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COMPARATIVE ANALYSIS OF ATTITUDES, OPINIONS, EXPERIENCES AND CHARACTERISTICS OF HIGHWAY RELOCATEES

by

Jesse L. Buffington Associate Research Economist

Dale L. Schafer Systems Analyst

Research Report 159-3F Research Study Number 2-15-73-159 An Analysis of Attitudes of Relocatees Under the 1970 Relocation Assistance Program

Sponsored by State Department of Highways and Public Transportation in Cooperation with the Federal Highway Administration U.S. Department of Transportation

May, 1975

Texas Transportation Institute Texas A&M University College Station, Texas

PREFACE

The authors want to express their appreciation to members of the State Department of Highways and Public Transportation for their assistance in this study. Mr. L. E. Clarke and Mr. Arthur B. Grace, Jr. of the Right of Way Division gave valuable assistance and guidance in the study. Assistance in data collection was given by personnel of various districts.

Mr. Jack Staples of the Federal Highway Administration has provided guidance and assistance in the study

Other members of the Texas Transportation Institute were helpful. Mrs. Karen Baltuskonis typed and prepared the report for publication.

The contents of this report reflect the views of the authors who are responsible for the facts and the accuracy of the data presented herein. The contents do not necessarily reflect the official views or policies of the Federal Highway Administration. This report does not constitute a standard, specification, or regulation.

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ABSTRACT

This study analyzes the attitudes, opinions, experiences, and characteristics of highway relocatees displaced under the 1968 and 1970 Relocation Programs. Four classifications are used in a comparative analysis as follows: (1) type of relocatee (residential versus business or institutional), (2) type of relocation program (1968 versus 1970), (3) population of urban location, and (4) ethnic background.

The sample consists of 444 relocatees. Of these, 76 percent were residential; 70 percent relocated under the 1970 Program; 60 percent lived in urban areas over 100,000 population; and 75 percent were Anglos.

The findings indicate that the opinions and attitudes of residential relocatees were more favorable than those of business or institutional relocatees. The classification by type of program indicates that both the 1968 and 1970 programs produced similar attitudes toward the two relocation programs and toward the relocation experience. The classifications according to population of urban location and race reveal few significant differences in relocatee characteristics, experiences, opinions, and attitudes.

Key Words: highways, relocatees, relocation, program, attitudes, opinions, experiences, characteristics, and differences.

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SUMMARY OF FINDINGS AND RECOMMENDATIONS

This study evaluates the effectiveness of the 1968 and 1970 relocation assistance programs by analyzing and comparing the attitudes, opinions, experiences, and characteristics of relocatees recently displaced by urban and rural highway projects in Texas. More specifically, this is a comparative analysis of relocatees classified in four different ways: (1) type of relocatee (residential versus business or institutional), (2) type of relocation program (1968 versus 1970), (3) population of urban location, and (4) ethnic background.

The sample consists of 444 relocatees (336 residential and 108 business and institutional) interviewed in three separate surveys beginning in 1972. Nearly 30 percent were relocated under the 1968 program and the remainder under the 1970 program. About 60 percent were located in urban areas with populations of over 100,000 people. About 50 percent owned their facilities and nearly 50 percent were under 40 years old. Last, about 75 percent of the relocatees were Anglos, and the remainder were Blacks, Mexican-Americans, or of Oriental descent.

Summary of Findings

The findings of the individual surveys, submitted in separate reports, leave little doubt that the 1968 and 1970 relocation programs have gone far in meeting their goals. Also, a large majority of the relocatees rated the State Department of Highways and Public Transportation (SDHPT) very favorably in the administration of these programs.

The findings of this comparative study are summarized according to the classifications mentioned above.

Type of Relocatee

The primary results obtained from a classification of the relocatees according to type of relocatee are as follows:

- Business relocatees were more likely than residential relocatees to have the following characteristics or experiences:
 - (a) Anglos.
 - (b) Over 50 years old.
 - (c) Occupants of original facilities for longer period.
 - (d) Require more time to move.
 - (e) Recipients of larger moving payments.
 - (f) Recipients of smaller total relocation payments.
- (2) Business relocatees were more likely than residential relocatees to have the following opinions or attitudes:
 - (a) Be opposed to highway improvements.
 - (b) Feel more powerless to influence the SDHPT.
 - (c) Believe that their replacement facilities were of poorer quality.
 - (d) Prefer longer moving times.
 - (e) Consider financial aid as the most helpful and needed service.
 - (f) Think that their moving payments were inadequate.
 - (g) Think that their financial conditions had worsened.
 - (h) Suggest larger moving payments.
 - (i) Suggest that other types of relocation payments be made.
 - (j) Give the relocation program a lower rating.
 - (k) Have mixed emotions concerning the entire relocation experience.

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These findings indicate that the opinions and attitudes of business relocatees were less favorable than those of residential relocatees.

Type of Program

The results obtained by classifying the relocatees by type of program are as follows:

- (1) Relocatees of the 1970 Program were more likely than relocatees of the 1968 Program to have the following characteristics and experiences:
 - (a) Anglos.
 - (b) Owners of their original facilities.
 - (c) Residents of smaller urban areas.
 - (d) Occupants of higher valued original facilities.
 - (e) Occupants of original facilities for shorter period.
 - (f) Have earlier knowledge of the proposed highway improvement.
 - (g) Obtain news of the required move from neighbors, friends, or businessmen.
 - (h) Require more time to move (only business relocatees).
 - (i) Recipients of larger moving payments.
 - (j) Recipients of smaller total relocation payments.
- (2) Relocatees of the 1970 Program were more likely than relocatees of the 1968 Program to have the following opinions and attitudes:
 - (a) Consider financial aid as the most helpful and needed service.
 - (b) Suggest that other relocation payments be made.
 - (c) Be opposed to highway improvements.

These findings show no significant differences in the relocatees' overall attitudes toward the relocation programs or entire relocation experiences (two key variables of the analysis). In other words, both programs produced essentially the same end results. Had the differences in payments and services been greater between the two programs, the overall attitudes might have been significantly different.

Population of Urban Location

The results obtained by classifying the relocatees by population of urban location are as follows:

- (1) Relocatees of smaller urban areas were more likely than relocatees of larger urban areas to have the following characteristics and experiences:
 - (a) Anglos or Mexican-Americans.
 - (b) Owners of their original facilities.
 - (c) Occupants of original facilities for shorter periods of time.
 - (d) Occupants of lower valued original facilities.
 - (e) Relocatees under the 1968 Program.
- (2) Relocatees of the small urban areas were more likely than relocatees of larger urban areas to have the following opinions and attitudes:
 - (a) Consider financial aid the most helpful service.
 - (b) Be more pleased to receive news of the required displacement.

The results of the study show that there were few significant differences in relocatee characteristics, experiences, opinions, and attitudes due to size of the urban location.

Ethnic Background

Finally, the results obtained by classifying the relocatees by ethnic background are as follows:

- Anglos were more likely than Blacks and Mexican-Americans to have the following characteristics and experiences:
 - (a) 01der.
 - (b) Owners of their original facilities.
 - (c) Occupants of original facilities of higher value.
 - (d) Occupants of original facilities for longer periods of time.
 - (e) Have earlier knowledge of the proposed highway improvements.
 - (f) Take some sort of action toward these improvements.
 - (g) Obtain news of the required move from neighbors, friends, or businessmen.
 - (h) Recipients of larger moving payments.
- (2) Anglos and Mexican-Americans were more likely than Blacks to have the following opinions and attitudes:
 - (a) Consider financial aid as the most helpful and needed service.
 - (b) Feel powerless to influence the State Department of Highways and Public Transportation's decisions.

There were no significant differences in the relocatees' overall attitudes toward the two relocation programs or toward the entire relocation experience by ethnic background.

Recommendations

The above findings indicate that the principal problem area is the significant differences in the experiences, opinions, and attitudes of business and institutional relocatees as compared to residential relocatees.

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Consequently, all of the following recommendations are directed toward ameliorating this problem:

- Greater effort should be made to convince affected businesses that they can have an influence on highway planning.
- (2) Greater effort should be made to assist business relocatees to determine all of their searching and moving expenses.
- (3) Legal authorization should be obtained to reimburse business relocatees for all reasonable losses incurred during and after the move. Even though it is difficult to estimate these losses, the relocatees should be entitled to reimbursement.
- (4) Business relocatees should be given a minimum moving time of 180 days in liew of the present 90-day minimum.

