			Technical R	eport Documentation Page
1. Report No. FHWA/TX-08/0-4962-P1	2. Government Accessio	n No.	3. Recipient's Catalog No.	0.
4. Title and Subtitle			5. Report Date	
GUIDELINES FOR HURRICANE	EVACUATION S	IGNING AND	August 2007	
MARKINGS			Published: Decen	nber 2007
			6. Performing Organizat	ion Code
7. Author(s)			8. Performing Organizat	ion Report No.
Brooke R. Ullman, Nada Trout, and	Andrew J. Ballard		Product 0-4962-F	
9. Performing Organization Name and Address			10. Work Unit No. (TRA	IS)
Texas Transportation Institute				
The Texas A&M University System	1		11. Contract or Grant No	
College Station, Texas 77843-3135			Project 0-4962	
12. Sponsoring Agency Name and Address	2		13. Type of Report and P Product	eriod Covered
Texas Department of Transportation			FIGUUCI	
Research and Technology Impleme P.O. Box 5080	Intation Office			
			14. Sponsoring Agency C	Code
Austin, Texas 78763-5080				
15. Supplementary Notes				
Project performed in cooperation w	ith the Texas Depar	tment of Transport	tation and the Fede	ral Highway
Administration.				
Project Title: Development of Guid		e Evacuation Signing	ng and Markings	
URL: http://tti.tamu.edu/documents	/0-4962-P1.pdf			
16. Abstract				
Based on focus group input and sur				
researchers developed guidelines for				ding route signs,
contraflow signs, emergency should	ler lane signs and p	avement markings,	, etc.	
17. Key Words		18. Distribution Statemer	nt	
Hurricane Evacuation, Signs, Evacuation Route,		16. Distribution Statemen	it.	
Evaculane, Emergency Shoulder, Dynamic Message				
Signs	J manne message			
19. Security Classif.(of this report)	20. Security Classif.(of th	is nage)	21. No. of Pages	22. Price
17. Socurry Classif. (of this report)	20. Security Classif.(Of th	no page)	-	22. I IICC
			22	

Guidelines for Hurricane Evacuation Signing and Markings

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August 2007 Published:: December 2007

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Evaculane Pavement Marking

On some evacuation routes in some districts, the Texas Department of Transportation (TxDOT) converts the emergency shoulder into a temporary travel lane during an evacuation (i.e., termed an "Evaculane" by some districts). Currently, TxDOT has some variety among pavement marking designs for Evaculanes throughout the coastal areas. Driver comprehension surveys indicate that a standard hurricane evacuation route symbol on a blue background placed in the shoulder is comprehended the best and motorists prefer this design when such Evaculane markings are used (Figure 1). Some districts also use supplemental arrows in conjunction with the markings (Figure 2). Such arrows have neither positive nor negative effects on driver comprehension or preference; consequently, arrows are optional.



Figure 1. Hurricane Evacuation Route Symbol



Figure 2. Symbol with Supplemental Arrow

Contraflow Crossover Signs

Several districts have established plans to operate contraflow evacuation routes. Currently, a standard sign does not exist to convey the presence and operation of such contraflow operations. Studies of two signing options (see Figure 3) show that neither was well understood by drivers. In the case of the sign at the bottom of this figure, it is possible that providing arrows that clearly define all options for route decisions could improve comprehension. Additionally public education regarding the meaning of "contraflow" could also increase the effectiveness of this type of signing.



Figure 3. Contraflow Crossover Signs

Evacuation Route Signs (EM-1)

Evacuation route trailblazing signs, either text- or symbol-based (EM-1T or EM-1a) are used extensively on hurricane evacuation routes statewide (Figure 4 and Figure 5, respectively). Where it is important to notify cross-street traffic that they have reached such a route, either type of sign is acceptable. However, arrows defining the direction of the evacuation should be provided at these decision points in order to ensure proper motorist comprehension and route selection. For the symbol-based sign (EM-1a), a supplemental arrow will need to be added (see Figure 5).



Figure 4. EM-1T Evacuation Route Sign



Figure 5. EM-1a Evacuation Route Sign with Supplemental Arrow

Evacuation Route Designations on Overhead Guide Signs

At major freeway/expressway diverge points, it is important to denote which facility is the evacuation route. An evacuation route text banner (white text on blue) should be used to make this designation (see Figure 6). Drivers indicated a preference to also include the hurricane evacuation route shield on the sign (see Figure 7), but this does not necessarily yield significant improvements in driver comprehension.



Figure 6. Designation of Evacuation Route with a Text Banner



Figure 7. Text Banner and Evacuation Route Shield Combination

Evaculane Signing

Signs are needed to inform motorists when an emergency shoulder (i.e., an Evaculane) is open for use during an evacuation. Two types of signs effectively convey this message (Figure 8 and Figure 9). Figure 8 shows beacons above the sign that are activated when the Evaculane is open and deactivated when the lane is closed to all vehicles except for emergency use (i.e., disabled vehicles, emergency roadside services, EMS). Figure 9 shows a type of sign that should be fabricated as a folding sign to be unfolded and displayed only when opening an Evaculane. During other times, the sign should be folded closed and not visible to approaching traffic.



