost	Factor	Estimated Cost 1990 dollars
HOV Lane and Ramps			
Eastern Extension (1990) Phase 1, Silber to West Belt (1984) Design and Construction Phase 2, West Belt to SH 6 (1987) Design and Construction Addicks North Ramp (1987) SUB-TOTAL	\$5.5 10.5 8.7 <u>2.8</u> \$27.5	1.00 0.93 0.85 0.85	\$5.5 9.8 7.4 <u>2.4</u> \$25.1
Per Mile <u>Surveillance, Communication &amp; Control (1987)</u>	\$2.1 <u>\$5.5</u> \$5.5	0.85	\$1.9 \$4.7
SUB-TOTAL Per Mile Support Facilities	\$3.3 \$0.4		\$4.7 \$0.4
West Belt P/R (1984) Addicks P/R (1981) Addicks P/R Expansion (1988) Kingsland P/R (1985) 1/2 N.W. Transit Center (1988) Fry Road Park-and-Pool (1987) Mason Road Park-and-Pool (1986) Barker-Cypress Park-and-Pool (1986) SUB-TOTAL Per Mile	\$4.8 3.9 6.3 3.8 10.6 0.2 0.2 0.2 <u>0.2</u> <u>\$30.0</u> \$2.3	0.93 1.05 0.98 0.92 0.98 0.85 0.79 0.79	\$4.5 4.1 6.2 3.5 10.4 0.2 0.2 0.2 9.2 \$29.3 \$2.3
TOTAL COST	\$63.0		\$59.1
COST PER MILE (13.0 miles)	\$ 4.8		\$ 4.5

Source: Compiled by TTI from data provided by Metro and TxDOT

#### Person Movement

- o In December 1991, 22,284 person trips per day were served on the HOV lane.
- o A.M. Peak Hour, 3,966 persons/hour.
  - o 2,045 (52%) by bus, 85 (2%) by vanpool, 1,836 (46%) by carpool (Figure 1). o Average HOV lane vehicle occupancy = 4.73 persons/vehicle.
- o A.M. Peak Period, 8,760 persons.
  - o 3,595 (41%) by bus, 194 (2%) by vanpool, by carpool 4,971 (57%) (Figure 2).

#### Vehicle Movement

- o A.M. Peak Hour, 838 vph
  - o 60 (7%) buses, 11 (1%) vans, 767 (92%) carpools (Figure 3).
- o A.M. Peak Period, 2,349 vehicles
  - o 109 (5%) buses, 31 (1%) vans, 2,209 (94%) carpools (Figure 4).

#### Accident Rate

o For the period from November 1984 through December 1991, the HOV lane accident rate was 1.31 accidents per million vehicle miles.

#### Vehicle Breakdown Rates

- o As measured for 11/84 to 12/91, the following rates have been observed.
  - o Buses; 1 breakdown per 18,500 vehicle-miles of travel (VMT).
  - o Vanpools; 1 breakdown per 110,300 VMT.
  - o Carpools; 1 breakdown per 39,100 VMT.
  - o The weighted average for all vehicle types is 1 breakdown per 38,200 VMT.

#### Violation Rate

- o The observed violation rate (vehicles on the HOV lane not eligible to use the HOV lane), varies by time period.
  - o For the overall a.m. peak period it is 16%.

- o For the period from 7:00 a.m. to 8:15 a.m. (the 3+ operating time) it averaged 51% for 1991 and was 38% in December.
- o For the p.m. peak period, the violation rate is 2.2%.

### **Peak Hour Lane Efficiency**

o Peak-hour passengers multiplied by average speed is sometimes used as a measure of the efficiency of a lane. For the HOV lane, this value (expressed in 1000's) is approximately 223 (3,966 passengers at 56.3 mph).

#### Travel Time Savings

- o The users of the HOV lane experience a travel time savings (Figure 5).
- o The tables on the following page indicate that, on a typical non-incident day, travel time savings of approximately 2,240 hours (134,293 min.) are realized. Assuming 250 days of operation, annual saving would be 560,000 hours. At \$9.25/hour, this equates to \$5.18 million per year. This is extremely conservative since it does not consider travel time savings due to incidents on the freeway. Data from Houston suggest increasing this value by 100% to account for incidents would be reasonable. Thus travel time savings to HOV lane users are conservatively estimated to be in the range of \$5.18 to \$10.36 million per year.

#### FREEWAY DATA

#### <u>Notes</u>

o For purposes of safety and visibility, freeway volumes are counted at Bunker Hill between an exit ramp and an entrance ramp. Thus, freeway volumes may be low in comparison to actual freeway operations. Also, a downstream bottleneck was alleviated with the opening of the Chimney Rock extension; as a result, volumes at the count location have increased significantly.

#### Person Movement

- o In the a.m. peak hour, person movement has increased by 14.4% (Figure 6).
- o In the a.m. peak period, person movement has increased by 12.1% (Figure 7).

### Vehicle Volume

- o In the a.m. peak hour, vehicle volume has increased by 27.7% (Figure 6).
- o In the a.m. peak period, vehicle volume has increased by 24.9% (Figure 7).

### Vehicle Occupancy

- o In the a.m. peak hour, mainlane occupancy has decreased by 10.3%.
- o In the a.m. peak period, mainlane occupancy has decreased by 10.2%, from 1.23 to 1.10.

### Accident Rate

- o Implementation of the HOV lane resulted in narrower freeway lanes and no inside emergency shoulder.
- o The accident data shown are for the section between Gessner and Post Oak (the freeway section west of Gessner was impacted by toll road construction). The accident rate for the period (1/82-10/84) preceding Phase 1 of the HOV lane was 20.0 accidents per 100 million vehicle miles (100 MVM). For the period from 11/84 to 8/91, the freeway accident rate was 20.5 accidents/100 MVM. These statistics do not include driver reported accidents; only officer reported injury accidents are included in current accident files. TTI estimated 1991 freeway volumes to compute accident rates.

### **Average Operating Speed**

o In comparison to pre-HOV lane conditions, mainlane operating speeds have decreased by 7% in the peak hour, but have increased by 3% in the peak period.

#### Peak Hour Lane Efficiency

- o Peak-hour passengers multiplied by average speed is sometimes used as a measure of per lane efficiency.
- o For the freeway mainlanes, an increase in per lane efficiency of 10.5% has occurred.

Time	Meas	ured Travel 7	lime		HOV lane Per	son Trips		Travel Time Saved
of Day	Freeway (min)	T-Way (min)	Savings (min)	Carpool	Vanpool	Bus	Total	(Person-Minutes)
Section From SH 6 to Gessner Interchange								
6:00	7.90	6.72	1.18	367	25	170	562	665.02
6:30	12.89	7.59	5.30	867	50	368	1,285	6,809.18
7:00	21.35	6.83	14.52	431	16	601	1,048	15,214.20
7:30	21.74	6.87	14.87	385	25	435	845	12,569.58
8:00	11.33	6.80	4.53	420	9	147	576	2,610.41
8:30	10.22	6.92	3.29	220	3	18	241	792.47
9:00	7.52	6.37	1.15	136	2	33	171	196.23
Peak Period	Total			2,826	131	1,771	4,728	38,857.09
Section From	n Gessner Inter	rchange to W	ashington		<u> </u>		<u> </u>	
6:00	7.63	6.90	0.73	358	49	290	698	511.49
6:30	9.16	8.14	1.02	1,147	71	674	1,892	1,931.15
7:00	11.63	6.91	4.72	803	51	1,198	2,052	9,695.70
7:30	12.52	7.05	5.47	828	25	1,204	2,057	11,242.17
8:00	11.07	7.10	3.97	1,026	21	440	1,487	5,900.50
8:30	8.74	7.08	1.67	601	12	134	748	1,246.26
9:00	7.41	6.69	0.72	411	5	59	475	342.24
Peak Period	Total			5,174	234	3,999	9,407	30,869.50
		W	estbound PM	Travel Time S	Savings for Kat	y HOV La	ic .	
Section from	Washington to	Gessner Int	erchange					
1530	8.03	7.15	0.87	513	36	149	698	610.08
1600	9.53	7.28	2.25	905	121	415	1,440	3,246.54
1630	11.30	7.72	3.58	1,122	110	657	1,889	6,768.05
1700	13.50	8.18	5.32	1,274	51	1,184	2,509	13,347.41
1730	17.98	9.57	8.41	1,152	41	883	2,075	17,449.38
1800	15.67	8.60	7.07	962	19	534	1,515	10,712.30
1830	9.75	7.31	2.44	381	3	190	574	1,398.52
Peak Period				6,308	381	4,011	10,700	53,532.28
Section from	Gessner Interc	hange to SH	6					
1530	6.89	6.68	0.21	230	26	113	369	77.46
1600	7.32	6.84	0.49	397	73	182	652	317.84
1630	7.98	6.80	1.18	555	61	268	883	1,045.19
1700	9.33	7.01	2.32	670	23	445	1,138	2,641.13
1730	10.77	7.02	3.75	747	23	625	1,395	5,226.38
1800	8.43	7.23	1.20	695	12	388	1,094	1,312.79
1830	7.41	6.80	0.60	437	5	243	685	413.55
Peak Period				3,729	224	2,263	6,216	11,034.33

#### Eastbound A.M. Travel Time Savings for Katy HOV Lane (Average of 4 Quarterly Travel Time Surveys Conducted in 1991)

### COMBINED FREEWAYMAINLANE AND HOV LANE DATA

#### Total Person Movement

- o Percent by HOV lane, a.m. peak hour.
  - o At Bunker Hill, the HOV lane is moving 40% of peak-hour person movement (HOV lane = 3,966; freeway = 5,833) and 33% of peak-period (HOV lane = 8,760; freeway = 17,551) person movement.
- o Increase in a.m. person movement at Bunker Hill.
  - o Provision of the HOV lane increased total directional lanes by 33%.
  - o Total peak-hour person movement has increased by 92.1% from 5,100 to 9,799 (Figure 9). Peak-period person movement has increased by 68.1% from 15,655 to 26,311 (Figure 10).

#### Vehicle Occupancy

- o The combined occupancy for the freeway and HOV lane in the peak hour is 1.63, a 29.4% increase over the pre-HOV lane occupancy (Figure 11). Occupancy in the peak period is greater than pre-HOV lane levels (Figure 12), increasing from 1.23 to 1.44.
- o While the occupancy on the Katy Freeway has increased, on freeways which do not have a HOV lane, occupancy has decreased (Figure 13).

#### Carpool Volumes

- o In the a.m. peak hour, the total number of 2+ carpools (freeway plus HOV lane) has increased by 94.3% compared to pre-HOV lane levels (Figure 14).
- o Between 7 and 8 a.m., prior to the HOV lane, the 3+ carpool volume was 45 vehicles. Now it is nearly 300 vehicles (Figure 15).

### Peak Hour Lane Efficiency

o Peak-hour passengers multiplied by average speed is sometimes used as a measure of the efficiency of a lane. The average efficiency of a lane on the freeway (3 freeway lanes plus 1 HOV lane lane) has increased by 129% since the implementation of the HOV lane (Figure 16). This large of an increase has not occurred on freeways not having HOV lanes (Figure 17).

### **BUS\_TRANSIT DATA**

#### **Bus Vehicle and Passenger Trips**

- o In the a.m. peak hour, bus vehicle trips have been increased by 445% since the HOV lane opened, and a 510% increase in bus ridership has also resulted (Figure 18). In the peak period, a 331% increase has occurred in bus trips and a 325% increase in bus ridership has resulted (Figure 19).
- o While bus trips have increased significantly in the Katy Freeway corridor, in the corridors which do not have a HOV lane this has not occurred (Figure 20).

#### Park-and-Ride

- o Prior to opening the HOV lane, approximately 575 vehicles were parked in corridor park-and-ride lots. This has increased 297% to a current level of 2,283 (Figure 21).
- o The increase in cars parked in the Katy corridor has not been realized in the freeway corridors that do not have HOV lanes (Figure 22).