These recommendations are similar to those given in the report of the business survey (2).

To develop procedures for implementing the above recommendations, additional research on relocatees should be conducted to determine the following:

- (1) Long-range problems of business relocatees.
- (2) Procedures for estimating all the relocation costs, including profit loss, to business relocatees.
- (3) Effects of highway displacement as a reason for business failures.

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IMPLEMENTATION STATEMENT

The findings of this study will enable state and federal agencies to make a critical evaluation of the 1970 Uniform Relocation Assistance Program's effect on the attitudes, opinions, and experiences of various types of highway relocatees. Although much progress has been made to reduce the adverse effects of highway displacements, this study indicates that some problems remain. Implementation of these findings should be at the federal and state levels.

At the federal level, the law should be changed to provide business relocatees the following:

 Payment for all reasonable losses incurred during and after move.

At the state level, the State Department of Highways and Public Transportation should put forth greater effort to:

- Convince affected business relocatees that they can have an influence on highway planning.
- (2) Assist business relocatees to determine all of their searching and moving expenses.
- (3) Increase the minimum moving time to 180 days in lieu of the present 90 days minimum.

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INTRODUCTION

Purpose of Study

The expanded relocation assistance program as provided by the Federal Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 and by parallel state legislation is designed to alleviate hardships of residential, business, institutional, and farm relocatees displaced by right-of-way acquisitions. The 1970 Act provides for a liberal increase in the level of relocation assistance over and above that provided by the 1968 Federal Aid Highway Act. Both the level of service and the size of payments were increased significantly. The Texas relocation program has been operated under the provisions of the 1970 Act since January 8, 1971.

Recognizing the need to evaluate the effectiveness of these relocation programs, the State Department of Highways and Public Transportation, (SDHPT), in cooperation with the Federal Highway Administration, authorized the Texas Transportation Institute to conduct three surveys of relocatees relocated under one of these programs. The first survey included only residential relocatees located in Houston and Austin, Texas, and the results were published in 1973 (<u>1</u>). Most of these relocatees were relocated under the 1968 relocation program. The second survey again included only residential relocatees, but they were from Edinburg, San Angelo, Wichita Falls, Waco, and Fort Worth. Also, this survey included only relocatees relocated under the 1970 relocation program, and the results were published in 1974 (<u>2</u>). The third survey included only business and institutional relocatees relocated under the 1970 relocation program, and the survey included reloca-

tees from Austin, Waco, Wichita Falls, Texarkana, Fort Worth and Dallas. The results were published in 1975 (3).

An analysis of the attitudes, opinions, experiences, and characteristics of relocatees included in the above described surveys has been performed to determine the extent of differences between the following classifications of relocatees: (1) type of relocatee (residential versus business or institutional, (2) type of relocation program (1968 versus 1970), (3) population of urban location, and (4) ethnic background of relocatee. The results of the comparable analyses are presented in this report. These results should help identify some of the remaining problem areas that should receive additional attention. By combining the data from three surveys, the results are based on a larger sample of relocatees possessing more diverse characteristics and relocation experiences.

Generally, the results of the individual surveys reveal that a large majority of relocatees, regardless of type, rated the State Department of Highways and Public Transportation very favorably on the administration of these relocation programs.

Sample Characteristics

Figure 1 shows the location of most of the 444 sampled relocatees. A small number of relocatees were displaced from highway projects in counties not identified in Figure 1. Such projects were in or near small towns. Highway projects that displaced a large number of relocatees were sampled to keep the cost of the study to a minimum. The percentage of relocatees randomly sampled in each project ranged from 33 to 100 percent.

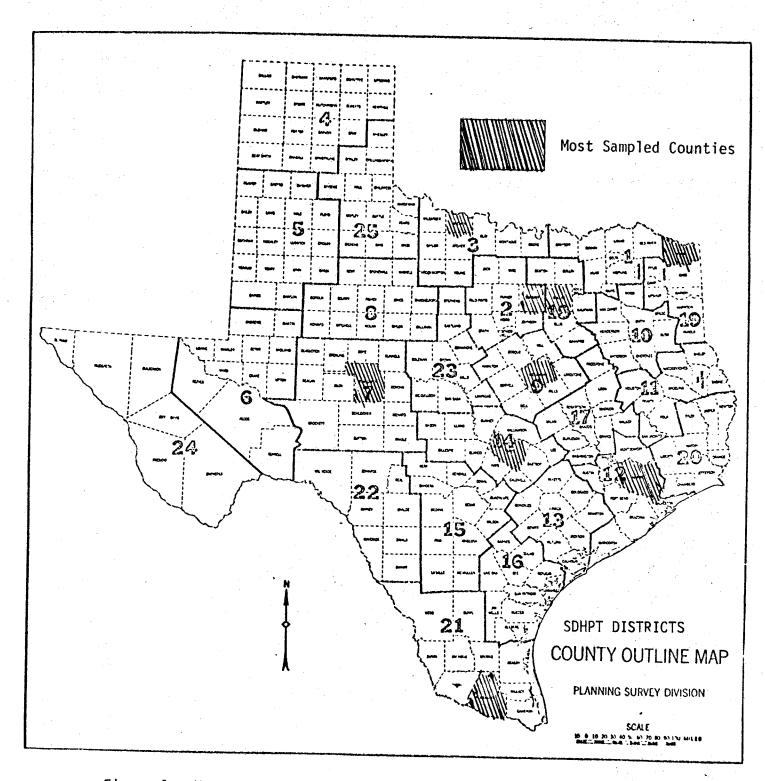


Figure 1. Map of Texas showing counties which had most of the sampled relocatees of selected SDMPT Districts.

A detailed description of the sample characteristics of relocatees of the three surveys is presented in the previously published reports (1,2,3). However, Table 1 presents selected characteristics of relocatees contacted and interviewed in person by survey. Also, Appendix Tables 1 and 2 present additional information by survey.

Method of Analysis

Statistically significant differences in the attitudes, opinions, experiences, and characteristics of the four types of relocatees are determined through the use of a Chi-square (χ^2) test. Although the tables presented in this report show relative (percentage) frequency distributions, the χ^2 test is made on the absolute (count) frequency distributions which are not shown.

If the computed χ^2 value exceeds the critical χ^2 value for some level of probability, say the .05 level, the observed frequencies resulting from a cross-classification of two variables (e.g., type of relocatee versus type of program) differ significantly from corresponding theoretical frequencies. This means that the observed differences are greater than can be reasonably attributed to chance alone, and suggests that the two variables are not independent of each other. Therefore, inferences can be made to explain the results.

The .05 probability level is used in this study. For practical reasons, the computed χ^2 values are not presented in this report. Also, only those cross-classifications that produced logical relationships are presented in this report. Appendix Table 3 shows the variables considered in this comparative analysis.

| | | · · · · · · · · · · | Surv | /ey | |
|--|-----|----------------------------|--|----------------------------|----------------------------|
| Variable/ Characteristic | | 1 No.=171 | 2 No.=165 | 3 No.=108 | Total No.=444 |
| | | ····· | Perce | ent | |
| Type of Relocatee Resident Business/Institution | | 100 0 | 100 0 | 0 100 | 76 24 |
| Type of Program 1968 1970 | | 75 25 | 0 100 | 0 100 | 29 71 |
| Population of Urban Locat Less than 50,000 ^a 50,000 - 74,999 75,000 - 99,999 100,000 - 499,999 500,000 or more | ion | 0 0 0 44 56 | 21 13 42 24 0 | 15 9 21 30 25 | 12 7 21 33 27 |
| Tenure of Real Property Owner Tenant | | 50 50 | 58 42 | 43 57 | 51 49 |
| Age of Head/Interviewee ^b Less than 40 years 40 - 49 50 - 59 60 - 69 70 or more | | 30 20 25 12 13 | 31 22 19 15 13 | 20 19 30 15 16 | 28 20 24 14 14 |
| Ethnic Background of Head/Interviewee ^b | | · · · · · | in a statistica and a s | | |
| Anglo Black Other | | 56 33 11 | 83 2 15 | 97 1 2 | 76 14 10 |

Selected Characteristics of Relocatees, by Survey

Table 1

^aInclude a few relocatees in rural towns.