Figure 8. Evaculane Signing with Flashing Beacons



Figure 9. Folding Evaculane Sign

"Evaculane Ends" Sign

At locations where an Evaculane is being terminated, it is acceptable to use either of the signs shown in Figure 10. Both types of signs are equally well understood by drivers.



Figure 10. "Evaculane Ends" Signs

Folding Signs

When motorists are traveling in contraflow lanes virtually all traffic signs are facing away from the driver, leaving contraflow motorists in need of critical motorist information. Consequently, it is necessary to place additional traffic signs such that they are readable by contraflow motorists. Except during contraflow operations, the only signs viewable to motorists on the wrong side of the highway should be signs instructing motorists of prohibitions; e.g., WRONG WAY, DO NOT ENTER, etc. Therefore signs posted for contraflow motorists should not be readable by wrong-way traffic; i.e., they should not be displayed every day. An inexpensive and effective solution is the use of folding signs, as depicted in Figure 11 through Figure 12.

Where available, folding signs for contraflow lanes may be installed on the back of existing sign assemblies.

Motorist Services Signs

The contraflow fuel plan is intended to result in no fuel shortages along the route. However, in the event that some gas stations run dry, folding signs, e.g., Figure 11, indicating the distance to the next gas station and rest rooms may be opened, revealing messages to contraflow traffic.



Figure 11. Folding Motorist Services Signs

Contraflow Destination Signs

Folding contraflow destination signs, as shown in Figure 12, are intended to provide route guidance to evacuating motorists.



Figure 12. Folding Motorist Destination Signs

Performance Plan

Because of the possible long duration between hurricane evacuations and associated contraflow operations, folding signs may not be opened and displayed to traffic for extended time periods. All contraflow folding signs should be inspected annually to ensure that the sign sheeting, hinges, and latch mechanisms function properly.

Exit Number Gore Markings

Exit ramps on controlled-access highways, which are evacuation routes, are numbered and signed with E1-5(a-e) signs. This identification should be supplemented with the exit ramp number displayed as a pavement marking in the ramp gore, as shown in Figure 13.



Figure 13. Exit Ramp Number Pavement Marking

Dynamic Message Signing and Portable Changeable Message Signing

When hurricane evacuations require the closure of roadways or travel lanes, route diversions, etc., the principles and procedures for developing and displaying messages on either permanent dynamic message signs (DMS) or portable changeable message signs (PCMS) provided in the *Dynamic Message Sign Message Design and Display Manual*

should be followed (available at <u>http://tti.tamu.edu/documents/0-4023-P3.pdf</u>). In addition, simplified messages for PCMS use for general warning and lane closure situations are available in the *Development of a Field Guide for Portable Changeable Message Sign Use in Work Zones* report (available at <u>http://tti.tamu.edu/documents/0-4748-2.pdf</u>). In addition to these recommendations, the following abbreviations should be used when necessary for hurricane evacuation-specific terms:

- EVAC TRAF
- EVAC RTE
 - EVAC SHELTER
- FUEL AVAIL
- (Evacuation Route) (Evacuation Shelter)

(Evacuation Traffic)

(Fuel Available)

DMS and PCMS can also be used to provide advance planning and education information for future evacuation situations. Four different information stages exist where drivers may desire different types of information to make them feel comfortable with their travel decisions. These stages are as follows:

- 1. All hurricane season or once a hurricane is in the Gulf of Mexico but still with indeterminate landfall expectations.
- 2. Prior to a formal hurricane evacuation order being called, but a threatened area is determined.
- 3. Once a formal evacuation order has been issued.
- 4. No longer safe to start to evacuate (within a few hours of expected landfall within the area).

The following sections provide general driver information needs for each of these stages as well as a limited set of example messages for each. The associated figures (Figure 14 through Figure 17) depict alternating DMS display phases.

Stage 1: All Season/Prior to Hurricane Threat Messages

Messages could contain information regarding:

- Determine safe evacuation routes inland
- Ride sharing suggestions
- Check vehicle maintenance
- Fill vehicle gas tank
- Know your emergency broadcast network
- Traffic operations education:
 - Contraflow lanes
 - o Shoulder lanes
 - Where to get information regarding designated evacuation routes.

Stage 1 recommended messages are shown in Figure 14.

	Message 1
Phase 1	Phase 2
	DO YOU KNOW
HURRICANE SEASON	YOUR EVACUATION
IS HERE	ROUTE?
	Message 2
Phase 1	Phase 2
	MAKE AN
HURRICANE SEASON	EVACUATION PLAN
IS HERE	
	Message 3
Phase 1	Phase 2
HURRICANE SEASON	PLAN TO
IS HERE	RIDESHARE WITH
IS HERE	FAMILY OR NEIGHBORS
	Message 4
Phase 1	Phase 2
HURRICANE SEASON	RIDESHARING
IS HERE	REDUCES
15 HERE	EVACUATION TRAFFIC
	Message 5
Phase 1	Phase 2
HURRICANE SEASON	IS YOUR
IS HERE	VEHICLE MAINTENANCE
IS HERE	UP TO DATE?
	Message 6
Phase 1	Phase 2
HURRICANE SEASON	YOUR EMERGENCY
IS HERE	BROADCAST NETWORK
	IS XXXX AM
	Message 7
Phase 1	Phase 2
HURRICANE SEASON	EVACUATION ROUTE
IS HERE	INFORMATION
	CALL <phone number=""></phone>

Figure 14. Stage 1 DMS Messages

Stage 2: Prior to Formal Evacuation

The following are suggestions for message information content during this time:

- Reminder to pack a map of state and local area in case of evacuation
- Where to get information regarding designated evacuation routes
- Ridesharing suggestions

- Contact information for Red Cross shelters
- Provide the emergency broadcast station to use for current weather or evacuation conditions

Figure 15 depicts suggested DMS messages for Stage 2.