### FIGURE A-1

## KATY FREEWAY (IH 10W) HOV LANE A.M. PEAK HOUR HOV LANE PERSON MOVEMENT



KATY HOV LANE PHASE 1, POST OAK TO GESSNER (4.7 ML), OPENED OCTOBER 29, 1984 HOV LANE EXTENSION FROM GESSNER TO WEST BELT (1.7 ML) OPENED MAY 2, 1985 OFF-PEAK, UNAUTHORIZED & 2+ CARPOOL OPERATION BEGAN AUGUST 11, 1986 HOV LANE EXTENSION FROM WEST BELT TO SH 6 (5.0 ML) OPENED JUNE 29, 1987 3+ CARPOOL REQUIREMENT FROM 8:45 TO 8:15 A.M. IMPLEMENTED OCTOBER 17, 1988 HOV LANE EASTERN EXTENSION (1.17 ML) OPENED JANUARY 9, 1990 DATA COLLECTED BETWEEN GESSNER AND POST OAK SOURCE: TEXAS TRANSPORTATION INSTITUTE

LEGEND : T = TOTAL HOY PASSENGERS B = TOTAL BUS PASSENGERS V = TOTAL VANPOOLERS C = TOTAL CARPOOLERS

### FIGURE A-2

## KATY FREEWAY (IH 10W) HOV LANE A.M. PEAK PERIOD HOV LANE PERSON MOVEMENT



KATY HOV LANE PHASE 1, POST OAK TO GESSNER (4.7 ML), OPENED OCTOBER 29, 1984 HOV LANE EXTENSION FROM GESSNER TO WEST BELT (1.7 ML) OPENED MAY 2, 1985 OFF-PEAK, UNAUTHORIZED & 24 CARPOOL OPERATION BEGAN AUGUST 11, 1986 HOV LANE EXTENSION FROM WEST BELT TO SH 6 (5.0 ML) OPENED JUNE 29, 1987 3+ CARPOOL REQUIREMENT FROM 6:45 TO 8:15 A.M. IMPLEMENTED OCTOBER 17, 1988 HOV LANE EXTERN EXTENSION (1.17 ML) OPENED JANUARY 9, 1990 PEAK PERIOD IS 6:00 - 9:30 A.M. DATA COLLECTED BETWEEN GESSNER AND POST OAK SOURCE : TEXAS TRANSPORTATION INSTITUTE

LEGEND : T = TOTAL HOV PASSENGERS B = TOTAL BUS PASSENGERS V = TOTAL VANPOOLERS C = TOTAL CARPOOLERS

## FIGURE A-3 KATY FREEWAY (IH 10W) HOV LANE A.M. PEAK HOUR HOV LANE VEHICLE UTILIZATION



KATY HOV LANE PHASE 1, POST OAK TO GESSNER (4.7 MI.), OPENED OCTOBER 29, 1984 HOV LANE EXTENSION FROM GESSNER TO WEST BELT (1.7 MI.) OPENED MAY 2, 1985 OFF-PEAK, UNAUTHORIZED & 2+ CARPOOL OPERATION BEGAN AUGUST 11, 1986 HOV LANE EXTENSION FROM WEST BELT TO SH 6 (5.0 MI.) OPENED JUNE 29, 1987 3+ CARPOOL REQUIREMENT FROM 6:45 TO 8:15 A.M. IMPLEMENTED OCTOBER 17, 1988 HOV LANE EASTERN EXTENSION (1.17 MI.) OPENED JANUARY 9, 1990 DATA COLLECTED BETWEEN GESSNER AND POST OAK SOURCE: TEXAS TRANSPORTATION INSTITUTE LEGEND : T = TOTAL HOV VEHICLES B = TOTAL BUSES V = TOTAL VANPOOLS C = TOTAL CARPOOLS





KATY HOV LANE PHASE 1, POST OAK TO GESSNER (4.7 ML), OPENED OCTOBER 29, 1984 HOV LANE EXTENSION FROM GESSNER TO WEST BELT (1.7 ML) OPENED MAY 2, 1985 OFF-PEAK, UNAUTHORIZED & 2+ CARPOOL OPERATION BEGAN AUGUST 11, 1986 HOV LANE EXTENSION FROM WEST BELT TO SH 6 (5.0 ML) OPENED JUNE 29, 1987 3+ CARPOOL REQUIREMENT FROM 6:45 TO 8:15 A.M. IMPLEMENTED OCTOBER 17, 1988 HOV LANE EASTERN EXTENSION (1.17 ML) OPENED JANUARY 9, 1990 PEAK PERIOD IS 6:00 - 9:30 A.M. DATA COLLECTED BETWEEN GESSNER AND POST OAK SOURCE : TEXAS TRANSPORTATION INSTITUTE

LEGEND : T = TOTAL HOV VEHICLES B = TOTAL BUSES V = TOTAL VANPOOLS C = TOTAL CARPOOLS

### FIGURE A-5





# FIGURE A-6 KATY FREEWAY (IH 10W) A.M. PEAK HOUR MAINLANE TRIPS



# FIGURE A-7 KATY FREEWAY (IH 10W) A.M. PEAK PERIOD MAINLANE TRIPS





# FIGURE A-9

### KATY FREEWAY (IH 10W) MAINLANE AND HOV LANE A.M. PEAK HOUR PERSON TRIPS





FIGURE A-11 KATY FREEWAY (IH 10W) MAINLANE AND HOV LANE A.M. PEAK HOUR AVERAGE OCCUPANCY



DATA COLLECTED EASTBOUND OVER BUNKER HILL, 3 LANE SECTION 3+ REQUIREMENT FROM 6:45 A.M. TO 8:15 A.M. IMPLEMENTED OCTOBER 17, 1988 SOURCE : TEXAS TRANSPORTATION INSTITUTE LEGEND : M ≃ MAINLANE OCCUPANCY T ≃ TOTAL OCCUPANCY (FREEWAY PLUS HOV LANE)



A.M. PEAK PERIOD IS FROM 6:00 TO 9:30 A.M DATA COLLECTED EASTBOUND OVER BUNKER HILL, 3 LANE SECTION 3+ REQUIREMENT FROM 6:45 A.M. TO 8:15 A.M. IMPLEMENTED OCTOBER 17, 1988 SOURCE + TEXAS TRANSPORTATION INSTITUTE

## FIGURE A-13

# A.M. PEAK HOUR AVERAGE OCCUPANCY FREEWAY WITH AND WITHOUT HOV LANE



### FIGURE A-14

## KATY FREEWAY (IH 10W) MAINLANE AND HOV LANE A.M. PEAK HOUR 2+ CARPOOL UTILIZATION



KATY HOV LANE PHASE 1, POST OAK TO GESSNER (4.7 MI) OPENED OCTOBER 29,1988 HOV LANE EXTENSION FROM GESSNER TO WEST BELT (1.7 MI) OPENED MAY 2, 1985 OFF-PEAK, UNAUTHORIZED & 2+ CARPOOL OPERATION BEGAN AUGUST 11, 1986 HOV LANE EXTENSION FROM WEST BELT TO SH 6 (5.0 MI) OPENED JUNE 29, 1987 3+ CARPOOL REQUIREMENT FROM 6:45 TO 8:15 A.M. IMPLEMENTED OCTOBER 17, 1988 HOV LANE EASTERN EXTENSION (1.17 MI) OPENED JANUARY 9, 1990 SOURCE : TEXAS TRANSPORTATION INSTITUTE
## FIGURE A-15 KATY FREEWAY (IH 10W) MAINLANE AND HOV LANE 7:00 A.M. TO 8:00 A.M. 3+ CARPOOL UTILIZATION



KATY HOV LANE PHASE 1, POST OAK TO GESSNER (4.7 MI.), OPENED OCTOBER 29, 1984 HOV LANE EXTENSION FROM GESSNER TO WEST BELT (1.7 MI.) OPENED MAY2, 1985 OFF-PEAK, UNAUTHORIZED & 2+ CARPOOL OPERATION BEGAN AUGUST 11, 1986 HOV LANE EXTENSION FROM WEST BELT TO SH 6 (5.0 MI.) OPENED JUNE 29, 1987 HOV LANE EXTENSION FROM WEST BELT TO SH 6 (5.0 MI.) OPENED JUNE 29, 1987 HOV LANE EASTERN EXTENSION (1.17 MI.) OPENED JANUARY 9, 1990

## KATY FREEWAY HOV LANE EVALUATION A.M. PEAK HOUR MAINLANE AND HOV LANE EFFICIENCY



PEAK HOUR EFFICIENCY PER LANE EXPRESSED AS THE MULTIPLE OF PEAK HOUR PASSENGERS TIMES AVERAGE OPERATING SPEED, FOR THE PERIOD AFTER THE OPENING OF THE HOV LANE, IT REPRESENTS TOTAL PERSONS (FREEWAY + HOV LANE)

## A.M. PEAK HOUR FREEWAY PER LANE EFFICIENCY FREEWAYS WITH AND WITHOUT HOV LANE



PEAK HOUR EFFICIENCY PER LANE EXPRESSED AS THE MULTIPLE OF PEAK HOUR PASSENGERS TIMES AVERAGE OPERATING SPEED. FOR THE PERIOD AFTER THE OPENING OF THE HOV LANE, IT REPRESENTS TOTAL PERSONS (FREEWAY + HOV LANE) MULTIPLED BY THE WEIGHTED AVERAGE SPEED AND DIVIDED BY 4 LANE: DATA FOR FREEWAYS WITHOUT HOV LANES ARE A COMPOSITE OF GULF FWY (6/83 – 4/88) AND SOUTHWEST FWY (6/86 – PRESENT) DATA SOURCE: TEXAS TRANSPORTATION INSTITUTE

## KATY FREEWAY (IH 10W) MAINLANE AND HOV LANE A.M. PEAK HOUR BUS VEHICLE AND PASSENGER TRIPS



## FIGURE A-19 KATY FREEWAY (IH 10W) MAINLANE AND HOV LANE A.M. PEAK PERIOD BUS VEHICLE AND PASSENGER TRIPS



A.M. PEAK PERIOD IS FROM 6:00 TO 9;30 A.M. DATA COLLECTED EASTBOUND OVER BUNKER HILL, 3 LANE SECTION SOURCE : TEXAS TRANSPORTATION INSTITUTE

## A.M. PEAK PERIOD BUS PASSENGER TRIPS TOTAL, MAINLANES PLUS HOV LANE VOLUMES FREEWAYS WITH AND WITHOUT HOV LANE



## FIGURE A-21 KATY FREEWAY (IH 10W) CORRIDOR PARK-AND-RIDE DEMAND



KATY HOV LANE PHASE 1, POST OAK TO GESSNER (4.7 ML), OPENED OCTOBER 29, 1984 HOV LANE EXTENSION FROM GESSNER TO WEST BELT (1.7 ML) OPENED MAY 2, 1985 HOV LANE EXTENSION FROM WEST BELT TO SH 6 (5.0 ML) OPENED JUNE 29, 1987 HOV LANE EASTERN EXTENSION (1.17 ML) OPENED JANUARY 9, 1990 SOURCE : TEXAS TRANSPORTATION INSTITUTE LEGEND : T = TOTAL PARKED VEHICLES K = KINGSLAND LOT (1326 SPACES) W = WEST BELT LOT (1111 SPACES) A = ADDICKS LOT (1155 SPACES)





KATY HOV LANE PHASE 1, POST OAK TO GESSNER (4.7 MI.), OPENED OCTOBER 29, 1984 HOV LANE EXTENSION FROM GESSNER TO WEST BELT (1.7 MI.) OPENED MAY 2, 1985 HOV LANE EXTENSION FROM WEST BELT TO SH 6 (5.0 MI.) OPENED JUNE 29, 1987 HOV LANE EASTERN EXTENSION (1.17 MI.) OPENED JANUARY 9, 1990

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# **APPENDIX B**

# NORTH FREEWAY AND HOV LANE DATA

## NORTH FREEWAY (I-45N) AND HOV LANE, HOUSTON

Summary of A.M. Peak-Period, Peak-Direction North Freeway and HOV Lane Data, December 1991 Prepared by Texas Transportation Institute