^bSurvey 3 has interviewee data.

COMPARISONS BY TYPE OF RELOCATEE

Of the four comparisons made of the respondent relocatees, the comparison of residential relocatees with business or institutional relocatees reveals the most significant differences in attitudes, opinions, experiences and characteristics. The presentation of these differences is divided into two categories: (1) characteristics and experiences and (2) opinions and attitudes. Also, the seven institutional relocatees and 101 business relocatees are combined and reported as business relocatees.

Characteristics and Experiences

Comparisons of the characteristics of residential relocatees and business relocatees, shown in Table 2, reveal that a higher proportion of the business relocatees (interviewees) were Anglos and over 50 years old. Also, none of the business relocatees were relocated under the 1968 Program, whereas, 38 percent of the residential relocatees were relocated under that program (Table 2).

Comparisons of the various experiences of the two types of relocatees indicate that the business relocatees were better informed of the proposed highway improvement and the relocation program prior to official notification of available relocation assistance than were the residential relocatees (Table 3). This finding is partially explained by a higher proportion of the business relocatees attending hearings concerning the proposed highway (Table 3). Also, business relocatees were more likely than residential relocatees to be first informed of the required move through a source other than a Department (SDHPT) official.

| Variable/ Characteristic | Resident | ype of Relocate Business ^a No. = 108 | ee Total No. = 444 |
|--|----------------|---|--------------------------|
| | | Percent | |
| Ethnic Background Anglo Black | 69 18 | 97 1 | 75 14 |
| Other | 13 | 2 | 11 |
| Age of Head of House/Interviewee Less than 40 years 40 - 49 years 50 - 59 years | 31 21 22 | 20 19 30 | 29 20 23 |
| 60 or more years | 26 | 31 | 28 |
| Type of Program 1968 program 1970 program | 38 62 | 0 100 | 29 71 |

Table 2

Characteristics of Heads of Households or Interviewees and Type of Program, by Type of Relocatee

^aIncludes seven institutions or nonprofit organizations.

| | Type of Relocatee | | |
|---|---------------------|----------------------------------|------------------|
| Variable/Experience | Resident No.=336 | Business ^a No.=108 | Total No.=444 |
| | | Percent | |
| Time Knew About Highway Improvement ^b | - | | |
| Less than I year | 32 | 12 | 27 |
| 1 to 3 years | 39 | 19 | 34 |
| 3 or more years | 19 | 63 | 30 |
| Didn't remember | 10 | 6 | 9 |
| Actions Taken Toward Highway Improvement ^b | | | |
| Attended hearings/meetings | 8 | 17 | 10 |
| Other actions | 8 | 6 | 3 |
| Took no actions | 90 | 81 | 88 |
| Prior Knowledge of Relocation Program ^{b C} | | | |
| Yes | 12 | 62 | 24 |
| No | 36 | 31 | 35 |
| Didn't remember/not applicable | 52 | 7 | 41 |
| bran c remember/not appricable | Ŭ L | | - - 7 I |
| How First Informed of Required Move | | | |
| Neighbor, friend, businessman | 26 | 70 • • | 37 |
| Texas Highway Department | 31 | 4 | 24 |
| Landlord | 17 | 0 6 | 13 |
| News me dia | 9 | 6 | 8 |
| Other sources | 16 | 4 | 13 |
| Didn't remember | 1 | 16 | 5 |

Experiences Pertaining to Highway Improvement, Prior Knowledge of Relocation Program, and How Informed of Required Move, by Type of Relocatee

Table 3

^aIncludes seven institutions or nonprofit organizations.

^bBefore being given official notification of available relocation assistance.

^CSome took more than one action, causing the percentages to add up to over 100.

As might be expected, business relocatees were more likely to receive higher moving payments than residential relocatees (Table 4). It usually costs more for the business relocatee to move than the residential relocatee. However, the business relocatee usually received less in combined relocation payments than did the residential relocatee (Table 4). Most of the residential relocatees received an additional relocation payment which assisted them in purchasing or renting replacement facilities. Such was not the case for business relocatees. (See Appendix Table 4 for mean, median, minimum, and maximum values of the continuous variables presented in Tables 3 and 4 in the text.)

The actual time span taken for moving was longer for the business relocatees than for the residential relocatees (Table 4). Therefore, the former may have been under more pressure to meet the official 90 day moving time limit than the latter. However, the SDHPT granted all requests for extensions regardless of the type of relocatee.

Significant differences in the above characteristics and experiences of the two types of relocatees indicates why they had different opinions and attitudes with respect to the highway improvement, the whole relocation program, and entire relocation experience.

Opinions and Attitudes

The opinions and attitudes of the business relocatees differed considerably from those of the residential relocatees. They had different opinions concerning their preferred moving times, changes in quality of their facilities, adequacy of their moving payments, and the effects of

| | Type of | | |
|--|---------------------------------|----------------------------------|--------------------------|
| Variable/Experience | Resident No.=336 | Business ^a No.=108 | Total No.=444 |
| | • • • • • • • • • • • • • • • • | Percent | |
| Time Occupied Original Facilities Less than 1 year 1 to 5 years 5 to 10 years 10 or more years | 12 31 14 43 | 2 20 37 41 | 9 29 19 43 |
| Actual Moving Time ^b Moved before notified Less than 3.5 months 3.5 - 6.4 months 6.5 or more months Not determined | 9 32 29 26 4 | 3 23 20 51 3 | 8 30 27 32 3 |
| Total Moving Payment Less than \$200 \$200 - \$499 \$500 - \$999 \$1,000 or more | 8 91 1 0 | 28 19 17 36 | 13 73 5 9 |
| Total Relocation Payment Less than \$500 \$500 - \$999 \$1,000 - \$2,999 \$3,000 or more | 17 18 49 16 | 42 18 26 14 | 23 18 44 15 |

Experiences Pertaining to Time In Original Facilities, Actual Moving Time, and Relocation Payments, by Type of Relocatee

Table 4

^aIncludes seven institutions or non-profit organizations

^bTime lapse between date of notification of Relocation Assistance and date moved from original property. the move on their financial positions (Table 5). More of the business relocatees preferred to have longer moving times than did the residential relocatees. (See Appendix Table 4 for mean, median, minimum and maximum values.) On the other hand, more of the residential relocatees indicated that the quality of their facilities had improved than did the business relocatees. More of the residential relocatees indicated that their moving payments were adequate and that their financial positions had improved than did the business relocatees.

The relocatees differed in their opinions as to the helpfulness of the relocation services rendered, the services needed, and their suggestions for improving the financial assistance program (Table 6). More of the business relocatees than residential relocatees indicated that the most helpful relocation service was of a financial nature. The same was true concerning the need for additional services. Consequently, more of the business relocatees than residential relocatees suggested that higher moving and other types of relocation payments should be made.

Several important differences were detected in attitudes. Prior to official notification of available relocation assistance, more of the business relocatees were opposed to the proposed highway improvement than were the residential relocatees (Table 7). Yet, a much higher percentage of the business relocatees took no action because they felt powerless to influence the THD than did the residential relocatees. Attending public hearings apparently did not help them overcome this helpless feeling.