Stage 3: During Formal Evacuation

The information suggestions for this phase include:

- Post that a formal evacuation is currently underway
- Reminder to take a map of the state and local area
- Contact information for Red Cross shelters
- Encourage ridesharing
- Gas availability (if this becomes an issue)
- Information regarding shoulder or contraflow lanes (if they are enacted)
- Emergency broadcast station to use for current weather or evacuation conditions

Recommended Stage 3 messages are shown in Figure 16.

Stage 4: No Longer Safe to Start an Evacuation

The following information is recommended for messages during this time:

- Reminder to stay indoors
- Suggestion to return home or to go to the nearest shelter
- Contact information for local shelters

DMS message recommendations during Stage 4 are provided in Figure 17.

	Message 1	
Phase 1	Phase 2	
HURRICANE	YOUR EMERGENCY	
IN	BROADCAST NETWORK	
GULF	IS XXXX AM	
	Message 2	
Phase 1	Phase 2	
HURRICANE	PLAN TO	
IN	RIDESHARE WITH	
GULF	FAMILY OR NEIGHBORS	
	Message 3	
Phase 1	Phase 2	
HURRICANE	RIDESHARING	
IN	REDUCES	
GULF	EVACUATION TRAFFIC	
	Message 4	
Phase 1	Phase 2	
HURRICANE	EVACUATION ROUTE	
IN	INFORMATION	
GULF	CALL <phone number=""></phone>	
	Message 5	
Phase 1	Phase 2	
HURRICANE	REMEMBER TO	
IN	TAKE MAPS	
GULF	IF EVACUATING	
	Message 6	
Phase 1	Phase 2	
HURRICANE	CHECK YOUR	
IN	EVACUATION SUPPLIES	
GULF		
	Message 7	
Phase 1	Phase 2	
HURRICANE	RED CROSS	
IN	SHELTER INFORMATION	
GULF	CALL <phone number=""></phone>	
	Message 8	
Phase 1	Phase 2	
HURRICANE	NEED SPECIAL	
IN	TRAVEL ASSISTANCE?	
GULF	CALL 211	

	Message 1	
Phase 1	Phase 2	
HURRICANE	TAKE STATE	
EVACUATION	AND LOCAL	
IN PROGRESS	MAPS	
	Message 2	
Phase 1	Phase 2	
HURRICANE	RIDESHARE	
EVACUATION	WITH	
IN PROGRESS	FAMILY OR NEIGHBORS	
	Message 3	
Phase 1	Phase 2	
HURRICANE	RIDESHARING	
EVACUATION	REDUCES	
IN PROGRESS	EVACUATION TRAFFIC	
	Message 4	
Phase 1	Phase 2	
HURRICANE	FUEL	
EVACUATION	AVAILABLE	
IN PROGRESS	NEXT EXIT	
	Message 5	
Phase 1	Phase 2	
HURRICANE	NEXT FUEL	
EVACUATION	AVAILABLE	
IN PROGRESS	EXIT XXX	
	Message 6	
Phase 1	Phase 2	
HURRICANE	NEXT FUEL	
EVACUATION	AVAILABLE	
IN PROGRESS	XX MILES	
	Message 7	
Phase 1	Phase 2	
HURRICANE	TUNE TO	
EVACUATION	EMER BROADCAST	
IN PROGRESS	XXXX AM	

Figure 16.	Stage 3 DMS Message	S
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Message 8		
Phase 1		Phase 2
HURRICANE		RED CROSS
EVACUATION		SHELTER INFORMATION
IN PROGRESS		CALL <phone number=""></phone>
Message 9		
Phase 1		Phase 2
HURRICANE		DO NOT
EVACUATION		STOP ON
IN PROGRESS		SHOULDER

Figure 16. Stage 3 DMS Messages (continued)

	Message 1	
Phase 1		Phase 2
HURRICANE		SEEK
LANDFALL		SHELTER
SOON		NOW
	Message 2	
Phase 1		Phase 2
HURRICANE		GO TO
LANDFALL		NEAREST
SOON		SHELTER
	Message 3	
Phase 1		Phase 2
HURRICANE		LOCAL SHELTER
LANDFALL		INFORMATION
SOON		CALL <phone number=""></phone>
Message 4		
Phase 1		Phase 2
EXTREME		SEEK
WIND		SHELTER
WARNING		NOW

Figure 17.	Stage 4 DMS Messages
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