Prepared of	Texas Transportation Institu		1	
Type of Data Phase 1 of HOV Lane Became Operational 8/29/88 Contraflow Lane Became Operational 8/79	"Representative" Pre-Contraflow Value <sup>7</sup>	"Representative" Current Value	% Change	
HOV Lane Data				
		13.5		
HOV Lane Length (miles) HOV Lane Cost (millions of 1990 dollars)		\$75.9		
Person-Movement		••••		
Person-woverness Peak Hour (7-8 a.m.)	_	4,520		
Peak Period (6-9:30 a.m.)		8,501		
Total Daily		18,252		
Vehicle Volumes		-		
Peak Hour		1,081		
Peak Period	_	1,874	_	
Vehicle Occupancy, Peak Hour (persons/veh)		4.20		
Accident Rate (Accidents/MVM), 4/84-12/91	_	1.14		
Vehicle Breakdowns (VMT/Breakdown), 4/84-12/91		40,200	- 1	
Violation Rate (6-9:30 a.m.)		1.7%		
Peak Hour Lane Efficiency <sup>1</sup> (1000's)		254	- 1	
Annual Value of User Time Saved (millions) <sup>7</sup>		\$2.0 to \$4.1	-	
Freeway Mainlane Data (see note)				
Person Movement	6,335	7,495 <sup>°</sup>	+18.3%	
Peak Hour	-	22,484		
Peak Period (6-9:30 a.m.)				
Vehicle Volume				
Peak Hour	4,950	6,671 <sup>*</sup>	+34.8%	
Peak Period		20,585*	-	
Vehicle Occupancy, Peak Hour (persons/veh)	1.28	1.125	-12.5%	
Accident Rate (Injury Accidents/100 MVM) <sup>2</sup>	30.3	25.5	-15.8%	
Avg. Operating Speed <sup>3</sup>				
Peak Hour	20	34.1 <sup>*</sup>	+70.5%	
Peak Period	30	43.7 <sup>*</sup>	+45.7%	
Peak Hour lane Efficiency <sup>1</sup> (1000's)	41	64 <sup>8</sup>	+56.1%	
Combined Freeway Mainlane and HOV Lane Data				
Total Person Movement				
Peak Hour	6,335	12,015*	+ 89.7%	
Peak Period	_	30,985 <sup>e</sup>		
Vehicle Volume				
Peak Hour	4,950	7,752 <sup>*</sup>	+56.6%	
Peak Period	-	22,459 <sup>s</sup>	-	
Vehicle Occupancy				
Peak Hour	1.28	1.55 <sup>r</sup>	+21.1%	
Peak Period	1.28	1.38*	+ 7.8%	
2+ Carpool Volumes				
Peak Hour	700	1,384	+97.7%	
Travel Time (minutes) <sup>3</sup>				
Peak Hour	23.24	13.0 <sup>s</sup>	-44.0%	
Peak Period	15.54	12.95	-16.8%	
Peak Hour Lane Efficiency' (1000's)	41	102	+148.8%	

Footnotes on page B-3

Type of Data	"Representative" Current Value
<u>Transit Data</u>	
Bus Vehicle Trips	
Peak Hour	66
Peak-Period	150
Bus Passenger Trips	
Peak Hour	2,166
Peak Period	4,881
Bus Occupancy (persons/bus)	
Peak Hour	32.8
Peak Period	32.5
Vehicles Parked in Corridor Park & Ride Lots	4,072
Bus Operating Speed (mph) <sup>3</sup>	
Peak Hour	56.34
Peak Period	57.44

#### Summary of A.M. Peak-Period, Peak-Direction North Freeway and HOV Lane Data, 1991 Continued

\*Prior to opening the contraflow lane in 1979, virtually no transit service was provided in this freeway corridor.

Note: Site-specific data collected at Little York. For purposes of visibility volumes are counted between an exit and an entrance ramp. Thus, the mainlane volumes can be considered to be low.

Footnotes on following page.

Measure of Effectiveness	North Freeway	Southwest Freeway		
Average A.M. Peak-Hour Vehicle Occupancy	1.55*	1.18		
Bus Passengers, Peak Period	4,881	814		
Cars Parked at Park-and-Ride Lots	4,072	1,469		
Facility Per Lane Efficiency	63**	45		

Comparison of Measures of Effectiveness, Freeway With (North, I-45N) and Freeway Without (Southwest US 59) HOV Lane, Houston

\* 1978 pre-contraflow occupancy estimated at 1.28 persons per vehicle

\*\* 1978 pre-contraflow per lane efficiency estimated to be 41.

Footnotes on following page.

#### Footnotes

<sup>1</sup>This represents the multiple of peak-hour passengers and average speed (passengers x miles/hour). It is used as a measure of per lane efficiency. <sup>2</sup>Due to inconsistencies in reporting accidents in Harris County, only injury accidents are included in this analysis. Accidents analyzed between North Shepherd and Hogan, a distance of approximately 7.75 miles. This corresponds to Phase 1 of the HOV lane. "Before" data are for the period 1/82 through 11/84. "After" accident rate shown is for the time period from 12/84 to 8/91. Only officer reported accidents are included in files. 1991 freeway volumes estimated by TTI to compute rates.

<sup>3</sup>From North Shepherd to Hogan, a distance of 7.75 miles.

<sup>4</sup>Data pertains to operation in the freeway mainlanes.

<sup>6</sup>Based on time savings for HOV lane users in 1991, an annual estimate of travel time savings to HOV lane users is developed. A value of time of \$9.25/hour is used based on the value applied in the Highway Economic Evaluation Model.

<sup>7</sup>Pre-HOV lane values are generally not shown since these data were not collected prior to the opening of the contraflow lane in August 1979. The contraflow lane was replaced by a barrier separated reversible HOV lane in November 1984. Pre-contraflow data are for 1978.

\* Data is average of first three quarters of 1991.

Source: Texas Transportation Institute. The Texas A&M University System.

### HOV LANE DATA

#### **Description**

- o The contraflow lane operation began 8/28/79
- o Phase 1 and 2 of HOV lane operation began 11/23/84
- o The capital cost for the operating segment (incl. all existing support facilities) in 1990 dollars was \$75.9 million. The total cost for the completed HOV lane (1990 dollars) will be \$142.1 million. A more detailed cost breakdown is provided on the following two pages.
- o Selected milestone dates are listed below. Other dates are shown in the capital cost tables.
  - o 8/29/79 contraflow lane operations begin (9.1 miles)
  - o 3/31/81 a.m. concurrent flow lane to West Road opens (12.9 miles)
  - o 11/23/84 HOV Lane HOV replaces contraflow
  - o 4/2/90 HOV Lane extended to Beltway 8 (13.5 miles)
  - o 6/26/90 carpools allowed on HOV
  - o 6/30/90 weekend operations begin
  - o 10/5/91 weekend operations end

#### Person Movement

- o In December 1991, 18,252 person trips per day were served on the HOV lane.
- o A.M. Peak Hour, 4,520 persons/hour.
  - o 2,165 (48%) by bus, 312 (7%) by vanpool, and 2,043 (45%) by carpool, (Figure 1).
  - o Average HOV lane vehicle occupancy = 4.2 persons/vehicle.
- o A.M. Peak Period, 8,501 persons.
  - o 4,470 (53%) by bus, 570 (7%) by vanpool, and 3,461 (40%) by carpool (Figure 2).

<sup>&</sup>lt;sup>5</sup>Data pertains to operation in the HOV lane.

#### NORTH HOV LANE OPERATING SEGMENT Estimated Capital Cost, (millions)

Cost Component	Year of Construction Cost	Factor	Estimated Cost 1990 Dollars
HOV Lane and Ramps			
Design, Phases 1 and 2 (1984)	\$4.1	0.93	\$3.8
Phase 1 Construction (1984)	13.1	0.93	12.2
Phase 2 Construction (1987)	11.1	0.85	9.4
Phase 3 Construction (1990)	14.7	1.00	14.7
Incl. Aldine-Bender Interchange			
North Shepherd Interchange (1990)	2.1	1.00	2.1
Downtown Terminus (1990)	7.2	1.00	7.2
Miscellaneous (all phases), (1988)	<u>5.5</u>	0.98	<u>5.4</u>
SUB-TOTAL	\$57.8		\$54.8
Per Mile	\$4.3		<b>\$4</b> .1
Surveillance, Communication and Control (1990)	\$2.6	1.00	\$2.6
SUB-TOTAL	\$2.6		\$2.6
Per Mile	\$0.2		\$0.2
Support Facilities			
North Shepherd P/R (1980)	\$2.2	1.07	\$2.4
North Shepherd P/R Expansion (1982)	2.1	1.03	\$2.2
Kuykendahl P/R (1980)	1.7	1.07	1.8
Kuykendahl P/R Exaposion (1983)	1.8	1.01	1.8
Spring P/R (1982)	3.7	1.03	3.8
Seton Lake P/R (1983)	3.3	1.01	3.3
Woodlands P/R (1985)	2.6	0.92	2.4
Woodlands P/R Expansion (1991)	<u>0.8</u>	1.00	<u>0.8</u>
SUB-TOTAL	\$18.2		\$18.5
Per Mile	\$1.3		\$1.4
TOTAL COST	\$78.6		<b>\$</b> 75.9
COST PER MILE (13.5 miles)	\$5.8		\$5.6

Source: Compiled by TTI from data provided by Metro and TxDOT

#### NORTH HOV LANE, FUTURE SEGMENTS Estimated Capital Cost, (millions)

Cost Component	Year of Construction Cost	Factor	Estimated Cost 1990 Dollars
HOV Lane and Ramps			
Beltway 8 to Airtex	\$14.2	1.00	\$14.2
Airtex to FM 1960	10.5	1.00	10.5
Kuykendahl Interchange	10.7	1.00	10.7
FM 1960 Interchange	<u>13.8</u>	1.00	<u>13.8</u>
SUB-TOTAL	\$49.2		\$49.2
Per Mile	\$7.9		\$7.9
Surveillance, Communication and Control	\$1.5		<b>\$</b> 1.5
Support Facilitites			
Kuykendahl P/R Expansion	\$7.4	1.00	\$7.4
Stuebner-Airline P/R	<u>\$8.1</u>	1.00	<u>8.1</u>
SUB-TOTAL	\$15.5		\$15.5
Per Mile	<b>\$</b> 2.5		<b>\$2</b> .5
TOTAL COST	<b>\$</b> 66.2		<b>\$</b> 66.2
COST PER MILE (6.2 miles)	<b>\$</b> 10.4		\$10.4

Source: Compiled by TTI from data provided by Metro and TxDOT.

### **Vehicle Movement**

- o A.M. Peak Hour, 1,081 vph
  - o 65 (6%) buses, 42 (4%) vans, and 974 (90%) carpools (Figure 3).
- o A.M. Peak Period, 1,874 vehicles.
  o 138 (7%) buses, 75 (4%) vans, and 1,661 (89%) carpools (Figure 4).

### Accident Rate

o For the period from November 1984 through December 1991, the HOV lane accident rate was 1.14 accidents per million vehicle miles.

### Vehicle Breakdown Rates

- o The following vehicle breakdown rates were observed between December, 1984 and December 1991.
  - o Buses; 1 breakdown per 29,000 vehicle-miles of travel (VMT).
  - o Vanpools; 1 breakdown per 96,100 VMT.
  - o Carpools; 1 breakdown per 46,000 VMT.
  - o Overall weighted average; 1 breakdown per 40,200 VMT.

### **Violation Rate**

o The observed violation rate (vehicles on the HOV lane not eligible to use the HOV lane) is approximately 1.7%.

### Peak Hour Lane Efficiency

o Peak-hour passengers multiplied by average speed is sometimes used as a measure of the efficiency of a lane. For the HOV lane lane, this value (expressed in 1000's) is approximately 254.

### **Travel Time Savings**

- o The users of the HOV lane experience a travel time savings (Figure 5).
- o The tables on the following page indicate that, on a typical non-incident day, travel time savings of approximately 876 hours (52,586 min.) are realized. Assuming 250 days of operation, annual savings would be 219,108 hours. At \$9.25/hour, this equates to \$2.03 million per year. This is extremely conservative since it does not consider travel time savings due to incidents on the freeway. Data from Houston suggest increasing this value by 100% to account for incidents would be reasonable. Thus, travel time savings to HOV lane users are estimated to be in the range of \$2.03 to \$4.06 million per year.

### FREEWAY DATA

### Note

o For purposes of safety and visibility, freeway volumes are counted at Little York between an exit ramp and an entrance ramp. Thus, freeway volumes may be low in comparison to actual freeway operations. The cross section at the count location has been expanded from 3 to 4 lanes per direction; the southbound expansion was completed in June 1987 and the northbound expansion in 1988.

### Person Movement

- o In the a.m. peak hour, person movement has been increasing and is currently at 7,495 persons in the peak hour (Figure 6). Prior to contraflow implementation, limited data suggest this value was 6,335.
- o A.M. peak period mainlane person trips are shown in Figure 7.

### Vehicle Volume

- o In the a.m. peak hour, 6,671 vehicles use the mainlanes (Figure 6). Prior to contraflow implementation, limited data suggest this value was 4,950.
- o In the a.m. peak period, 20,585 vehicles use the mainlanes (Figure 7).