Although no significant differences were detected in the relocatees' attitudes (reactions) toward the actual displacement news, they did have

| | Type of Relocatee | | | |
|---------------------------------|---------------------|---------------------|------------------|--|
| Variable/Opinion | Resident No.=336 | Business No.=108 | Total No.=444 | |
| | | Percent | | |
| Adequacy of Moving Payment | | | | |
| Too much | 4 | 0 | 3 | |
| About right | 42 | 73 | 50 | |
| Not enough | 2 | 26 | 8 | |
| Didn't know/not applicable | 52 | | 39 | |
| Change in Quality of Facilities | | · . | | |
| Much improved | 43 | 19 | 38 | |
| Somewhat improved | 26 | 19 | 23 | |
| About same | 19 | 22 | 20 | |
| Somewhat worsened | . 8 | 15 | 10 | |
| Much worsened | 4 | 1 | .3 | |
| Didn't know/not applicable | 0 | 24 | 6 | |
| Preferred Moving Time | | | • | |
| Less than 4 months | 54 | 44 | 52 | |
| 4 - 6 months | 28 | 49 | 33 | |
| 7 or more months | 10 | 0 | 7 | |
| Didn't know | 8 | 7 | 8 | |
| Effect on Financial Position | • | • | | |
| Much improved | 5 | 2 | . 4 | |
| Somewhat improved | 20 | 5 | 16 | |
| About the same | 42 | 41 | 41 | |
| Somewhat worsened | 25 | 26 | 25 | |
| Much worsened | 7 | 3 | 6 | |
| Didn't know/not applicable | · • | 23 | 8 | |

Opinions on Change in Quality of Facilities, Adequacy of Moving Payment, Financial Effects of Move, and Preferred Moving Time, by Type of Relocatee

Table 5

Table 6

| | | of Relocatee | |
|---|---------------------|--------------|------------------|
| Variable/Opinion | Resident No.=336 | | Total No.=444 |
| | | -Percent | |
| Services Most Helpful ^D | 2/ | | 20 |
| Financial Assistance | .34 | 53 | 39 |
| Helpfulness of SDHPT Personnel | 28 | 8 | 23 |
| Other services | 13 | 0 | 10 |
| Didn't know/no response | 27 | 38 | 30 |
| Services Needed ^b | | | |
| More information/personal assistance | 15 | 8 | 13 |
| Financial assistance | 1 | 19 | 6 |
| Other services | 11 | 4 | 9 |
| Didn't know/no response | 74 | 69 | 73 |
| Suggestions for Improving Program of Financial Assistance ^b | | | |
| Higher property payment | 8 | 6 | 8 |
| Higher moving payment | 5 | 10 | 7 |
| Other relocation payments | Õ | 25 | 6 |
| Other suggestions | 14 | 5 | 12 |
| Didn't know/no response | 73 | 58 | 70 |
| | | | |

Opinions of Relocation Services Rendered or Needed and Suggestions for Improving Program of Financial Assistance, by Type of Relocatee

^aIncludes seven institutions or non-profit organizations.

^bSome respondents gave more than one answer, causing the percentage to add up to over 100.

| Naudahla (Attituda (| | e of Relocatee | |
|--|---------------------|---------------------------------------|------------------|
| Variable/Attitude/ Reason | Resident No.=336 | Business ^a No.=108 | Total No.=444 |
| | | | |
| ttitude Toward Wighway Improvementb | | Percent | |
| ttitude Toward Highway Improvement ^D | 30 | 35 | 31 |
| In favor | 32 | 9 | 26 |
| Indifferent | 32 | 48 | 36 |
| Against | 6 | 40 | 30 |
| Didn't know | 0 | 0 | / |
| hy Took No Action Toward Improvement ^{bc} | | | |
| Felt powerless to influence SDHPT | 9 | 46 | 18 |
| Indifferent | ġ · | 11 | 9 |
| Too busy/job policy | ้ำ | 20 | 6 |
| Other reasons | 3 | 5 | 4 |
| Didn't know/no response/not applicable | • | 18 | 63 |
| | | | |
| <pre>hy Reacted as Did to News of Dis- placement^C</pre> | · · | | |
| Like old facilities/location | 30 | · · · · · · · · · · · · · · · · · · · | 23 |
| Inconvenience of move | 15 | 2 | 12 |
| Thought move would be beneficial | 10 | 6 | 9 |
| Other reasons | 22 | 2 | 17 |
| Didn't know/no response | 35 | 91 | 48 |

Attitudes Toward Highway Improvement and Reasons for Inactivity Toward Highway and Reaction Toward Displacement News, by Type of Relocatee

Table 7

^aIncludes seven institutions or non-profit organization.

^bPrior to notification of available relocation assistance.

^CSome gave more than one reason, causing the percentages to add up to over 100.

different reasons for their reactions (Table 7). The resident relocatees were more likely to mention their preference for the old facilities or location and inconvenience of the move than were the business relocatees.

Residential relocatees expressed more positive opinions and attitudes toward the highway improvement and the level of relocation assistance provided than did the business relocatees. It was not a surprising to find that their attitudes were different toward the relocation programs and the overall relocation experience. The residential relocatees were more likely to give the relocation programs, as administered by the SDHPT, a higher rating than were the business relocatees. This may be due to the different levels of financial assistance paid to the two types of relocatees (Table 8). Also, the business relocatees were more apt to have mixed emotions toward the relocation experience than were the residential relocatees.

The above differences indicate that a residential relocatee was more likely to be positive toward being displaced and relocated than a business relocatee. Such differences also indicate that a higher level of financial assistance to the business relocatees might have helped them to have more positive attitudes toward the relocation programs and the relocation experience. The 1970 Program does not authorize payment to business relocatees for additional costs incurred as a result of purchasing a comparable replacement facility. Nor does it provide payment for losses in income and profits due to the move.

| | Type of Relocatee | | |
|---------------------------------------|---------------------|----------------------------------|------------------|
| Variable/Attitude | Resident No.=336 | Business ^a No.=108 | Total No.=444 |
| Attitude Toward Relocation Program | | Percent | |
| Very Good | 38 | 3 | 30 |
| Good | 43 | 41 | 42 |
| So-so | 12 | 44 | 20 |
| Bad | 4 | 6 | 4 |
| Very bad | 3 | 4 | 3 |
| Didn't know | 0 | 2 | 1 |
| Attitude Toward Relocation Experience | , | | |
| Very upset | - 11 | 10 | 11 |
| Mildly upset | 13 | 14 | 14 |
| Had mixed emotions | 16 | 31 | 20 |
| Mildly pleased | 19 | 25 | 21 |
| Very pleased | 40 | 18 | 33 |
| Didn't know | 1 | 2 | ĩ |

Attitudes Toward Relocation Program and Relocation Experience, by Type of Relocatee

Table 8

^aIncludes seven institutions or nonprofit organizations.

COMPARISONS BY TYPE OF RELOCATION PROGRAM

The essential difference between the 1968 and 1970 Relocation Programs is that the latter provides greater financial aid, especially to residential relocatees. The 1970 Program provides for expanded moving payments and dislocation allowances. It provides for higher maximum supplemental housing payments to owners and tenants. It provides payment for increased interest expenses resulting from a change in mortgages and payment for incidential expenses incurred in the purchase of a replacement home. Last, it provides for expansion of the relocation services.

This section of the report presents those differences in relocatee characteristics, experiences, opinions, and attitudes which may be attributable to type of relocation program.

Characteristics and Experiences

Significant differences between the characteristics of relocatees of the two programs are revealed in a few instances. More respondent relocatees of the 1970 Program than of the 1968 Program were Anglos and owners (Table 9). Those of the 1970 Program lived in higher valued original facilities than those of the 1968 Program, and more of those relocated under the 1970 Program were located in smaller urban areas than those relocated under the 1968 Program. The fact that all of the respondents of the 1968 Program were residential relocatees influences the results of program comparisons given below.

So far as their experiences are concerned, significant differences between the two groups of relocatees are identified for several variables. The relocatees of the 1970 Program knew about the planned highway improvement

| Variable/Characteristic | Type of Program | | | | |
|--|--------------------|----------------------|----------------------|--|--|
| | 1968 No.=128 | 1970 No.=316 | Total No.=444 | | |
| | | Percent | | | |
| Ethnic Background Anglo Black Other | 49 38 13 | 87 3 10 | 75 14 11 | | |
| Tenure of Original Facilities Owner Tenant | 43 57 | 54 46 | 51 49 | | |
| Value of Original Property ^a Less than \$5,000 \$5,000 - \$9,999 \$10,000 or more Not determined/Not applicable | 9 62 28 1 | 9 20 20 51 | 9 32 22 37 | | |
| Population of Urban Location Less than 75,000 ^D 75,000 - 99,999 100,000 - 499,999 500,000 or more | 0 0 50 50 | 27 29 26 18 | 19 21 33 27 | | |

Table 9

Characteristics of Heads of Households or Interviewees, Value of Original Facilities, and Population of Urban Location

^aBased on estimated value for relocation purposes. If not available, the recommended appraised value was used. Business or institutional property values were considered as not applicable.