Time	Meas	ured Travel 1		HOV Lane Person Trips			Travel Time Saved	
of Day	Freeway (min)	T-Way (min)	Savings (min)	Carpool	Vanpool	Bus	Total	(Person-Minutes)
Section from	(min) (min) (min) Section from Sam Houston Parkway to N. Shepherd							
6:00	4.85	4.65	0.20	258	96	403	757	154.44
6:30	5.12	4.65	0.47	541	179	794	1,514	706.33
7:00	6.75	4.70	2.06	839	143	1,090	2,072	4,264,88
7:30	7.33	4.66	2.67	785	60	943	1,788	4,766.63
8:00	4.59	4.69	-0.10	356	19	570	945	-94.47
8:30	4.63	4.62	0.01	175	8	108	291	2.42
9:00	5.39	4.68	0.71	76	8	20	104	73.49
Peak Period	Total			3,030	511	3,927	7,469	9,873.71
Section From	Section From N. Shepherd to the Hogan Overpass							
6:00	8.77	8.28	0.49	214	125	546	885	435.21
6:30	10.56	8.14	2.42	619	239	1,074	1,932	4,677.03
7:00	12.90	8.41	4.50	932	162	1,300	2,395	10,765.31
7:30	14.57	8.22	6.35	734	83	1,168	1,985	12,604.75
8:00	10.01	8.49	1.52	360	8	764	1,133	1,722.36
8:30	8.83	7.99	0.84	168	2	174	343	287.05
9:00	9.90	8.08	1.83	72	4	16	92	166.99
Peak Period	Total			3,098	624	5,042	8,764	30,658.71
Northbound PM Travel Time Savings for North HOV Lane								
Section from	Sam Houston	Parkway to	N. Shepherd					
15:30	4.66	4.61	0.05	106	16	149	270	14.64
16:00	4.72	4.70	0.02	221	149	471	842	21.04
16:30	5.37	4.71	0.65	367	151	708	1,225	801.50
17:00	5.81	5.14	0.67	688	126	935	1,749	1,173.29
17:30	6.62	5.68	0.95	693	103	861	1,657	1,567.00
18:00	5.17	5.48	-0.30	348	22	593	962	-292.68
18:30	4.91	5.00	-0.10	143	26	266	436	-41.73
Peak Period	Total			2,566	592	3,983	7,141	3,243.04
Section from N. Shepherd to the Hogan Overpass								
15:30	8.44	8.46	-0.02	148	38	220	406	-8.48
16:30	8.88	8.75	0.13	305	173	760	1,238	154.78
16:30	9.89	8.20	1.68	510	191	989	1,690	2,844.86
17:00	9.62	8.54	1.08	924	164	1,496	2,584	2,799.31
17:30	10.51	9.25	1.26	820	69	1,248	2,137	2,697.33
18:00	9.43	9.05	0.38	383	12	597	992	375.90
18:30	8.87	8.98	-0.11	198	2	279	479	-53.88
Peak Period				3,288	648	5,589	9,525	8,809.82

#### Southbound A.M. Travel Time Savings for North HOV Lane (Average of 4 Quarterly Travel Time Surveys Conducted in 1991)

### **Vehicle Occupancy**

- o In the a.m. peak hour, mainlane occupancy is approximately 1.12.
- o In the a.m. peak period, mainlane occupancy is approximately 1.09.

### Accident Rate

- o Implementation of the HOV lane resulted in narrower shoulders and no inside emergency shoulder.
- o Prior to opening the HOV lane, a contraflow lane was in operation. For the period (1/82 to 11/84) prior to opening the HOV lane, the freeway accident rate was 30.3 accidents per 100 million vehicle miles (100 MVM). From 12/84 through 8/91, since the HOV lane opened, the accident rate has been 25.5 accidents/100 MVM. Only officer reported injury accidents are included. 1991 freeway volumes estimated by TTI to obtain rates.

### **Average Operating Speed**

o Average operating speed on the mainlanes has increased since the HOV lane opened (Figure 8).

### **Peak Hour Lane Efficiency**

- o Peak-hour passengers multiplied by average speed is sometimes used as a measure of per lane efficiency.
- o For the freeway mainlanes, the current peak hour per lane efficiency is 64.

### COMBINED FREEWAY AND HOV LANE DATA

### **Total Person Movement**

- o Percent by HOV lane, a.m. peak.
- o At Little York, the HOV lane is carrying 38% of the total peak-hour person movement (Figure 9). In the peak period, the HOV lane carries 30% of the a.m. peak period person trips (Figure 10). Compared to pre-contraflow conditions, peak-hour person movement has increased by 89.7%.

### **Vehicle Occupancy**

- o The combined occupancy for the freeway and HOV lane in the peak hour is 1.55, versus 1.12 occupants per vehicle for the mainlanes (Figure 11). Occupancy in the peak period has also increased with the opening of the HOV lane (Figure 12). Prior to implementing the contraflow lane, in 1978 average occupancy on the North Freeway was 1.28 persons per vehicle.
- o The occupancy on the North Freeway, which has had a priority HOV lane lane since 1979, has consistently been higher than the occupancy of freeways without HOV lanes (Figure 13).

### Peak Hour Lane Efficiency

 Peak hour passengers multiplied by average speed is sometimes used as a measure of the efficiency of a freeway corridor. The efficiency of the North Corridor is 102 (Figure 14). Prior to contraflow lane implementation, in 1978 the per lane efficiency was estimated to be 41. Freeway corridors without HOV lanes experience lower efficiencies (Figure 15).

### **BUS TRANSIT DATA**

### **Bus Vehicle and Passenger Trips**

- o Within the a.m. peak period, bus passenger trips have remained relatively consistent over the past five years, with about 3,000 passengers per peak hour (Figure 16) and about 5,000 passengers per peak period (Figure 17). Likewise, the bus vehicle trips for the peak period have also remained consistent, with about 150 bus trips per peak period (Figure 17).
- o The North Freeway Corridor carries approximately twice the number of bus passenger trips as corridors which do not have HOV lanes (Figure 18).

### Park-and-Ride

- o Currently, 4,072 vehicles are parked in the corridor park-and-ride lots. Approximately 58% of the 7,017 parking spaces are utilized (Figure 19).
- o The Southwest Freeway, which does not have a HOV lane, has less than half the number of park-and-ride patrons as North HOV Lane. Southwest Freeway park-and-ride lots are operating at only 40% capacity as opposed to 58% on North Freeway (Figure 20).

## FIGURE B-1 NORTH FREEWAY (IH 45N) HOV LANE A.M. PEAK HOUR HOV LANE PERSON MOVEMENT



CONTRAFLOW OPERATION, CBD TO N SHEPHERD (9.1 MI), BEGAN AUGUST 28, 1979 HOV LANE OPERATION, CBD TO N SHEPHERD (9.1 MI), BEGAN NOVEMBER 23, 1984 HOV LANE EXTENSION, N SHEPHERD TO ALDINE-BENDER (4.29 MI.), OPENED APRIL 2, 1980 2 + CARPOOL AND OFF-PEAK OPERATION BEGAN JUNE 28, 1990 DATA COLLECTED BOUTHBOUND AT LITTLE YORK SOURCE : TEXAS TRANSPORTATION INSTITUTE

LEGEND : T = TOTAL HOV PASSENGERS B = TOTAL BUS PASSENGERS V = TOTAL VANPOOLERS C = TOTAL CARPOOLERS

## FIGURE B-2 NORTH FREEWAY (IH 45N) HOV LANE A.M. PEAK PERIOD HOV LANE PERSON MOVEMENT



THE A.M. PEAK PERIOD IS 6:00 TO 8:46 A.M. FROM AUGUST 1979 THROUGH JUNE 1990 SINCE JUNE 1990 THE A.M. PEAK PERIOD IS FROM 6:00 TO 9:30 A.M CONTRAFLOW OPERATION, CBD TO N SHEPHERD (9.1 MI), BEGAN AUGUST 28, 1979 HOV LANE OPERATION, CBD TO N SHEPHERD (9.1 MI), BEGAN NOVEMBER 23, 1984 HOV LANE EXTENSION, N SHEPHERD TO ALDINE - BENDER (4.29 MI.), OPENED APRIL 2, 1990 2+ CARPOOL AND OFF - PEAK OPERATION BEGAN JUNE 28, 1990 DATA COLLECTED SOUTHBOUND AT LITTLE YORK SOURCE : TEXAS TRANSPORTATION INSTITUTE

LEGEND : T = TOTAL HOV PASSENGERS B = TOTAL BUS PASSENGERS V = TOTAL VANPOOLERS C = TOTAL CARPOOLERS

## FIGURE B-3 NORTH FREEWAY (IH 45N) HOV LANE A.M. PEAK HOUR HOV LANE VEHICLE UTILIZATION



CONTRAFLOW OPERATION, CBD TO N SHEPHERD (9.1 MI), BEGAN AUGUST 29, 1979 HOV LANE OPERATION, CBD TO N SHEPHERD (9.1 MI), BEGAN NOVEMBER 23, 1964 HOV LANE EXTENSION, N SHEPHERD TO ALDINE - BENDER (4.29 MI.), OPENED APRIL 2, 1960 2+ CARPOOL AND OFF - PEAK OPERATION BEGAN JUNE 29, 1990 DATA COLLECTED SOUTHBOUND AT LITTLE YORK SOURCE : TEXAS TRANSPORTATION INSTITUTE

LEGEND : T = TOTAL HOV VEHICLES B = TOTAL BUSES V = TOTAL VANPOOLS C = TOTAL CARPOOLS

## FIGURE B-4 NORTH FREEWAY (IH 45N) HOV LANE A.M. PEAK PERIOD HOV LANE VEHICLE UTILIZATION



THE A.M. PEAK PERIOD IS 6:00 TO 8:45 A.M. FROM AUGUST 1979 THROUGH JUNE 1990 SINCE JUNE 1990 THE A.M. PEAK PERIOD IS FROM 6:00 TO 9:30 A.M CONTRAFLOW OPERATION, CBD TO N SHEPHERD (9.1 MI), BEGAN AUGUST 28, 1979 HOV LANE OPERATION, CBD TO N SHEPHERD (9.1 MI), BEGAN AUGUST 28, 1979 HOV LANE OPERATION, CBD TO N SHEPHERD (9.1 MI), BEGAN NOVEMBER 23, 1984 HOV LANE EXTENSION, N SHEPHERD TO ALDINE-BENDER (4.29 MI), OPENED APRIL 2, 1990 2+ CARPOOL AND OFF-PEAK OPERATION BEGAN JUNE 28, 1990 DATA COLLECTED SOUTHBOUND AT LITTLE YORK SOURCE : TEXAS TRANSPORTATION INSTITUTE

LEGEND ; T = TOTAL HOV VEHICLES B = TOTAL BUSES V = TOTAL VANPOOLS C = TOTAL CARPOOLS

N1 0



# FIGURE B-5 NORTH FREEWAY (IH 45N) MAINLANES AND HOV LANE A.M. TRAVEL TIME

TRAVEL TIME, MINUTES

## FIGURE B-6 NORTH FREEWAY (IH 45N) A.M. PEAK HOUR MAINLANE TRIPS



## FIGURE B-7 NORTH FREEWAY (IH 45N) A.M. PEAK PERIOD MAINLANE TRIPS



A.M. PEAK PERIOD IS FROM 6:00 TO 9:30 A.M. DATA COLLECTED SOUTHBOUND AT LITTLE YORK SOUTHBOUND CROSS SECTION AT LITTLE YORK EXPANDED FROM 3 TO 4 LANES IN JUNE, 1987 SOURCE : TEXAS TRANSPORTATION INSTITUTE





AVERAGE PEAK PERIOD SPEED (MPH)

B-18

## FIGURE B-9 NORTH FREEWAY (IH 45N) MAINLANE AND HOV LANE A.M. PEAK HOUR PERSON TRIPS





## FIGURE B-10 NORTH FREEWAY (IH 45N) MAINLANE AND HOV LANE A.M. PEAK PERIOD PERSON TRIPS

## FIGURE B-11 NORTH FREEWAY (IH 45N) MAINLANE AND HOV LANE A.M. PEAK HOUR AVERAGE OCCUPANCY



DATA COLLECTED SOUTHBOUND AT LITTLE YORK SOUTHBOUND FREEWAY CROSS SECTION INCREASED FROM 3 TO 4 LANES IN JUNE 1987 COLLECT A TEVAS TRANSPORTATION INSTITUTE

## FIGURE B-12 NORTH FREEWAY (IH 45N) MAINLANE AND HOV LANE A.M. PEAK PERIOD AVERAGE OCCUPANCY



B-22

DATA COLLECTED SOUTHBOUND AT LITTLE YORK PEAK PERIOD IS FROM 6:00 TO 9:30 A.M. SOUTHBOUND FREEWAY CROSS SECTION INCREASED FROM 3 TO 4 LANES IN JUNE 1987

## FIGURE B-13 A.M. PEAK HOUR AVERAGE OCCUPANCY FREEWAY WITH AND WITHOUT HOV LANE



B-23

DATA FOR FREEWAYS WITHOUT HOV LANES ARE A COMPOSITE OF GULF FWY (6/83 - 4/88) AND SOUTHWEST FWY (9/86 - PRESENT) DATA

## FIGURE B-14 NORTH FREEWAY HOV LANE EVALUATION A.M. PEAK HOUR MAINLANE AND HOV LANE EFFICIENCY



B-24





## FIGURE B-16 NORTH FREEWAY (IH 45N) HOV LANE

A.M. PEAK HOUR BUS VEHICLE AND PASSENGER TRIPS



**B-26** 

DATA COLLECTED OVER LITTLE YORK SOURCE : TEXAS TRANSPORTATION INSTITUTE
# FIGURE B-17 NORTH FREEWAY (IH 45N) HOV LANE A.M. PEAK PERIOD BUS VEHICLE AND PASSENGER TRIPS



# FIGURE B-18

# A.M. PEAK PERIOD BUS PASSENGER TRIPS FREEWAYS WITH AND WITHOUT HOV LANE



# FIGURE B-19

## NORTH FREEWAY (IH 45N) CORRIDOR PARK-AND-RIDE DEMAND



NORTH CFL FROM DOWNTOWN TO NORTH SHEPHERD (9.6 MI.) OPENED AUGUST, 1979 CONCURRENT FLOW LANE (A.M. ONLY) FROM NORTH SHEPHERD TO WEST RD (3.3 MI.) OPENED MARCH, 1981 NORTH HOV LANE FROM DOWNTOWN TO NORTH SHEPHERD (9.6 ML) OPENED NOVEMBER, 1984 HOV LANE EXTENSION FROM NORTH SHEPHERD TO ALDINE - BENDER (4.3 MI.) OPENED APRIL, 1990 CURRENT TOTAL CORRIDOR PARKING CAPACITY - 7017 SPACES CHAMPIONS (C) AND GREENSPOINT (G) LOTS WERE TEMPORARY LOTS ROURCE : TEXAS TRANSPORTATION INSTITUTE & METRO

- K KUYKENDAHL LOT (2248 SPACES)
  - L = SETON LAKE LOT (1286 SPACES)

  - N NORTH SHEPHERD LOT (1805 SPACES)
  - S = SPRING LOT (1280 SPACES)
  - W THE WOODLANDS LOT (600 SPACES)

B-29





NORTH CFL FROM DOWNTOWN TO NORTH SHEPHERD (9.6 MI.) OPENED AUGUST, 1979 CONCURRENT FLOW LANE (A.M. ONLY) FROM NORTH SHEPHERD TO WEST RD (3.3 MI.) OPENED MARCH, 1981 NORTH HOV LANE FROM DOWNTOWN TO NORTH SHEPHERD (9.6 MI.) OPENED NOVEMBER, 1984 HOV LANE EXTENSION FROM NORTH SHEPHERD TO ALDINE - BENDER (4.3 MI.) OPENED APRIL, 1990

# **APPENDIX C**

# **GULF FREEWAY AND HOV LANE DATA**

## GULF FREEWAY (I 45) AND HOV LANE, HOUSTON

Summary of A.M. Peak-Period, Peak-Direction Gulf Freeway and HOV Lane Data, December 1991 Prepared by Texas Transportation Institute

Type of Data <sup>7</sup> Phase 1 of HOV Lane Became Operational 5/16/88	"Representative" Pre-HOV Lane Value	"Representative" Current Value	% Change
HOV Lane Data			
HOV Lane Length (miles)		6.5	
HOV Lane Cost (millions of 1990 dollars)		\$44.2	
Person-Movement			
Peak Hour (7-8 a.m.)		2,209	
Peak Period (6-9:30 a.m.)		4,224	
Total Daily		8,564	
Vehicle Volumes			
Peak Hour	-	613	
Peak Period		1,168	-
Vehicle Occupancy, Peak Hour (persons/veh)		3.60	-
Accident Rate (Accidents/MVM), 11/84-12/90		1.57	-
Vehicle Breakdowns (VMT/Breakdown), 11/84-12/90		53,600	-
Violation Rate (6-9:30 a.m.)		2.0%	
Peak Hour Lane Efficiency <sup>1</sup> (1000's)		116	
Annual Value of User Time Saved (millions) <sup>7</sup>		\$1.0 to \$2.0	-
Freeway Mainlane Data (see note)			
Person Movement			
Peak Hour	5,576		
Peak Period (6-9:30 a.m.)	17,730		
Vehicle Volume			
Peak Hour	4,459		-
Peak Period	14,417		
Vehicle Occupancy, Peak Hour (persons/veh)	1.25		
Accident Rate (Injury Accidents/100 MVM) <sup>2</sup>	29.8	21.7	-27.2%
Avg. Operating Speed <sup>3</sup>			
Peak Hour	38.8		
Peak Period	46.3		-
Peak Hour lane Efficiency <sup>1</sup> (1000's)	72		-
Combined Freeway Mainlane and HOV Lane Data			
Total Person Movement			
Peak Hour			-
Peak Period			-
Vehicle Volume			
Peak Hour	—	—	-
Peak Period	-		
Vehicle Occupancy			
Peak Hour			-
Peak Period			_
2+ Carpool Volumes			
Peak Hour			
Peak Period	_		-
Travel Time (minutes) <sup>3</sup>	0 <del>7</del>	7 05	25.90
Peak Hour	9.74	7.25	-25.8%
Peak Period	8.14	7.0 <sup>s</sup>	-13.6%
Peak Hour Lane Efficiency <sup>1</sup> (1000's)			

Footnotes on page C-3

December 1991 Commund					
Type of Data	ta "Representative" "Representative" Pre-HOV Lane Current Value Value		% Change		
Transit Data					
Bus Vehicle Trips					
Peak Hour	21				
Peak-Period	48*	-			
Bus Passenger Trips					
Peak Hour	659*		] _		
Peak Period	1,462*		_		
Bus Occupancy (persons/bus)					
Peak Hour	31.4		_		
Peak Period	30.5		-		
Vehicles Parked in Corridor Park & Ride Lots	1,115	1,312	+17.7%		
Bus Operating Speed (mph) <sup>3</sup>					
Peak Hour	30.74	52.5 <sup>s</sup>	+ 71.0%		
Peak Period	41.74	54.1 <sup>s</sup>	+ 29.7%		

#### Summary of A.M. Peak-Period, Peak-Direction Gulf Freeway and HOV Lane Data, December 1991 Continued

\*Data collected at Monroe, not Telephone.

Note: Site-specific data collected at Monroe. For purposes of visibility and safety, the freeway volumes are counted between an exit and an entrance ramp. Thus, the mainlane volumes may be low.

Footnotes on following page.

Measure of Effectiveness	"Representative" Pre-HOV Lane Value	"Representative" 12/91 Value	% Change
Average A.M. Peak-Hour Vehicle Occupancy			
Freeway w/HOV lane	1.29		_
Freeway w/o HOV lane	1.34	1.12	-16.4%
A.M. Peak Hour, 2+ Carpool Volume			
Freeway w/HOV lane	520		
Freeway w/o HOV iane	595	304	-48.9%
Bus Passengers, Peak Period			
Freeway w/HOV lane	1,462	_	
Freeway w/o HOV lane	2,185	814	-62.7%
Cars Parked at Park-and-Ride Lots			
Freeway w/HOV lane	1,115	1,312	+17.7%
Freeway w/o HOV lane	1,680	1,469	-12.6%
Facility Per Lane Efficiency <sup>1</sup>			
Freeway w/HOV lane			
Freeway w/o HOV lane	76	45	-40.8%

Comparison of Measures of Effectiveness, Freeway With (Gulf, I-	45)
and Freeway Without (Southwest US 59) HOV Lane, Houston <sup>7</sup>	8

Footnotes on following page

#### Footnotes

<sup>1</sup>This represents the multiple of peak-hour passengers and average speed (passengers x miles/hour). It is used as a measure of per lane efficiency. <sup>2</sup>Due to inconsistencies in reporting accidents in Harris County, only injury accidents are included in this analysis. Accidents analyzed between Broadway and Dowling, a distance of approximately 6.5 miles, which corresponds to Phase 1 of the HOV lane. Pre-HOV lane includes 4 years of mainlane accident data from 5/16/84 to 5/15/88. Current value is from 5/16/88 to 8/91.

<sup>3</sup>From Braodway to Dowling a distance of 6.3 miles.

<sup>4</sup>Data pertains to operation in the freeway mainlanes.

<sup>3</sup>Data pertains to operation in the HOV lane.

<sup>6</sup>Based on time savings for HOV lane users in 1991, an annual estimate of travel time savings to HOV lane users is developed. A value of time of \$9.25/hour is used based on the value applied in the Highway Economic Evaluation Model.

<sup>7</sup>HOV Lane data are collected at Telephone Road and freeway data are collected at Monroe. Since the HOV lane does not yet extend to Monroe, it is not possible at this time to combine and/or compare freeway and HOV lane data.

<sup>8</sup>Data for freeways without HOV lanes are a composite of data collected on the Gulf Freeway during the time in which no HOV lane existed on that facility (6/83 thru 4/88) and on the Southwest Freeway (9/86 to present).

Source: Texas Transportation Institute. The Texas A&M University System.

#### **HOV LANE DATA**

#### **Description**

- o Phase 1 (6.5 miles) of the HOV lane opened 5/16/88. Weekend operation began 10/1/89. The capital cost for the operating segment (incl. all support facilities) in 1990 dollars was \$44.2 million. The cost to complete the entire facility (1990 dollars) will be \$121.1 million. A more detailed cost breakdown (including dates) is provided on the following two pages.
- o Key dates are noted on the capital cost sheets.

#### Person Movement

- o In December 1991, 8,564 person trips per day were served on the HOV lane.
- o A.M. Peak Hour, 2,209 persons/hour.
  - o 900 (41%) by bus, 115 (5%) by vanpool, and 1,194 (54%) by carpool (Figure 1).
  - o Average HOV lane vehicle occupancy = 3.60 persons/vehicle.
- o A.M. Peak Period, 4,224 persons.
  - o 1,820 (43%) by bus, 157 (4%) by vanpool, and 2,247 (53%) by carpool (Figure 2).

Cost Component	Year of Construction Cost	Factor	Estimated Cost 1990 Dollars
HOV Lane and Ramps			
Phase 1 Metro (1988) Phase 2 Metro (1988) Phase 1 SDHPT (1988) Phase 2 SDHPT (1988)	\$1.6 0.4 16.0 <u>12.5</u>	0.98 0.98 0.98 0.98 0.98	\$1.6 0.4 15.7 <u>12.2</u>
SUB-TOTAL	\$30.5		\$29.9
Per Mile	\$4.7		\$4.6
Surveillance, Communication and Control	\$1.9	1.00	\$1.9
SUB-TOTAL Per Mile	\$1.9 \$0.3		\$1.9 \$0.3
Support Facilities Bay Area P/R (1984) Edgebrook P/R (1981) Eastwood Transit Center (1988)	\$3.7 3.3 <u>5.6</u> \$12.6	0.93 1.05 0.98	\$3.4 3.5 <u>5.5</u> \$12.4
SUB-TOTAL	\$1.9		\$1.9
Per Mile	\$45.0		\$44.2
TOTAL COST	\$6.9		\$6.8
COST PER MILE (6.5 miles)			<b>+</b>

## GULF HOV LANE OPERATING SEGMENT Estimated Capital Cost, (millions)

Source: Compiled by TTI from data provided by Metro and TxDOT.

# GULF HOV LANE, FUTURE SEGMENTS Estimated Capital Cost, (millions)

Cost Component	Year of Construction Cost	Factor	Estimated Cost 1990 Dollars
HOV Lane and Ramps			
Phase 3 Metro Phase 3 SDHPT Hobby West Access Ramp Fuqua Access Ramps	\$4.0 42.7 6.8 <u>6.0</u>	1.00 1.00 1.00 1.00	\$4.0 42.7 6.8 <u>6.0</u>
SUB-TOTAL	\$59.5		\$59.5
Per Mile	\$6.6		\$6.6
Surveillance, Communication and Control	\$1.4	1.00	\$1.4
SUB-TOTAL Per Mile	\$1.4 \$0.2		\$1.4 \$0.2
Support Facilities Hobby East P/R Fuqua West P/R Fuqua East P/R	\$5.0 \$6.0 <u>5.0</u>	1.00 1.00 1.00	\$5.0 6.0 <u>5.0</u>
SUB-TOTAL	\$16.0 \$1.8		\$16.0 \$1.8
Per Mile	\$76.9		\$76.9
TOTAL COST	\$8.5	i	\$8.5
COST PER MILE (9.0 miles)			

Source: Compiled by TTI from data provided by Metro and TxDOT.

#### Vehicle Movement

- o A.M. Peak Hour, 613 vph
  o 27 (4%) buses, 13 (2%) vans, and 573 (94%) carpools (Figure 3).
- o A.M. Peak Period, 1,168 vehicles.
  o 59 (5%) buses, 19 (2%) vans, and 1,090 (93%) carpools (Figure 4).