^bIncludes a few relocatees in or near rural towns.

for a longer period of time (attributed to business relocatees) than those of the 1968 Program (Table 10). This was true in spite of the fact that relatively more of the latter group had occupied their original facilities 30 or more years (Table 10). However, more of the relocatees of the 1970 Program than those of the 1968 Program first received information of the required move indirectly through a neighbor, friend or businessman prior to official notification by the SDHPT (Table 10).

Direct relocation experiences found significant differences with respect to the length of actual moving times, size of moving payment, and size of total relocation payments (Table 11). The 1970 Program relocatees took more time to move (attributed to business relocatees) than those relocated under the 1968 Program. Also, 1970 relocatees received higher moving payments and lower total relocation payments than 1968 relocatees. (For mean, median, minimum, and maximum values for the continuous variables of Tables 9, 10, and 11, see Appendix Table 5.)

Opinions and Attitudes

The respondents relocated under the two successive programs did differ in their opinions concerning the relocation services provided or needed by them and the suggestions for improving the financial program assistance (Table 12). Relocatees of the 1970 Program considered the most helpful relocation service provided by them to be financial assistance, whereas, those of the 1968 Program considered the cooperative attitude of SDHPT personnel to be the most helpful service (Table 12). The relocatees of the two programs also differed concerning the additional relocation services

Experiences Pertaining to Time Occupied Original Facilities, Time Knew About Highway Improvement, and How Informed of Required Move, by Type of Program

| | Type of Program | | | | | |
|--|--------------------------------|---------------------------------|--------------------------------|--|--|--|
| Variable/Experience | 1968 No.=128 | 1970 No.=316 | Total No.=444 | | | |
| | | Percent | | | | |
| Time Occupied Original Facilities Less than 1 year 1 to 5 years 5 to 10 years 10 to 30 years 30 or more years | 9 30 10 29 22 | 9 27 23 34 7 | 9 28 19 33 11 | | | |
| Time Knew About Highway Improvement ^a Less than 1 year 1 to 3 years 3 to 5 years 5 or more years Didn't remember | 34 37 9 14 6 | 25 33 24 8 10 | 27 34 20 10 9 | | | |
| How First Informed of Required Move Neighbor, friend, businessman Texas SDHPT Landlord News media Other Didn't remember | 24 32 19 5 18 2 | 41 20 11 10 12 6 | 36 25 13 8 13 5 | | | |

^aPrior to notification of available relocation assistance.

Experiences Pertaining to Actual Moving Times and Relocation Payments, by Type of Program

| and a second second Second second | Type of Program | | | | |
|---|--------------------------|--------------------------|--------------------------|--|--|
| Variable/Experience | 1968 No.=128 | 1970 No.=316 | Total No.=444 | | |
| | | Percent | | | |
| Actual Moving Time ^a Moved before notified Less than 3.5 months 3.5 - 6.4 months 6.5 or more months Not determined | 9 38 34 19 0 | 7 26 23 39 5 | 8 29 27 32 4 | | |
| Total Moving Payment Less than \$200 \$200 - \$499 \$500 - \$999 \$1,000 or more | 19 81 0 0 | 10 71 7 12 | 13 73 5 9 | | |
| Total Relocation Payment Less than \$500 \$500 - \$999 \$1,000 - \$2,999 \$3,000 or more | 13 20 52 15 | 28 17 40 15 | 23 18 44 15 | | |

^aTime lapse between date of notification of relocation assistance and date moved from original property.

| na an a | Type of Program | | | | | |
|---|--------------------------|-------------------------|-------------------------|--|--|--|
| Variable/Opinion | 1968 No.=128 | 1970 No.=316 | Total No.=444 | | | |
| | | Percent | | | | |
| Services Most Helpful ^a Financial assistance Helpfulness of SDHPT personnel Other services Didn't know/no response | 9 47 16 30 | 50 13 7 30 | 39 23 10 30 | | | |
| Services Needed ^a More information/personal assistance Financial assistance Other services Didn't know/no response | 27 0 17 59 | 8 8 6 78 | 13 6 9 73 | | | |
| Suggestions for Improving Program of Financial Assistance ^a Higher property payment Higher moving payments Other relocation payments Other suggestions Didn't know/no response | 8 11 0 16 66 | 8 5 9 10 71 | 8 7 6 12 70 | | | |

Opinions Concerning Relocation Services Provided or Needed and Suggestions for Improving Program of Financial Assistance, by Type of Program

^aSome gave more than one answer, causing the percentages to add up to over 100.

needed (Table 12). As far as suggestions are concerned, more of the 1968 Program relocatees suggested higher moving payments than did the 1970 relocatees. On the other hand, the 1970 relocatees suggested that a broader range of payments be allowed.

The two groups of relocatees had different attitudes toward the proposed highway improvement and the displacement news (Table 13). The 1970 relocatees were more opposed to the highway improvement but more pleased with the displacement news than the 1968 relocatees. It is difficult to understand why relocatees could oppose the highway improvement and also be pleased to received news that they would be displaced. This conflict is partially explained by their reasons for reacting as they did toward the displacement news. More of the 1968 Program relocatees preferred their original facilities or locations than did the 1970 Program relocatees (Table 13).

Although the two groups of relocatees had different opinions of the relocation services and attitudes toward the highway improvement and displacement news, their attitudes were similar with respect to the rating of the two programs and the reactions toward the entire relocation experience.

| Table 1 | 3 | |
|---------|---|--|
|---------|---|--|

| Attitudes Toward | Highway | Improvement | and Disp | lacement | News |
|------------------|----------|-------------|----------|----------|------|
| With | Reasons, | by Type of | Program | | · . |

| | Type of Program | | | | |
|--|-------------------------------|---------------------------------|--------------------------------|--|--|
| Variable/Attitude/Reason | 1968 No.=128 | 1970 No.=316 | Total No.=444 | | |
| | | Percent | | | |
| Attitude Toward Highway Improvement In Favor Indifferent Against Didn't remember | 27 38 28 7 | 33 22 39 6 | 31 27 36 6 | | |
| Attitude Toward Displacement News Very upset Mildly upset Filled with mixed emotions Mildly pleased Very pleased Didn't remember | 39 31 17 2 8 3 | 23 22 29 11 12 3 | 27 25 25 9 11 3 | | |
| Why Reacted as Did to Displacement News ^a Liked old facilities/location Inconvenience of move Thought move would be beneficial Other reasons Didn't know/no response | 52 20 6 28 16 | 11 8 10 12 61 | 23 12 9 16 48 | | |

^aSome respondents gave more than one answer, causing the percentages to add up to over 100.

COMPARISONS BY POPULATION OF URBAN LOCATION

Since the respondent relocatees lived in areas differing in size (population), comparisons are made to determine if characteristics, experiences, opinions, and attitudes differed by the population of the urban location in which they lived. The population of urban locations in which the respondent relocatees resided range from under 10,000 to over 500,000.

The relocatees were originally divided into six population size groups for cross-classification purposes. The first group contained relocatees who resided in or near the rural towns. Preliminary testing revealed no significant differences in relocatee characteristics, experiences, or other predictive factors among the three groups in urban locations with populations of less than 75,000. Therefore, the number of groups was reduced to four for final comparisons.

Characteristics and Experiences

Table 14 shows that relocatee characteristics such as ethnic background, tenure of original facilities, and value of original properties were significantly different by population of urban location. The percentage of Black relocatees was greater in the larger urban areas than in the samll urban areas. Also, the percentage of tenant relocatees was greater in the larger areas than in the smaller areas. Nevertheless, the percentage of relocatees who occupied higher valued original properties was greater in the larger areas than in the smaller areas.

Characteristics of Heads of Households or Interviewees and Tenure, Value, Length of Occupancy of Original Facilities by Population of Urban Location

| Variable/ | · · · | Population | n of Urban | Location | |
|---|--|-----------------------------|--------------------------------|--------------------------------|----------------------|
| Characteristic | Less than 75,000 ^a No.=84 | 75,000- 99,999 No.=92 | 100,000- 499,999 No.=147 | 500,000- or more No.=121 | Total No.=444 |
| | ***** | | -Percent | | |
| Ethnic Background | | | | | |
| Anglo Black Other | 69 5 26 | 97 0 3 | 80 9 11 | 58 36 6 | 75 14 11 |
| Tenure of Original Facilities | | | | | |
| Owner Tenant | 71 29 | 41 59 | 48 52 | 48 52 | 51 49 |
| Value of Original Facilities ^D | | | | | |
| Less than \$5,000 \$5,000 - \$9,999 \$10,000 or more Not determined/ Not applicable | 23 30 15 32 | 9 30 23 38 | 6 31 30 33 | 5 34 40 21 | 9 32 28 31 |
| Time Occupied Original Facilities | | | | • | |
| Less than 5 years 5 to 10 years 10 to 30 years 30 or more years | 25 24 46 5 | 49 20 28 3 | 42 23 27 8 | 31 12 31 26 | 38 19 32 11 |

^aIncludes a few relocatees in rural towns.