#### Vehicle Breakdown Rates

- o As measured from September 1, 1988 through December 1991, the following rates have been observed.
  - o Buses; 1 breakdown per 58,400 vehicle-miles of travel (VMT).
  - o Vanpools; 0 breakdowns.
  - o Carpools; 1 breakdown per 51,900 VMT.
  - o Weighted average; 1 breakdown per 53,600 VMT.

### Peak Hour Lane Efficiency

o Peak-hour passengers multiplied by average speed is sometimes used as a measure of the efficiency of a lane. For the HOV lane, this value (expressed in 1000's) is approximately 116.

#### Travel Time Savings

- o The users of the HOV lane experience a travel time savings (Figure 5).
- o The tables on the following page indicate that, on a typical non-incident day, travel time savings of approximately 420 hours (25,181 min.) are realized. Assuming 250 days of operation, annual savings would be 104,921 hours. At \$9.25/hour, this equates to \$970,000 per year. This is extremely conservative since it does not consider travel time savings due to incidents on the freeway. Data from Houston suggest increasing this value by 100% to account for incidents would be reasonable. Thus, travel time savings to HOV lane users are estimated to be in the range of \$1.0 to \$2.0 million per year.

Northbound A.M. Travel Time Savings for Gulf HOV Lane (Average of 4 Quarterly Travel Time Surveys Conducted in 1991)

Time	Measu	Measured Travel Time HOV Lane Person Trips					Travel Time Saved	
of Day	Freeway (min)	T-Way (min)	Savings (min)	Carpool	Vanpool	Bus	Total	(Person-Minutes)
Section From	m Park Place to	o Dowling						
6:00	6.64	6.63	0.01	46	2	115	163	1.02
6:30	7.04	7.05	-0.01	212	20	230	462	-5.78
7:00	7.87	7.06	0.81	543	65	390	<del>9</del> 97	808.17
7:30	9.96	7.51	2.45	899	30	467	1,395	3,421.65
8:00	9.38	6.85	2.52	559	19	273	851	2,148.76
8:30	9.05	7.06	1.99	214	7	121	341	679.66
9:00	6.72	6.57	0.16	84	4	40	128	20.23
Peak Period	Total			2,556	147	1,635	4,337	7,073.71
	-	So	uthbound PM	Travel Time	Savings for Gu	if HOV La	nc	
Section from	Park Place to	Dowling						
3:30	6.65	6.97	-0.32	76	10	55	141	-45.08
4:00	8.17	7.31	0.86	211	22	210	442	378.47
4:30	10.60	6.96	3.64	326	36	305	668	2,426.64
5:00	12.47	7.31	5.16	697	84	548	1,328	6,854.53
5:30	13.50	7.05	6.46	486	23	376	885	5,715.36
6:00	13.25	7.33	5.92	248	6	208	462	2,734.39
6:30	7.45	7.16	0.28	71	1	78	150	42.50
Peak Period				2,114	181	1,780	4,075	18,106.80

#### FREEWAY DATA

#### <u>Note</u>

o Freeway data which have been collected in the Gulf corridor since 1983 have been, for a variety of reasons, collected at Monroe. The HOV lane does not yet extend to Monroe. As a result, the freeway data are not at this time comparable to the HOV lane data. As a result, the freeway data are generally shown as being "Pre-HOV Lane" in the summary sheet.

#### Person Movement

- o In the a.m. peak hour, the average person volume is 5,576 (Figure 6).
- o The a.m. peak period, person volume is approximately 17,730 (Figure 7).

#### Vehicle Volume

- o In the a.m. peak hour, vehicle volume is 4,459 vph (Figure 6).
- o In the a.m. peak period, vehicle volume is 14,417 (Figure 7).

#### Vehicle Occupancy

- o In the a.m. peak hour, mainlane occupancy is 1.25 persons per vehicle.
- o In the a.m. peak period, mainlane occupancy is 1.23 persons per vehicle.

#### Accident Rate

- o Implementation of the HOV lane resulted in narrower freeway lanes and no inside emergency shoulder.
- o For the section of Gulf Freeway between Broadway and downtown, the accident rate for the mainlanes for four years of operation (5/16/84 to 5/15/88) was 29.8 accidents per 100 million vehicle miles (100 MVM). "After HOV lane" accident rate for the mainlanes is 21.7 accidents per 100 MVM and includes the period 5/88 to 8/91. Only officer-reported accidents are included in current accident files. 1991 volumes estimated by TTI to compute rates.

### Average Operating Speed

o In comparison to pre-HOV lane conditions, mainlane operating speeds in the peak period increased between South Loop 610 and Dowling - the portion of the Gulf corridor which corresponds to Phase I of the HOV lane. Speeds have dropped outside South Loop 610, where the HOV lane has yet to be implemented (Figure 8).

### **Peak Hour Lane Efficiency**

- o Peak-hour passengers multiplied by average speed is sometimes used as a measure of per lane efficiency.
- o The freeway efficiency as measured at Monroe is 72 (Figure 9).

## **COMBINED FREEWAYAND HOV LANE DATA**

### Note

o The freeway data collected at Monroe (the HOV lane is not yet completed to Monroe) cannot be combined or compared to the HOV lane data collected at Telephone at this time. As a result, the combined data are not shown for those instances where Monroe and Telephone data would need to be combined.

Total Person Movement (see note)

<u>Vehicle Occupancy</u> (see note)

### **Carpool Volumes**

o In the a.m. peak hour, the total number of 2+ carpools measured on the freeway at Monroe is approximately 130 vph (Figure 10). The peak-period volume is shown in Figure 11.

Peak Hour Lane Efficiency (see note)

### **BUS\_TRANSIT DATA**

#### <u>Note</u>

o HOV Lane data are routinely collected at Telephone Road and freeway data at Monroe. Until the HOV lane is completed to Monroe, it is not appropriate to combine or compare freeway and HOV lane data.

#### **Bus Vehicle and Passenger Trips**

o Bus vehicle and passenger trips as counted on the freeway mainlanes at Monroe show: 21 peak-hour bus vehicle trips and 659 peak-hour bus passenger trips; and 48 peak-period bus trips and 1,462 peak-period bus passenger trips.

#### Park-and-Ride

- o Prior to opening the HOV lane, approximately 1,115 vehicles were parked in corridor park-and-ride lots. This has increased 17.7% to a current level of 1,312 (Figure 12).
- o Comparison of Southwest Freeway and Gulf Freeway park-and-ride utilization is shown in Figure 13.

# FIGURE C-1 GULF FREEWAY (IH 45S) HOV LANE









GULF HOV LANE, BROADWAY TO DOWNTOWN, OPENED MAY 16, 1988 PEAK PERIOD IS FROM 6:00 - 9:30 A.M.

SOURCE : TEXAS TRANSPORTATION INSTITUTE

C-12





C-13

# FIGURE C-4

GULF FREEWAY (IH 45S) HOV LANE A.M. PEAK PERIOD HOV LANE VEHICLE UTILIZATION



GULF HOV LANE, BROADWAY TO DOWNTOWN, OPENED MAY 16, 1988 PEAK PERIOD IS FROM 6:00 - 9:30 A.M.



GULF FREEWAY (IH 45S) MAINLANES AND HOV LANE A.M. TRAVEL TIME



TRAVEL TIME, MINUTES

C-15





# FIGURE C-7

# GULF FREEWAY (IH 45S) A.M. PEAK PERIOD MAINLANE TRIPS



A.M. PEAK PERIOD DEFINED AS FROM 6:00 TO 9:30 A.M. DATA COLLECTED AT MONROE HOV LANE NOT YET COMPLETED TO MONROE; FREEWAY DATA NOT DIRECTLY COMPARABLE WITH HOV LANE DATA AT THIS TIME SOURCE : TEXAS TRANSPORTATION INSTITUTE





**FIGURE C-8** 

AVERAGE PEAK PERIOD SPEED (MPH)

C-18



FIGURE C-9 GULF FREEWAY HOV LANE EVALUATION A.M. PEAK HOUR MAINLANE EFFICIENCY

PEAK HOUR EFFICIENCY PER LANE EXPRESSED AS THE MULTIPLE OF PEAK HOUR PASSENGERS TIMES AVERAGE OPERATING SPEED DATA COLLECTED AT MONROE HOV LANE NOT YET COMPLETED TO MONROE; FREEWAY DATA ARE NOT COMPARABLE WITH HOV LANE DATA AT THIS TIME

LEGEND : A = A.M. PEAK HOUR EFFICIENCY

C-19





C-20

GULF HOV LANE, BROADWAY TO DOWNTOWN, OPENED MAY 16, 1988 DATA COLLECTED AT MONROE HOV LANE NOT YET COMPLETED TO MONROE; FREEWAY DATA ARE NOT DIRECTLY COMPARABLE TO HOV LANE DATA AT THIS TIME H = TOTAL HOV LANE 2+ CARPOOLS H = TOTAL MAINLANE 2+ CARPOOLS





GULF HOV LANE, BROADWAY TO DOWNTOWN, OPENED MAY 16, 1988 DATA COLLECTED AT MONROE HOV LANE NOT YET COMPLETED TO MONROE; FREEWAY DATA ARE NOT DIRECTLY COMPARABLE TO HOV LANE DATA AT THIS TIME PEAK PERIOD IS 6:00 - 9:30 A.M.



GULF HOV LANE, BROADWAY TO DOWNTOWN, OPENED MAY 16, 1968 CURRENT TOTAL CORRIDOR PARKING CAPACITY - 2165 SPACES

LEGEND : T = TOTAL PARKED VEHICLES

E = EDGEBROOK LOT (1000 SPACES) C = CLEAR LAKE LOT (1165 SPACES)

- LEASED LOTS





# **APPENDIX D**

# NORTHWEST FREEWAY AND HOV LANE

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## NORTHWEST FREEWAY (US 290) AND HOV LANE, HOUSTON

Summary of A.M. Peak-Period, Peak-Direction Northwest Freeway and HOV Lane Data, December 1991 Prepared by Texas Transportation Institute

Type of Data Phase 1 of HOV Lane Became Operational 8/29/88	"Representative" Pre-HOV Lane Value	"Representative" Current Value	% Change
HOV Lane Data			
HOV Lane Length (miles)		13.5	
HOV Lane Cost (millions of 1990 dollars)		\$96.9	
Person-Movement			
Peak Hour (7-8 a.m.)		3,055	
Peak Period (6-9:30 a.m.)		5,270	
Total Daily		11,041	—
Vehicle Volumes			
Peak Hour		1,095	
Peak Period		1,857	
Vehicle Occupancy, Peak Hour (persons/veh)		2.79	_
Accident Rate (Accidents/MVM), 11/84-12/91		0.88	
Vehicle Breakdowns (VMT/Breakdown), 11/84-12/91		68,500	
Violation Rate (6-9:30 a.m.)		3.6%	
Peak Hour Lane Efficiency <sup>1</sup> (1000's)		153	-
Annual Value of User Time Saved (millions) <sup>7</sup>	—	\$2.2 to \$4.5	-
Freeway Mainlane Data (see note)			
Person Movement			
Peak Hour	6,140	5,905	- 3.8%
Peak Period (6-9:30 a.m.)	17,450	16,947	- 2.9%
Vehicle Volume		l	
Peak Hour	5,370	5,790	+ 7.8%
Peak Period	15,295	15,937	+ 4.2%
Vehicle Occupancy, Peak Hour (persons/veh)	1.14	1.02	-10.5%
Accident Rate (Injury Accidents/100 MVM) <sup>2</sup>	11.7	9.0	-22.4%
Avg. Operating Speed <sup>3</sup>			. 10.00
Peak Hour	28	31.6	+12.9%
Peak Period	40	47.4	+18.5%
Peak Hour Lane Efficiency <sup>1</sup> (1000's)	62	62	0.0%
Combined Freeway Mainlane and HOV Lane Data			
Total Person Movement			
Peak Hour	6,140	8,960	+45.9% +27.3%
Peak Period	17,450	22,217	+21.370
Vehicle Volume	E 490	6,885	+28.2%
Peak Hour	5,370		+28.2%
Peak Period	15,295	17,794	T 10.3 70
Vehicle Occupancy	1.14	1.30	+14.0%
Peak Hour	1.14	1.30	+ 9.6%
Peak Period	* • 17		
2 + Carpool Volumes Peak Hour	490	1,450	+195.9%
	1,365	2,494	+ 82.7%
Peak Period	2,000	#, T7T	
Travel Time (minutes) <sup>3</sup>	16.24	17.85	+ 9.9%
Peak Hour Duck Design	11.44	17.05	+ 9.5%
Peak Period	62	85	+37.1%
Peak Hour Lane Efficiency <sup>1</sup> (1000's)	02		

Footnotes on page D-3

Type of Data	"Representative" Pre-HOV Lane Value	"Representative" Current Value	% Change		
Transit Data					
Bus Vehicle Trips					
Peak Hour	7	24	+242.9%		
Peak-Period	17	50	+194.1%		
Bus Passenger Trips					
Peak Hour	270	815	+201.9%		
Peak Period	605	1,528	+152.6%		
Bus Occupancy (persons/bus)					
Peak Hour	39	34.0	- 12.8%		
Peak Period	36	30.6	- 15.0%		
Vehicles Parked in Corridor Park & Ride Lots	430	1,504	+249.8%		
Bus Operating Speed (mph) <sup>3</sup>					
Peak Hour	29.24	50.1 <sup>3</sup>	+ 71.6%		
Peak Period	49.24	52.4 <sup>s</sup>	+ 6.5%		

#### Summary of P.M. Peak-Period, Peak-Direction Northwest Freeway and HOV Lane Data, December 1991 Continued

Note: Site-specific data collected at Pinemont. For purposes of violation and safety, the freeway volumes are counted between an exit and an entrance ramp. Thus, the mainlane volumes may be low.