^bBased on estimated value for relocation purposes. If not available, the recommended appraised value was used. These values were used only for residential relocatees.

With respect to the length of occupancy of original facilities, a greater percentage of the relocatees were long-time occupants (30 or more years) in the larger urban areas than in the smaller areas (Table 14). (For mean, median, minimum, and maximum values of the continuous variables of Table 14, see Appendix Table 6.)

Significant differences in relocatee experiences by size of urban area are not presented here, because the variations show no logical patterns in which to derive inferences.

Opinions and Attitudes

The respondent relocatees differed very little in their opinions and attitudes among population groups. In fact, they differed only in their opinions of the most helpful relocation service and in their attitudes toward the displacement news (Table 15). Financial assistance was considered to be the most helpful service by those in smaller urban areas and the helpfulness of SDHPT personnel by those in larger urban areas. Also, relocatees in smaller urban areas were more likely to be pleased to hear the displacement news than were relocatees in larger urban areas.

The above results indicate that the \$DHPT administered the relocation programs in a uniform manner between urban areas or highway districts. This conclusion is justified although the ethnic background and tenure of the relocatees differed significantly among the population groups.

| | | Popu | lation of U | rban Locat | ion |
|--|--|----------------------------|--------------------------------|-------------------------------|------------------|
| Variable/Opinion/ Attitude/Reason | Less than 75,000 ^a No.=84 | 75,000 99,999 No.=92 | 100,000- 499,999 No.=147 | 500,000 or more No.=121 | Total No.=444 |
| - · · · · · b | | | Percent | | |
| Services Most Helpful ^D Financial Assistance | 55 | 64 | 21 | 17 | 20 |
| Helpfulness of SDHPT persor | | 9 | 31 33 | 17 | 39 23 |
| Other services | 11 | 9 | 33 | 33 15 | 10 |
| Didn't know/no response | 29 | 21 | 32 | 36 | 30 |
| Attitude Toward Displacement | | | | | |
| News | | | | | |
| Very upset | 30 | 21 | 28 | 31 | 27 |
| Mildly upset | 19 | 23 | 29 | 25 | 25 |
| Filled with mixed emotions | 22 | 27 | 29 | 22 | 25 |
| Mildly pleased | 15 | 15 | 6 | 2 | - 9 |
| Very pleased | 13 | 11 - | 5 | 15 | 11 |
| Didn't know | 1 | 3 | 3 | 5 | 3 |

Opinions of Relocation Services Rendered and Attitudes Toward Displacement News, by Population of Urban Location

^aIncludes a few relocatees in rural towns

^bSome respondents gave more than one answer, causing the percentage to add up to over 100.

COMPARISONS BY ETHNIC BACKGROUND

Finally, the characteristics, experiences, opinions, and attitudes of the respondent relocatees were compared by ethnic background of their heads of households or interviewees. Such comparisons seem to be worthwhile and timely in view of the current emphasis on equal treatment under the law regardless of race, sex, or religion.

Characteristics and Experiences

Significant ethnic differences by type of relocatee, program, and population of urban location are presented in Tables 2, 9, and 14. Significant ethnic differences in age of heads of households or interviewees, tenure of original facilities, and value of original facilities are shown in Table 16. The older relocatees were more likely to be Anglo than the younger relocatees, and the Anglo relocatees were more likely to be owners than the Black or Mexican-American relocatees (Table 16). Also, the Anglo relocatees were more likely to be occupants of higher valued original facilities as well as to be occupants of the original facilities for longer periods than the others (Table 16).

Table 17 shows that Anglo relocatees were better informed than other relocatees because a greater proportion of them knew about the proposed highway longer, attended hearings or meetings concerning the highway, and heard of the required move from the landlord. Furthermore, Anglo relocatees received higher moving payments than Black or Mexican-American relocatees (Table 17). This is probably due to the fact that most of the business relocatees were Anglos who received higher moving payments than residential relocatees and that Anglo residents usually had

| | | Ethnic E | Background ^a | |
|--|--------------------------|----------------------------|--------------------------|---------------------------|
| Variable/Characteristic | Anglo No.=337 | Black No.=60 | Other No.=47 | Total No.=444 |
| a a | | Perc | ent | |
| Age ^a Less than 40 years 40 - 49 years 50 - 59 years 60 or more years | 25 19 25 31 | 32 27 23 18 | 47 23 19 11 | 29 20 23 28 |
| Tenure of Original Facilities Owner Tenant | 54 46 | 37 63 | 45 55 | 51 49 |
| Value of Original Property ^b Less than \$5,000 \$5,000 - \$9,999 \$10,000 or more Not determined/not applicable | 5 24 32 39 | 18 58 22 2 | 30 53 8 9 | 9 32 28 31 |
| Time Occupied Original Facilitie Less than 1 year 1 to 5 years 5 to 10 years 10 to 30 years 30 to more years | s 26 20 36 9 | 10 32 15 15 28 | 9 38 17 30 6 | 9 28 19 33 11 |

Characteristics of Heads of Households or Interviewees, Tenure of Original Facilities and Value of Original Property, Time Occupied Original Facilities, by Ethnic Background

^aHead of household or interviewer.

^bBased on estimated value for relocation purposes. If not available, the recommended appraised value was used. These values were used only for resident relocatees.

Experiences Pertaining to Time Knew About Highway Improvement, Actions Toward Highway Improvement, How Informed to Required Move, and Total Moving Payment, by Ethnic Background

| | | Ethnic Background ^a | | | | |
|--|--------------------------------|--------------------------------|---------------------------------|--------------------------------|--|--|
| Variable/Experience | Anglo No.=337 | Black No.=60 | Other No.=47 | Total No.=444 | | |
| | | Per | cent | | | |
| Time Knew About Highway Improvement Less than 1 year 1 to 3 years 3 to 5 years 5 or more years Didn't remember | 23 35 24 10 8 | 38 39 5 8 10 | 42 28 9 6 15 | 27 34 20 10 9 | | |
| Actions Taken Toward Highway Improvement ^b Attended hearings/meetings Other actions Took po actions | 13 3 85 | 2 3 95 | 4 0 96 | 10 3 87 | | |
| How First Informed of Required Move Neighbor, friends, businessman SDHPT Landlord News media Other Didn't remember | 30 20 23 9 12 6 | 17 44 17 0 20 2 | 33 30 13 11 13 0 | 29 24 21 8 13 5 | | |
| Total Moving Payment Less than \$200 \$200 - \$499 \$500 or more | 12 71 17 | 17 83 0 | 17 81 2 | 13 74 13 | | |

^aHead of House or Interviewee.

^bBefore notified of available relocation assistance.

more furniture to move than other residents. (For mean, median, minimum, and maximum values of the continuous variables in Tables 16 and 17, see Appendix Table 7.)

Opinions and Attitudes

Due to differences in the characteristics and experiences of the relocatees by ethnic background, one might expect considerable differences in their opinions and attitudes. However, the results shown in Table 18 reveal significant differences involving only a few of the opinion and attitude variables.

A higher percentage of the Mexican-Americans than of the Anglos or Blacks considered the property payment to be adequate (Table 18). On the other hand, relatively more Anglos and Mexican-Americans than Blacks considered financial assistance as the most helpful or needed relocation service (Table 18). However, in the case of needed services, all three ethnic groups mentioned the need for information or personal assistance more frequently than any other service.

Although there were no differences in the three groups' attitudes toward the highway improvement and toward the displacement news, they did differ in their reasons for taking no actions regarding the highway and for reacting as they did toward the displacement news (Table 18). In the former case, relatively more Anglos and Mexican-Americans than Blacks felt powerless to influence the SDHPT. In the atter case, relatively more of the Blacks preferred their old facilities or location.

Finally, there were no differences among ethnic groups in relocatee attitudes toward the relocation programs, as administered by the State

Opinions Concerning Adequacy of Property Payment, Relocation Services, and Reasons for No Action Toward Highway Improvement and Reaction Toward Displacement News, by **Ethnic Des**ground

| | | Ethnic | Backgroun | đ |
|--|-----------------------------------|---------------------------|---------------------------|---------------------------|
| Variable/Opinion/Attitude | Anglo No.=337 | Black No.=60 | Other No.=47 | Total No.=444 |
| | | Per | cent | |
| Adequacy of Property Payment Enough Not enough Didn't know/not applicable | 15 17 68 | 3 3 94 | 28 4 68 | 15 14 71 |
| Services Most Helpful ^a Financial Assistance Helpfulness of SDHPT Personnel Other services Didn't know/no response | 42 20 9 31 | 12 42 18 30 | 47 23 4 26 | 39 23 10 30 |
| Services Needed ^a More information/personal assistance Financial assistance Other services Didn't know/no response | 11 7 9 74 | 30 0 13 58 | 11 4 9 79 | 13 6 9 73 |
| Why Took No Action Toward High- way Improvement Felt Powerless to influence SDHPT Indifferent Too busy/job policy Other reasons Didn't know/no response/not applicable | 21 11 7 4 57 | 3 0 2 0 95 | 15 9 2 6 | 18 9 6 4 63 |
| Why Reacted as Did Toward Displacem News ^a Liked old facilities/location Inconvenience of move Thought move would be beneficial Other reasons Didn't know/no response | ent 17 10 10 16 54 | 60 20 5 18 13 | 17 13 4 17 53 | 23 12 9 16 48 |

^aDue to multiple answers, the percentages may add up to over 100.

Department of Highways and Public Transportation, and the entire relocation experience. These two variables were considered to be the most important in determining differences in the attitudes of relocatees.

LIST OF REFERENCES

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- (2) Buffington, Jesse L., Meuth, Hugo G., Schafer, Dale L., Pledger, Roy, and and Bullion, Clyde, <u>Attitudes, Opinions, and Experiences</u> of <u>Residents Displaced by Highways Under the 1970 Relocation</u> <u>Assistance Program</u>, Research Report 159-1, Texas Transportation Institute, Texas A&M University, College Station, Texas, June, 1974.
- (3) Buffington, Jesse L., Schafer, Dale L., and Bullion, Clyde, <u>Attitudes, Opinions, and Experiences of Business and</u> <u>Institutional Relocatees Displaced by Highways Under</u> <u>the 1970 Relocation Resistance Program</u>, Research Report 159-2, Texas Transportation Institute, Texas A&M University, College Station, Texas, November, 1974.

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APPENDIX - Miscellaneous Tabular Data

| Relocatees by Survey | | | | | |
|---|---|---|-----------------------------------|-------------------------------------|--|
| Characteristic | 1 No.=171 | 2 No.=165 | 3 No.=108 | Total No.=444 | |
| | | Perc | ent | | |
| Employment Status of Head of House Full time Part time Not employed, not retired Retired Not applicable | 73 5 9 13 0 | 73 4 5 18 0 | 0 0 0 100 | 56 3 5 12 24 | |
| Household Income Less than \$2,000 \$2,000 - \$3,999 \$4,000 - \$5,999 \$6,000 - \$7,999 \$8,000 - \$9,999 \$10,000 or more Not obtained Not applicable | 8 16 12 15 18 27 4 0 | 14 20 12 10 8 31 5 0 | 0 0 0 0 0 0 100 | 8 14 9 10 22 3 25 | |
| Highway System Interstate State | 9 91 | 21 79 | 35 65 | 20 80 | |
| Type of Taking Whole taking Partial taking Not determined | 100 0 0 | 64 36 0 | 43 50 7 | 72 26 2 | |
| Value of Whole Property ^a Less than \$5,000 \$5,000 - \$9,999 \$10,000 - \$14,999 \$15,000 or more Not determined | 8 49 42 1 0 | 17 34 16 15 18 | 0 0 0 100 | 9 32 22 6 31 | |
| How Acquired Negotiation Condemnation Not determined | 70 30 0 | 82 18 0 | 47 47 6 | 69 30 1 | |
| Time Occupied Facilities Less than 1 year 1 to 5 years 5 to 10 years 10 to 30 years 30 or more years | 9 27 11 31 22 | 15 35 17 32 1 | 2 19 38 33 8 | 9 28 20 32 11 | |

Miscellaneous Characteristics of Relocatees, by Survey

^aFor Surveys 1 and 2, the value given for relocation purposes was used instead of the approved appraised value where possible.

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| | Relocatees by Survey | | | | | |
|--|--|--|-------------------------------------|--|--|--|
| Variable | 1 | 2 | 3 | 4 | | |
| | | Num | ber | | | |
| Age of Head/Interviewee (Years) Mean Median Minimum Maximum Number of relocatees | 49 49 22 86 171 | 48 48 22 85 165 | 53 52 21 80 108 | 50 50 21 86 444 | | |
| Time Occupied Facilities (Years) Mean Median Minimum Maximum Number of relocatees | 22 11 1 72 171 | 9 5 1 36 165 | 12 9 1 60 108 | 15 8 1 72 444 | | |
| Value of Whole Property (Dollars) ^a Mean Median Minimum Maximum Number of relocatees | 9,112 8,600 2,500 26,806 171 | 9,663 8,450 1,391 37,500 136 | | 9,356 8,544 1,391 37,500 307 | | |
| Total Relocation Payment (Dollars) Mean Median Minimum Maximum Number of relocatees | 1,777 1,640 115 5,300 171 | 1,877 1,410 175 11,700 165 | 2,062 688 20 22,500 108 | 1,884 1,394 20 22,500 444 | | |
| Total Moving Payment (Dollars) Mean Median Minimum Maximum Number of relocatees | 270 250 115 450 171 | 371 375 165 600 165 | 2,010 500 20 22,500 108 | 731 350 20 22,500 444 | | |
| Time Knew About Highway (Months) Mean Median Minimum Maximum Number of relocatees | 26 12 1 168 162 | 20 12 1 192 140 | 35 36 1 168 162 | 26 24 1 192 404 | | |

Mean, Median, Minimum, and Maximum Values for Selected Variables by Survey

Appendix Table 2 (Continued)

| | | And the second | | |
|--------------------------------|---------------------------------------|--|---------------------------|----------|
| Variable | · · · · · · · · · · · · · · · · · · · | Relocatees t | oy Survey 3 | <u> </u> |
| | | Number | | |
| | | Number | • •• •• •• •• •• •• •• •• | |
| Actual Moving Time (Months) | | | | |
| Mean | 5 | 5 | 9 | 6 |
| Median L | 4 | 4 | 7 | 4 |
| Minimum ^b | _9 | -19 | -2 | -19 |
| Maximum | 18 | 28 | 33 | 33 |
| Number of relocatees | 171 | 152 | 105 | 428 |
| Preferred Moving Time (Months) | | | | 1. A. |
| Mean | 6 | 5 | 5 | 5 |
| Median | 3 | 3 | õ | 3 |
| Minimum | ĩ | ĩ | 3 | ĩ |
| Maximum | 120 | 90 | 6 | 120 |
| Number of relocatees | 167 | 142 | 101 | 410 |
| | | | | |

^aFor Surveys 1 and 2, the value given for relocation purposes was used instead of the approved appraised value.

^bSome relocatees moved prior to notification of available relocation assistance.