Footnotes on following page.

Measure of Effectiveness	"Representative" Pre-HOV Lane Value	? "Representative" 12/91 Value	% Change
Average A.M. Peak-Hour Vehicle Occupancy			
Freeway w/HOV lane	1.14	1.30	+ 14.0%
Freeway w/o HOV lane	1.34	1.18	- 11.9%
A.M. Peak Hour, 2+ Carpool Volume Change			
Freeway w/HOV lane	490	1,450	+195.9%
Freeway w/o HOV lane	595	304	- 48.9%
Bus Passengers, Peak Period			
Freeway w/HOV lane	605	1,528	+152.6%
Freeway w/o HOV lane	2,185	814	- 62.7%
Cars Parked at Park-and-Ride Lots			
Freeway w/HOV lane	430	1,504	+249.8%
Freeway w/o HOV lane	1,685	1,469	- 12.8%
Facility Per Lane Efficiency <sup>1</sup>			
Freeway w/HOV lane	62	82	+ 32.3%
Freeway w/o HOV lane	76	45	- 40.8%

#### Comparison of Measures of Effectiveness, Freeway With (Northwest US 290) and Freeway Without (Southwest US 59) HOV Lane, Houston<sup>7,4</sup>

Footnotes on following page

#### Footnotes

<sup>1</sup>This represents the multiple of peak-hour passengers and average speed (passengers x miles/hour). It is used as a measure of per lane efficiency. <sup>2</sup>Due to inconsistencies in reporting accidents in Harris County, only injury accidents are included in this analysis. Accidents analyzed between Little York and IH 610, a distance of approximately 7.7 miles. This corresponds to Phase 1 of the HOV lane. "Before" data are for the period from 1/82 to 8/88. "Current" accident data are for the period 9/88 to 8/91. 1991 freeway volumes estimated by TTI to compute rates. <sup>3</sup>From Little York to IH 610, a distance of 7.70 miles. The remaining 1.8 miles of HOV lane is inside IH 610.

<sup>4</sup>Data pertains to operation in the freeway mainlanes.

<sup>5</sup>Data pertains to operation in the HOV lane.

<sup>6</sup>Data for freeway without a HOV lane is from the Southwest Freeway (9/86 to 12/91).

<sup>7</sup>Based on time savings from HOV lane users in 1991, an annual estimate of travel time savings to HOV lane users is developed. A value of time of \$9.25/hour is used based on the value applied in the Highway Economic Evaluation Model.

\*The carpool volumes are adjusted in an effort to account for undercounting of carpool vehicles.

Source: Texas Transportation Institute. The Texas A&M University System.

### **HOV LANE DATA**

#### **Description**

- o Phase 1 (9.5 miles) of the HOV lane opened August 29, 1988.
- o The HOV lane is now complete with 13.5 miles in operation.
- The capital cost (incl. all support facilities) for the completed facility in 1990 dollars was \$96.9 million. A more detailed cost breakdown including dates is provided on the following page.
- o Selected milestone dates are listed below. Other dates are shown in the capital cost table.
  - o 10/1/89 Northwest Transit Center to Little York opens (9.5 miles)
  - o 2/6/90 HOV extended to FM 1960 (13.5 miles)
  - o 4/1/90 Northwest Transit Center opens
  - o 10/6/90 Weekend HOV operation begins
  - o 10/5/91 Weekend HOV operation ends

#### Person Movement

- o In December 1991, 11,041 person trips per day were served on the HOV lane.
- o A.M. Peak Hour, 3,055 persons/hour.
  o 815 (27%) by bus, 10 (<1%) by vanpool, and 2,230 (73%) by carpool (Figure 1).</li>
  o Average HOV lane vehicle occupancy = 2.79 persons/vehicle.
- o A.M. Peak Period, 5,270 persons.
- o 1,395 (26%) by bus, 100 (2%) by vanpool, and 3,775 (72%) by carpool (Figure 2).

#### NORTHWEST HOV LANE Estimated Capital Cost (millions)

Cost Component	Year of Construction Cost	Factor	Estimated Cost 1990 Dollars
HOV Lane and Ramps			
Design (1988) FM 1960 to FM 529 (1990) FM 529 to Little York (1990) Phase 2A, N.W. Station Ramp (1990)	\$4.6 2.6 2.7 3.7	0.98 1.00 1.00 1.00	\$4.5 \$2.6 \$2.7 \$3.7
Phase 2B, W. Little York Ramp (1988) W. Little York to N.W. Transit Center (1988) Project Management (1988)	2.1 46.0 <u>1.0</u>	0.98 0.98 0.98	\$2.1 \$45.1 <u>1.0</u>
SUB-TOTAL Per Mile	\$62.7 \$4.6		\$62.0 \$4.6
Surveillance, Communication & Control (1990) SUB-TOTAL	\$2.9 \$2.9	1.00	\$2.9 \$2.9
Per Mile	\$0.2		\$0.2
Support Facilities			
W. Little York P/R (1988) Pinemont P/R (1989) 1/2 Northwest Transit Center (1990) N.W. Station P/R (1984) N.W. Station P/R Modification (1990)	\$7.1 9.5 10.6 4.0 <u>1.4</u>	0.98 0.98 1.00 0.93 1.00	\$7.0 9.3 10.6 3.7 <u>1.4</u>
SUB-TOTAL	\$32.6		\$32.0
Per Mile	\$2.4		\$2.4
TOTAL COST	\$98.2		<b>\$</b> 96.9
COST PER MILE (13.5 miles)	\$7.3		\$ 7.2

Source: Compiled by TTI from data provided by Metro and TxDOT.
#### **Vehicle Movement**

- o A.M. Peak Hour, 1,095 vph
  o 24 (2%) buses, 2 (<1%) vans, and 1,069 (98%) carpools (Figure 3).</li>
- o A.M. Peak Period, 1,857 vehicles.
  o 43 (2%) buses, 13 (1%) vans, and 1,801 (97%) carpools (Figure 4).

#### Accident Rate

o For the period 8/88 thru 12/91, the HOV lane accident rate was 0.88 accidents per million vehicle miles.

#### Vehicle Breakdown Rates

- o As measured from September 1, 1988 through December 1991, the following rates have been observed.
  - o Buses; 1 breakdown per 36,300 vehicle-miles of travel (VMT).
  - o Vanpools; 1 breakdown per 270,417 VMT.
  - o Carpools; 1 breakdown per 69,600 VMT.
  - o The weighted average for all vehicle types is 1 breakdown per 68,500 VMT.

#### **Violation Rate**

o The observed violation rate (vehicles on the HOV lane not eligible to use the HOV lane) is approximately 3.6%.

### Peak Hour Lane Efficiency

o Peak-hour passengers multiplied by average speed is sometimes used as a measure of the efficiency of a lane. For the HOV lane lane, this value (expressed in 1000's) is approximately 153.

#### **Travel Time Savings**

o The users of the HOV lane experience a travel time savings in the a.m. (Figure 5).

o The tables on the following page below indicate that, on a typical non-incident day, travel time savings of approximately 58,230 minutes, or 971 hours, are realized. Assuming 250 days of operation and a value of time of \$9.25/hour, this equates to \$2.24 million per year. This is extremely conservative since it does not consider travel time savings due to incidents on the freeway. Data from Houston suggest increasing this value by 100% to account for incidents would be reasonable. Thus, travel time savings to HOV lane users are estimated to be in the range of \$2.2 to \$4.4 million per year.

#### FREEWAY DATA

#### <u>Note</u>

o For purposes of safety and visibility, freeway volumes are counted at Pinemont overpass between an exit ramp and an entrance ramp. Thus, freeway volumes may be low in comparison to actual freeway operations. Data are collected in a section with 3 lanes in each direction.

#### Person Movement

- o In the am. peak hour, compared to pre HOV conditions person movement has decreased by 3.8% (Figure 6).
- o The a.m. peak period, compared to pre HOV conditions person movement has decreased by 2.9% (Figure 7).

#### Vehicle Volume

- o In the a.m. peak hour, vehicle volume has increased by 7.8% (Figure 6).
- o In the a.m. peak period, vehicle volume has increased by 4.2% (Figure 7).

#### Vehicle Occupancy

- o In the a.m. peak hour, compared to pre HOV conditions mainlane occupancy has declined by 10.5%.
- o In the a.m. peak period, compared to pre HOV conditions mainlane occupancy has declined by 6.8%.

#### Accident Rate

- o Implementation of the HOV lane resulted in narrower freeway lanes and inside emergency shoulder.
- o For the section between Little York and I-610, the accident rate for the period (1/82-8/88) preceding the opening of the HOV lane was 11.7 accidents per 100 million vehicle miles (100 MVM). The accident data available for the period (9/88-12/91) after the HOV lane opened indicates an accident rate of 9.0 injury accidents/100 MVM. 1991 freeway volumes estimated by TTI to compute rates.

#### **Average Operating Speed**

o In comparison to pre-HOV lane conditions, mainlane operating speeds have decreased in the peak hour, but show improvement in the peak period. The data in Figure 8 show the average of all travel time runs made both before and after the HOV lane opened for the a.m. peak period.

#### Peak Hour Lane Efficiency

- o Peak-hour passengers multiplied by average speed is sometimes used as a measure of per lane efficiency.
- o For the freeway mainlanes, no change in per lane efficiency.

Southbound A.M. Travel Time Savings for Northwest HOV Lane (Average of 4 Quarterly Travel Time Surveys Conducted in 1991)

Time	Meas	ured Travel 7	l'ime	1	HOV Lane Per	Travel Time Saved						
of Day	Freeway (min)	T-Way (min)	Savings (min)	Carpool	Vanpool	Bus	Total	(Person-Minutes)				
Section from Eldridge to Senate												
6:00	4.04	4.10	-0.06	196	20	130	346	-19.23				
6:30	4.18	4.26	-0.08	602	602 32 243		878	-68.28				
7:00	4.28	4.20	0.08	757	12	270	1,039	86.56				
7:30	5.98	4.07	1.91	750	6	6 200		1,827.01				
8:00	4.09	4.18	-0.09	359	6	117	482	-45.47				
8:30	4.26	4.16	0.09	166	4	54	223	21.06				
9:00	4.06	4.03	0.02	99	0	7	106	2.36				
Peak Period	Total			2,929	80	1,021	4,029	1,804.01				
Section From Senate to S.P. Railroad												
6:00	12.53	13.64	-1.11	170	45	147	363	-400.95				
6:30	16.77	13.66	3.11	720	50	304	1,074	3,340.25				
7:00	23.27	14.39	8.88	1,257	13	370	1,640	14,559.54				
7:30	26.40	14.38	12.02	1,256	9	510	1,775	21,325.58				
8:00	17.04	14.03	3.02	528	2	210	740	2,231.35				
8:30	13.55	13.79	-0.24	180	0	80	260	-62.11				
9:00	12.61	13.29	-0.68	75	0	0	76	-51.29				
Peak Period	Total			4,187	119	1,621	5,926	40,942.36				
		North	bound PM T	ravel Time Sav	ings for North	west HOV	Lane					
Section from	Senate to Eld	ridge										
15:30	4.41	4.27	0.14	53	0	45	98	13.27				
16:00	4.61	4.46	0.16	156	16	50	222	34.48				
16:30	4.38	4.33	0.04	320	30	137	487	21.65				
17:00	4.63	4.48	0.15	562	0	327	889	133.30				
17:30	4.53	4.39	0.13	706	1	303	1,010	134.59				
18:00	4.40	4.43	-0.03	487	3	187	676	-18.78				
18:30	4.31	4.32	-0.01	188	0	103	292	-3.24				
Peak Period	Total			2,472	49	1,152	3,673	315.28				
Section from	the S.P. Railro	oad to Senate	;									
15:30	12.91	13.66	-0.75	98	0	20	118	-88.17				
16:00	13.31	14.67	-1.37	258	44	140	442	-604.07				
16:30	13.66	13.59	0.07	558	33	297	888	59.20				
17:00	18.55	14.70	3.85	969	5	400	1,374	5,291.18				
17:30	19.17	14.34	4.83	855	0	407	1,262	6,091.03				
18:00	17.27	14.56	2.71	460	3	230	693	1,877.89				
18:30	12.51	13.45	-0.94	149	0	77	226	-212.51				
Peak Period	Total			3,347	85	1,571	5,003	12,414.55				

#### COMBINED FREEWAYAND HOV LANE DATA

#### **Total Person Movement**

- o Percent by HOV lane, a.m. peak.
  - o At Pinemont, the HOV lane is moving 34% of peak-hour person movement (HOV lane = 3,055; freeway = 5,905) and 24\% of peak-period (HOV lane = 5,270; freeway = 16,947) person movement (Figure 9).
- o Increase in a.m. Person Movement at Pinemont
  - o Provision of the HOV lane increased total directional lanes by 33%.
  - o Total peak-hour person movement has increased by 45.9%, from 6,140 to 8,960 (Figure 9). Peak-period person movement has increased by 27.3%, from 17,450 to 22,217 (Figure 10).