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List of Variables Considered in Comparative Analysis

| | Variable Number | Variable Name |
|--------|--------------------|--|
| ······ | 1 | Survey |
| | 2 | Highway System |
| | 2 3 4 | Type of Relocatee |
| . • | 4 | How Acquired Property |
| | | Type of Taking |
| | 5 6 | Population of Urban Location |
| | 7 | Disposition of Original Improvements |
| · | 8 | Type of Program |
| - | 9 | Tenure Before Relocation |
| | 10 | Tenure After Relocation |
| | 11 | Employment Status |
| | 12 | Age of Head of House/Interviewee |
| | 13 | Household Income |
| | 14 | Ethnicity of Head of House/Interviewee |
| : - | 15 | Time Occupied Original Facilities |
| | 16 | Total Relocation Payment |
| | 17 | Total Moving Payment |
| | 18 | Time Knew of Highway Improvement |
| | 19 | How First Informed of Required Move |
| | 20 | Actions Before Notified to Move |
| | 21 | Reasons for No Action Toward Highway |
| | 22 | Actual Moving Time |
| | 23 | Preferred Moving Time |
| | 24 | Attitude Toward Displacement News |
| | 25 | Why Reaction to News |
| | 26 | Attitude Toward Highway Before Notified of |
| | 07 | Relocation Assistance |
| | 27 | Attitude Toward Highway After Notified of Relocation Assistance |
| | 00 | |
| | 28 | Adequacy of Original Property Payment |
| | 29 | Change in Quality of Facilities |
| | 30 | Preference of Location Duion Knowledge of Belegation Brognam |
| | 31 | Prior Knowledge of Relocation Program |
| | 32 | Adequacy of Moving Payments Relocation Services Most Helpful |
| | 33 | Relocation Services Needed |
| | 34 35 | Change in Financial Condition |
| | 35 36 | Attitude Toward Relocation Program |
| | 37 | Attitude Toward Relocation Experience |
| | 37 | Accidate roward herocation Experience |

| <u></u> | Type of Relocatee | | | |
|--|--|-------------------------------------|--|--|
| Variable/Statistic | Resident | Business | Total | |
| Time Knew About Highway Facilities (Months) | | Number- | | |
| Mean Median Minimum Maximum Number of relocatees | 23 12 1 192 302 | 35 36 1 168 102 | 26 24 1 192 404 | |
| Time Occupied Original Facilities (Years) Mean Median Minimum Maximum Number of relocatees | 15 8 1 72 336 | 12 9 1 60 108 | 15 8 1 72 444 | |
| Actual Moving Time (Months) ^a Mean Median Minimum Maximum Number of relocatees | 5 4 -19 28 323 | 9 7 -2 33 105 | 6 4 -19 33 428 | |
| Preferred Moving Time (Months) Mean Median Minimum Maximum Number of relocatees | 6 3 1 3 309 | 5 6 3 6 101 | 5 3 1 3 410 | |
| Total Moving Payment (Dollars) Mean Median Minimum Maximum Number of relocatees | 320 322 115 600 336 | 2,010 500 20 22,500 108 | 731 350 20 2 2, 500 444 | |
| Total Relocation Payment (Dollars) Mean Median Minimum Maximum Number of relocatees | 1,826 1,594 115 11,700 336 | 2,062 688 20 22,500 108 | 1,884 1,394 20 22,500 444 | |

Mean, Median, Minimum, and Maximum Values for Selected Variables, by Type of Relocatee

^aThe negative values represent those who moved prior to notification of relocation assistance.

| | Type of Program | | | |
|---|-----------------|----------------|----------------|--|
| Variable/Statistic | 1968 | 1970 | Total _ | |
| Value of Original Property (Dollars) | ****** | Number | | |
| Mean | 8,412 | 10,031 | 9,356 | |
| Median Minimum | 7,968 2,500 | 9,836 1,391 | 8,544 1,391 | |
| Maximum Number of relocatees | 26,806 128 | 37,500 179 | 37,500 | |
| | | 1/9 | 307 | |
| Time Occupied Original Facilities (Year Mean | rs) 20 | 13 | 15 | |
| Median | 10 | 8 | 8 | |
| Minimum Maximum | 1 71 | 1 72 | 1 72 | |
| Number of relocatees | 128 | 316 | 444 | |
| Time Knew About Highway Improvement (M | onths) | | | |
| Mean | 25 | 27 | 26 | |
| Median Minimum | 12 1 | 24 | 24 1 | |
| Maximum | 168 | 192 | 192 | |
| Number of relocatees | 120 | 284 | 404 | |
| Actual Moving Time (Months) Mean | 4 | 6 | 6 | |
| Median | 4 | 5 | 6 4 | |
| Minimum ^a Maximum | -10 18 | -19 33 | -19 33 | |
| Number of relocatees | 128 | 390 | 428 | |
| Total Moving Payment (Dollars) | • . * . | | · · · | |
| Mean | 229 | 935 | 731 | |
| Median Minimum | 250 115 | 400 20 | 350 20 | |
| Maximum | 380 | 22,500 | 22,500 | |
| Number of relocatees | 128 | 316 | 444 | |
| Total Relocation Payment (Dollars) Mean | 1 705 | 1 024 | 1 004 | |
| Median | 1,785 1,618 | 1,924 1,213 | 1,884 1,394 | |
| Minimum Maximum | 115 5,300 | 20 22,500 | 20 22,500 | |
| Number of relocatees | 128 | 316 | 444 | |
| | | | | |

Mean, Median, Minimum, and Maximum Values for Selected Variables, by Type of Program

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^aThe negative values represent those who moved prior to notification of relocation assistance.

Mean, Median, Minimum, and Maximum Values for Selected Variables, by Population of Urban Location

| | Population of Urban Location | | | | |
|-----------------------------------|------------------------------|---------|----------|---------|--------|
| Variable/Statistic | Less than | 75,000- | 100,000- | 500,000 | |
| | 75,000 | 99,999 | 499,999 | or more | Total |
| | | N | umber | | |
| /alue of Original Facilities (Dol | lars) | : | | | |
| Mean | 7,720 | 9,283 | 10,037 | 9,679 | 9,356 |
| Median | 6,800 | 8,900 | 8,925 | 10,125 | 8,544 |
| Minimum | 1,391 | 2,400 | 2,500 | 4,129 | 1,39 |
| Maximum | 37,500 | 18,800 | 33,850 | 26,806 | 37,500 |
| Number of relocatees | 57 | 57 | 98 | 95 | 307 |
| Time Occupied Original Facilities | (Years) | | | | ÷ |
| Mean | 14 | 9 | 11 | 25 | 1! |
| Median | 10 | 5 | 6 | 14 | |
| Minimum | 1 | ĩ | ĩ | 1 | · |
| Maximum | 52 | 42 | 72 | 72 | 7 |
| Number of relocatees | 84 | 92 | 147 | 121 | 44 |
| | 07 | 76 | 171 | 161 | |

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Mean, Median, Minimum, and Maximum Values for Selected Variables, by Ethnic Background

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| | | Ethnic | Backgrour | nd |
|-------------------------------|---------------------------------------|-----------|-----------|-----------|
| ariable/Statistic | Anglo | Black | Other | Total |
| | · · · · · · · · · · · · · · · · · · · | Numbe | er | |
| ime Knew About Highway Improv | ve- | | | |
| ment (Months) | · | | | |
| Mean | 29 | 18 | 18 | 26 |
| Median | 24 | 12 | 11 | 24 |
| Minimum | 1 | 1 | 1 | 1 192 |
| Maximum | 192 310 | 120 54 | 154 40 | 404 |
| Number of relocatees | 510 | 54 | 40 | 404 |
| ime Occupied Original Facili | ties | | | |
| (Years) | | | | · |
| Mean | 14 | 22 | 13 | 15 |
| Median | 8 | 7 | 6 | 8 |
| Minimum | 1 |] | 1 | 1 |
| Maximum | 72 337 | 72 60 | 72 47 | 72 444 |
| Number of relocatees | 337 | 00 | 47 | 444 |
| otal Moving Payment (Dollars |) | | | |
| Mean | 869 | 262 | 339 | 731 |
| Median | 375 | 250 | 285 | 350 |
| Minimum | 20 | 115 | 115 | 20 |
| Maximum | 22,500 | 475 | 2,500 | 22,500 |
| Number of relocatees | 337 | 60 | 47 | 444 |
| otal Relocation Payment | | | | |
| (Dollars) | | | | |
| Mean | 1,815 | 1,921 | 2,326 | 1,884 |
| Median | 1,210 | 1,473 | 1,725 | 1,394 |
| Minimum | 20 | 115 | 340 | 20 |
| Maximum | 22,500 | 5,300 | 11,700 | 22,500 |
| Number of relocatees | 337 | 60 | 47 | 444 |