#### Vehicle Occupancy

- o The combined occupancy for the freeway and HOV lane in the peak hour is 1.30, a 14.0% increase over the pre-HOV lane occupancy (Figure 11). Occupancy in the peak period is 9.6% greater than pre-HOV lane levels (Figure 12).
- o While the occupancy on the Northwest Freeway has increased, on freeways which do not have HOV lanes occupancy has decreased (Figure 13).

#### Carpool Volumes

o In the a.m. peak hour, the total number of 2+ carpools (freeway plus HOV lane) has increased by 195.9% compared to pre-HOV lane levels (Figure 14). In the a.m. peak period, the increase has been 82.7% (Figure 15). These increases have not been experienced on freeways not having HOV lanes (Figure 16).

#### Peak Hour Lane Efficiency

o Peak-hour passengers multiplied by average speed is sometimes used as a measure of the efficiency of a lane. The average efficiency of a lane on the freeway (3 freeway lanes plus 1 HOV lane lane) has increased by 32% since the implementation of the HOV lane (Figure

17). Currently, no discernable trend in efficiency is evident when the Northwest Freeway is compared with freeways that have no HOV lane (Figure 18).

#### **BUS TRANSIT DATA**

#### Bus Vehicle and Passenger Trips

- o In the a.m. peak hour, bus trips have been increased by 243% since the HOV lane opened, and a 202% increase in bus ridership has resulted (Figure 19). In the peak period, a 194% increase has occurred in bus trips, and a 153% increase in bus ridership has resulted (Figure 20).
- o While bus trips have increased in the Northwest Freeway corridor, in the corridors which do not have HOV lanes bus trips have remained fairly constant (Figure 21).

#### Park-and-Ride

- o Prior to opening the HOV lane, approximately 430 vehicles were parked in corridor parkand-ride lots. This has increased 250% to a current level of 1,504 (Figure 22).
- o The increase in cars parked in the Northwest corridor has not occurred in the freeway corridor that does not have a HOV lane (Figure 23).





NORTHWEST HOV LANE PHASE 1, NORTHWEST TRANSIT CENTER TO LITTLE YORK (9.5 MI), OPENED AUGUST 29, 1988 NORTHWEST HOV LANE PHASE 2, LITTLE YORK TO FM 1960 (3.9 MI.), OPENED FEBRUARY 6, 1990 DATA COLLECTED UNDER PINEMONT SOURCE : TEXAS TRANSPORTATION INSTITUTE

LEGEND : T = TOTAL HOV PASSENGERS B = TOTAL BUS PASSENGERS V = TOTAL VANPOOLERS C = TOTAL CARPOOLERS

## FIGURE D-2 NORTHWEST FREEWAY (US 290) HOV LANE A.M. PEAK PERIOD HOV LANE PERSON MOVEMENT



NORTHWEST HOV LANE PHASE 1, NORTHWEST TRANSIT CENTER TO LITTLE YORK (9.5 MI), OPENED AUGUST 29, 1988 NORTHWEST HOV LANE PHASE 2, LITTLE YORK TO FM 1960 (3.9 MI.), OPENED FEBRUARY 6, 1990 PEAK PERIOD IS 6:00 – 9:30 A.M. DATA COLLECTED UNDER PINEMONT SOURCE : YEXAS TRANSPORTATION INSTITUTE

# FIGURE D-3 NORTHWEST FREEWAY (US 290) HOV LANE





NORTHWEST HOV LANE PHASE 1, NORTHWEST TRANSIT CENTER TO LITTLE YORK (9.5 MI), OPENED AUGUST 29,1988 NORTHWEST HOV LANE PHASE 2, LITTLE YORK TO FM 1960 (3.9 MI.), OPENED FEBRUARY 6, 1990 DATA COLLECTED UNDER PINEMONT SOURCE : TEXAS TRANSPORTATION INSTITUTE

LEGEND : T = TOTAL HOV VEHICLES B = TOTAL BUSES V = TOTAL VANPOOLS C = TOTAL CARPOOLS

## FIGURE D-4 NORTHWEST FREEWAY (US 290) HOV LANE A.M. PEAK PERIOD HOV LANE VEHICLE UTILIZATION



LEGENO : T = TOTAL HOV VEHICLES B = TOTAL BUSES V = TOTAL VANPOOLS C = TOTAL CARPOOLS





TRAVEL TIME, MINUTES













DATA COLLECTED SOUTHBOUND UNDER PINEMONT, 3 LANE SECTION SOURCE : TEXAS TRANSPORTATION INSTITUTE







DATA COLLECTED SOUTHBOUND UNDER PINEMONT, 3 LANE SECTION SOURCE : TEXAS TRANSPORTATION INSTITUTE

LEGEND : M = MAINLANE OCCUPANCY T = TOTAL OCCUPANCY



FIGURE D-12 NORTHWEST FREEWAY (US 290) MAINLANE AND HOV LANE A.M. PEAK PERIOD AVERAGE OCCUPANCY

D-22

DATA COLLECTED SOUTHBOUND UNDER PINEMONT, 3 LANE SECTION PFAK PFRIDD IS FROM 6:00 TO 9:30 A.M.

LEGEND : M = MAINLANE OCCUPANCY T = TOTAL OCCUPANCY



PERSONS PER VEHICLE

DATA FOR FREEWAYS WITHOUT HOV LANES ARE A COMPOSITE OF GULF FWY (6/83 - 4/88) AND SOUTHWEST FWY (9/86 - PRESENT) SOURCE - TEXAS TRANSPORTATION INSTITUTE LEGEND : P = NORTHWEST FREEWAY AT PINEMONT DATA(WITH HOV LANE) N = FREEWAYS WITHOUT HOV LANE





NORTHWEST HOV LANE PHASE 1, NORTHWEST TRANSIT CENTER TO LITTLE YORK (9.5 MI), OPENED AUGUST 29, 1988 DATA COLLECTED SOUTHBOUND UNDER PINEMONT SOURCE : TEXAS TRANSPORTATION INSTITUTE LEGEND : T = TOTAL 2+ CARPOOLS A = TOTAL HOV LANE 2+ CARPOOLS M = TOTAL MAINLANE 2+ CARPOOLS



FIGURE D-15 NORTHWEST FREEWAY (US 290) MAINLANE AND HOV LANE A.M. PEAK PERIOD 2+ CARPOOL UTILIZATION

NORTHWEST HOV LANE PHASE 1, NORTHWEST TRANSIT CENTER TO LITTLE YORK (9.5 MI), OPENED AUGUST 29, 1988 PEAK PERIOD IS 6:00 – 9:30 A.M. DATA COLLECTED SOUTHBOUND UNDER PINEMONT SOURCE : TEXAS TRANSPORTATION INSTITUTE



FIGURE D-16





**FIGURE D-18** A.M. PEAK HOUR FREEWAY PER LANE EFFICIENCY FREEWAYS WITH AND WITHOUT HOV LANE

PEAK HOUR EFFICIENCY PER LANE EXPRESSED AS THE MULTIPLE OF PEAK HOUR PASSENGERS TIMES AVERAGE OPERATING SPEED. FOR THE PERIOD AFTER THE OPENING OF THE HOV LANE, IT REPRESENTS TOTAL PERSONS (FREEWAY + HOV LANE) MULTIPLIED BY THE WIGHTED AVERAGE SPEED AND DIVIDED BY 4 LANES DATA FOR FREEWAYS WITHOUT HOV LANES ARE A COMPOSITE OF GULF FWY (6/83 - 4/88) AND SOUTHWEST FWY (6/86 - PRESENT) DATA

A TERMS INTO TATALTE

## FIGURE D-19 NORTHWEST FREEWAY (US 290) MAINLANE AND HOV LANE A.M. PEAK HOUR BUS VEHICLE AND PASSENGER TRIPS



### FIGURE D-20 NORTHWEST FREEWAY (US 290) MAINLANE AND HOV LANE A.M. PEAK PERIOD BUS VEHICLE AND PASSENGER TRIPS



PEAK PERIOD IS FROM 6:00 TO 9:30 A.M. DATA COLLECTED SOUTHBOUND UNDER PINEMONT, 3 LANE SECTION

### FIGURE D-21

### A.M. PEAK PERIOD BUS PASSENGER TRIPS TOTAL, FREEWAY PLUS HOV LANE VOLUMES FREEWAYS WITH AND WITHOUT HOV LANE



PEAK PERIOD IS FROM 6:00 TO 9:30 A.M. DATA FOR FREEWAYS WITHOUT HOV LANES ARE A COMPOSITE OF CULF FWY (6/83 – 4/88) AND SOUTHWEST FWY (9/86 – PRESENT) DATA SOURCE : TEXAS TRANSPORTATION INSTITUTE

### FIGURE D-22





NORTHWEST HOV LANE PHASE 1, NORTHWEST TRANSIT CENTER TO LITTLE YORK (9.5 MI), OPENED AUGUST 29, 1968 CURRENT TOTAL CORRIDOR PARKING CAPACITY = 3130 SPACES HOV LANE EXTENSION FROM LITTLE YORK TO FM 1960 (3.9 MI.) OPENED JUNE 2, 1990 LEGEND : T = TOTAL PARKED VEHICLES N = NORTHWEST STATION (945 SPACES) Y = LITTLE YORK LOT (1265 SPACES)

P - PINEMONT LOT (920 SPACES)





NORTHWEST HOV LANE PHASE 1, NORTHWEST TRANSIT CENTER TO LITTLE YORK (9.5 MI), OPENED AUGUST 29, 1988 HOV LANE EXTENSION FROM LITTLE YORK TO FM 1960 (3.9 MI.) OPENED JUNE 2, 1990

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# **APPENDIX E**

SELECTED MAINLANE AND HOV TRAFFIC STATISTICS 

### FIGURE E-1

## SELECTED HOV AND MAINLANE STATISTICS

	K89	K90	K91	N89	N90	N91	NW89	NW90	NW91	G89	G90	<b>G</b> 91	T89	T90	T91
HOV DAILY PERSONS	18352	26960	22284	11226	19033	18252	7275	11349	11041	8139	10025	8564	44992	67367	60141
HOV DAILY VEHICLES	5915	8830	6539	488	3921	3929	2439	4117	3905	2154	2994	2475	10996	19862	16848
FWY AVERAGE ADT	157000	151000	157000	175000	188000	197000	118000	131000	128000	173000	193000	187000	156000	166000	167000
MAIN LANE + HOV PEAK PERIOD PERSONS	26803	29574	23806	25603	33573	28279	22339	22656	22217			,	74745	85803	74302
MAIN LANE + HOV PEAK PERIOD VEHICLE	19815	20255	16515	18029	23457	20243	18067	18415	17793				55911	62127	54552

Note: Freeway ADT count locations are in same vacinity as HOV lane locations K= KATY/YEAR N= NORTH/YEAR G= GULF/YEAR NW= NORTHWEST/YEAR T= TOTAL/YEAR

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# FIGURE E-2 FREEWAY AVERAGE DAILY TRAFFIC



LOCATION/DATE

NOTE: FREEWAY ADT COUNTS ARE IN THE SAME VACINITY AS HOV LANE LOCATIONS.

FIGURE E-3 MAINLANE + HOV PEAK PERIOD VEHICLES



LOCATION/DATE

FIGURE E-4 MAINLANE + HOV PEAK PERIOD PERSON



LOCATION/DATE

E-4

FIGURE E-5 HOV DAILY PERSON TRIPS



LOCATION/DATE

# FIGURE E-6 HOV DAILY VEHICLE TRIPS



LOCATION/DATE